

The Mission of the Las Gallinas Valley Sanitary District is to protect public health and the environment by providing effective wastewater collection, treatment, and recycling services. DISTRICT BOARD Megan Clark Rabi Elias Russ Greenfield Craig K. Murray Judy Schriebman DISTRICT ADMINISTRATION Chris DeGabriele, Interim General Manager Michael Cortez, District Engineer Mel Liebmann, Plant Manager Susan McGuire, Administrative Services Manager Greg Pease, Collection System/Safety Manager

# **BOARD MEETING AGENDA**

# October 25, 2018 4:00 PM

# MATERIALS RELATED TO ITEMS ON THIS AGENDA ARE AVAILABLE FOR PUBLIC INSPECTION DURING NORMAL BUSINESS HOURS AT THE DISTRICT OFFICE, 300 SMITH RANCH ROAD, SAN RAFAEL, OR ON THE DISTRICT WEBSITE WWW.LGVSD.ORG

Estimated Time

### 4:00 PM 1. PUBLIC COMMENT

This portion of the meeting is reserved for persons desiring to address the Board on matters not on the agenda and within the jurisdiction of the Las Gallinas Valley Sanitary District. Presentations are generally limited to <u>three minutes</u>. All matters requiring a response will be referred to staff for reply in writing and/or placed on a future meeting agenda. Please contact the General Manager before the meeting.

### 4:05 PM CLOSED SESSION:

1. PUBLIC EMPLOYMENT - GENERAL MANAGER: pursuant to subdivision (b)(1) of Government Code Section 54957.

### 4:30 PM OPEN SESSION:

### 1. PUBLIC COMMENT

This portion of the meeting is reserved for persons desiring to address the Board on matters not on the agenda and within the jurisdiction of the Las Gallinas Valley Sanitary District. Presentations are generally limited to <u>three minutes</u>. All matters requiring a response will be referred to staff for reply in writing and/or placed on a future meeting agenda. Please contact the General Manager before the meeting.

### 4:35 PM 2. PRESENTATION OF THE COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018

John Cropper of Cropper Accountancy Corporation will present the results of the Comprehensive Annual Financial Report for the year ended June 30, 2018.

5:00 PM

### 3. CONSENT CALENDAR:

These items are considered routine and will be enacted, approved or adopted by one motion unless a request for removal for discussion or explanation is received from the staff or the Board.

A. Approve the Board Minutes for October 11 and October 12, 2018.

B. Approve the Warrant List for October 25, 2018.

Possible expenditure of funds: Yes, Item B.

Staff recommendation: Adopt Consent Calendar - Items A and B

### 5:15 PM 4. INFORMATION ITEMS:

A. STAFF/CONSULTANT REPORTS:

- 1. Interim General Manager Report Verbal
- 2. Administration Department Quarterly Report Written
- 3. Collection Department Quarterly Report Written
- 4. Engineering Department Quarterly Report Written
- 5. Operations Department Quarterly Report Written
- 6. JC Tree Care and Landscape Invoice Written
- 7. Change Order 3 UV Piping Repair Written
- 8. Amendment #5 Aqua Engineering Written
- 9. Regional Monitoring Program for Water Quality in SF Bay 2018 Update Written
- 10. Annual Capital Facilities Charge Accounting and Reporting Written

### B. BOARD REPORTS:

- 1. Human Resources Subcommittee Verbal
- 2. LAFCO Verbal
- 3. Gallinas Watershed Council / Miller Creek Watershed Council- Verbal
- 4. JPA Local Task Force on Solid and Hazardous Waste Verbal
- 5. NBWA Verbal
- 6. NBWRA/North Bay Water Verbal
- 7. Engineering Subcommittee Verbal
- 8. Other Reports Verbal

### 6:00 PM 5. BOARD REQUESTS:

- A. Board Meeting Attendance Requests Verbal
- B. Board Agenda Item Requests Verbal

### 6:10 PM 6. VARIOUS ARTICLES and MISCELLANEOUS DISTRICT CORRESPONDENCE

### 6:15 PM 7. ADJOURNMENT

AGENDA APPROVED:

Megan Clark - President

Pat Richardson, Legal Counsel

**CERTIFICATION**: I, Kristina Kempf, Administrative/Financial Specialist of the Las Gallinas Valley Sanitary District, hereby declare under penalty of perjury that on or before October 22, 2018, at 4:00 p.m., I posted the Agenda for the Board Meeting of said Board to be held October 25, 2018, at the District Office, located at 300 Smith Ranch Road, San Rafael, CA.

DATED: October 22, 2018

The Board of the Las Gallinas Valley Sanitary District meets regularly on the second and fourth Thursday of each month. The District may also schedule additional special meetings for the purpose of completing unfinished business and/or study session. Regular meetings are held at the District Office, 300 Smith Ranch Road, San Rafael.

In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the District at (415) 472-1734 at least 24 hours prior to the meeting. Notification prior to the meeting will enable the District to make reasonable accommodation to help ensure accessibility to this meeting.

Agenda Item 2 10/25/18



San Rafael, California

# **Comprehensive Annual Financial Report**

Fiscal Years Ended June 30, 2018 and 2017





Primary clarifier sludge pump facilities



San Rafael, California

# **Comprehensive Annual Financial Report**

Fiscal Years Ended June 30, 2018 and 2017

Chris DeGabriele, PE – Interim General Manager

Prepared by:

Susan M. McGuire, CPA – Administrative Services Manager



Descanso pump station wet well upgrade project



Secondary clarifier

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INTRODUCTORY SECTION



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DISTRICT BOARD Megan Clark Rabi Elias Russ Greenfield Craig K. Murray Judy Schriebman

### DISTRICT ADMINISTRATION

Chris DeGabriele, Interim General Manager Michael Cortez, District Engineer Mel Liebmann

Plant Manager Susan McGuire, Administrative Services Manager Greg Pease,

Collection System/Safety Manager

### October 25, 2018

To the Ratepayers and Honorable Board of Directors of Las Gallinas Valley Sanitary District San Rafael, California

It is our pleasure to submit this Comprehensive Annual Financial Report (CAFR) of the Las Gallinas Valley Sanitary District (the District) for the fiscal year ended June 30, 2018 (FY2018). This report was prepared by the District staff that collected and analyzed the financial statements and other information presented herein.

This CAFR was prepared by District staff in conformance with the principles and standards for financial reporting set forth by the Governmental Accounting Standards Board (GASB) and Generally Accepted Accounting Principles (GAAP). Recommended guidelines by the Government Finance Officers Association (GFOA) of the United States and Canada were also followed.

California law requires that every local government publish a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2018.

The management of the District assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive system of internal controls that is established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The District's basic financial statements have been audited by Cropper Accountancy Corporation, a registered public accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2018 are fairly presented in conformity with GAAP, and are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statements presentation. The independent auditors have issued an unmodified ("clean") opinion on the Las Gallinas Valley Sanitary District's financial statements for the fiscal year ended June 30, 2018. Their audit report is presented as the first component of the financial section of this report. The CAFR represents the culmination of all budgeting and accounting activities engaged in by management during the fiscal year. GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A) which is presented after the independent auditors' report. This letter of transmittal and introduction is designed to complement the MD&A and should be read in conjunction with it.

# FINANCIAL CONTROLS AND ACCOUNTING SYSTEMS

# **Internal Controls**

To ensure that accounting data is compiled and properly recorded, and to permit the preparation of financial statements in accordance with generally accepted accounting principles, the management staff of the District is responsible for establishing and maintaining an accounting system and internal controls structure. These controls are designed to ensure that the assets of the District are adequately protected from loss, theft, unauthorized use or disposition, or other misuse. The internal controls structure is designed to provide reasonable, but not absolute, assurance that this objective is met while recognizing that: (1) the cost of the controls should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgment by management. We believe that the District's internal accounting controls adequately safeguard its assets and provide reasonable assurance that financial transactions are recorded properly and are free of any material misstatements.

# **Budgetary Controls**

The District is not required by statute to adopt a budget; however, in its commitment to maintain fiscal responsibility, the District adopts an annual budget prior to June 30<sup>th</sup> each year. In preparation for drafting a budget, management staff meets with the District's Board of Directors (the Board) to update the Strategic Plan to determine the strategic goals and vision for the upcoming year. The budget outlines and reflects the major elements of the upcoming fiscal year operating and capital plans, from which management allocates funds that are necessary for specific departmental activities and capital projects. In June 2015, the Board adopted a five year capital improvement budget for 2016 through 2020, which includes a significant upgrade to the wastewater treatment plant and expansion of the recycled water treatment facility. Management integrates these priorities into the annual budget. Budgetary control is maintained at the detailed line item level. The General Manager may approve expenditures in excess of budgeted amounts up to \$15,000; items in excess of this must be approved by the Board.

# Accounting System

Las Gallinas Valley Sanitary District is an independent special district. The District's accounting structure, insofar as practical and in accordance with GAAP, complies with the Uniform System of Accounts for Waste Disposal Districts provided by the California State Controller's office.

The District reports its activities as an Enterprise Fund under the broad category of funds called proprietary funds. The District uses the full accrual basis of accounting. The District tracks expenditures by department, with each department delineated by function and specific activity, in order to provide management and the Board with better cost control measures. At the end of

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each fiscal year, these costs are combined to arrive at the financial position and results of operations reflected in the District's basic financial statements.

# HISTORY AND PROFILE OF THE DISTRICT

The District was established on April 6, 1954 pursuant to the California Health and Safety Code, Division 6 – Sanitary District Act of 1923. It is located approximately two miles northeast of the City of San Rafael and 20 miles north of San Francisco. It covers an area of about sixteen square miles in the northern part of the City of San Rafael and surrounding unincorporated areas in Marin County, California, including the communities of Lucas Valley, Marinwood, Santa Venetia and Terra Linda. The District's boundaries are Hamilton Field (a former air force base) to the north, San Pablo Bay to the east, and central San Rafael to the south. The District serves a population of approximately 30,000 people. The District is primarily residential and built out, resulting in a fairly stable customer base. As of July 1, 2017, the connections are 97.4% residential (12,948 units) and 2.6% commercial/industrial (348 units); however the revenue from these connections is 77.45% residential and 22.55% commercial.

# **Financing Activities**

The District has been planning a multi-year, multi-million dollar Treatment Plant Upgrade and, Recycled Water Treatment Plant Expansion construction project for several years. These projects will upgrade the treatment plant to meet more stringent regulatory requirements and allow the District to fully serve Marin Municipal Water District's recycled water customers. The District received bids in November 2017 however due the impact of design complexities on operations during construction, the bids were in excess of available funds. The project has been redesigned and rebid during 2018. The District expects to have the rebid result in October 2018 and to be able to award the project by December 2018. The \$41 million in bond proceeds that were issued in 2017 to fund the projects remain invested in the California State Treasurer's Local Area Investment Fund.

# Sewage Collection

- The District operates a sanitary sewer collection system comprised of approximately 105 miles of gravity sewer lines, 6.72 miles of force mains, and 28 pump stations. There are 2,985 manholes and approximately 52.5 miles of privately owned laterals.
- The District regularly performs smoke testing of the District to detect leaks in sewer mains and laterals. It is a process whereby smoke is blown into the sewer mains, lower and upper laterals, to determine where there may be cracked pipes or storm water cross connections. This process helps to identify where there may be Infiltration and Inflow (I&I) into the sewage collection system. I&I is a major concern for wastewater treatment plants since large storms may produce flows that overwhelm the capacity of the sewage collection system and possibly the plant, resulting in sewage spills, plant violations, overflows and fines.
- The District continuously televises its sewer mains; the process requires four years to televise all of the system. Televising these lines allows District staff to identify future repair and replacement projects, as well as monitor the integrity of the system.

# Sewage Treatment

- The District operates a sewage treatment plant with a permitted dry weather average capacity of 2.92 million gallons per day (MGD).
- The District treated an average daily flow of 2.36 MGD of sewage per day in FY 2018.
- The District's treatment plant uses primary treatment to separate the solids from the wastewater; trickling filters and deep bed filters to provide secondary treatment. Treated effluent is disposed of through discharge pipes into Miller Creek which flows to San Pablo Bay during discharge season, November through May. Discharge coincides with wet weather when treated effluent can be diluted by higher levels of bay water due to rain.
- All readily settable solids and grit are removed from the wastewater stream; grit is then disposed of in a landfill. The solids are treated by gravity thickening and anaerobic digestion, and then pumped to one or more of three storage ponds, where they are typically retained for one year prior to surface disposal. The treatment plant produced 308 dry weight tons or 280 metric tons of biosolids during the calendar year 2017.

# **Reuse of Treated Wastewater**

- The District is producing recycled water year round to meet increasing demand during the dry months of summer and fall. In the past, recycled water was predominately used during the summer months, which aligned with the District's non discharge period of June through October.
- The District has a water reclamation project on 385 acres of diked bay lands located to the northeast of the treatment plant. This project includes a 20 acre wildlife marsh pond, 40 acres of storage ponds, 200 acres of irrigated pasture, and 3.5 miles of public trails which are part of the San Francisco Bay Trail. During 2018, 82.3 million gallons were diverted to the District's water reclamation project.
- The District delivers effluent to Marin Municipal Water District (MMWD), which further treats it so that it can be used for irrigation of landscapes, including golf courses and playing/ recreation fields, dual plumbing for toilet flushing, cooling water uses, and car washes within the District's boundaries. During FY 2018, 186.6 million gallons were delivered to MMWD.
- During 2017, the District reached an agreement with MMWD to expand the District's recycled water treatment plant to provide tertiary treated wastewater which can then be distributed to MMWD's customers. MMWD will decommission its existing plant which is located on the District's site. This site is needed by the District for the treatment plant upgrade. As part of the agreement, MMWD made a capital contribution towards the existing facility and makes payments towards outstanding debt which was issued to build the existing facility and for the expansion. The expansion is expected to begin construction in December 2018 and be completed by December 2021.
- The District's recycled water treatment facility, online since September 2012, has a capacity of 0.7 mgd with redundant systems to produce up to 1.4 mgd. The District is planning an expansion of the facility to provide for an additional 4 mgd of capacity. The facility takes the plant effluent not utilized by MMWD and treats it to recycled water standards so that it can be distributed by North Marin Water District (NMWD). The District produced 36.4 million gallons for NMWD during FY 2018.

# Lab and Public Outreach

- The District operates its own lab which collects samples, completes analysis, and performs other testing to comply with the plant discharge permit issued by the State Water Resources Control Board.
- Central Marin Sanitation Agency and District lab staff members manage the source control program. This includes a Fats Oils and Grease (FOG) Program that is designed to prevent customers from discharging substances that are harmful to the sewage treatment process or that may cause clogs to sewer mains and pump stations.
- Lab staff members participate in the Marin County Sanitation Agencies Public Education Program. This program allows participating agencies to combine resources and have a unified message to educate the public about the proper disposal of and to collect pharmaceuticals, mercury, batteries and other household hazardous waste in the County. They participate in programs with school children, the Marin County Fair and various farmers' markets and festivals.
- Lab staff have partnered with Terra Linda High School's MarinSEL (School of Environmental Leadership) program in their environmental projects.
- The District offers tours of the plant treatment works and enhanced wetlands upon request from schools, community groups and other members of the public.
- The District produces a newsletter twice a year to educate the public about the sewer collection system, treatment plant and their sewer laterals. Staff has noted an increase in knowledge by homeowners regarding maintaining their sewer laterals.
- The District has a website at www.lgvsd.org where it posts current developments, public education topics and information about what is happening at the Board meetings, the plant and in the District.
- The District was awarded the District Transparency Certificate of Excellence by the Special District Leadership Foundation during July 2015 and 2017 in recognition of its outstanding efforts to promote transparency and good governance.

# Solid Waste (Garbage) Services and Recycling

The District manages the refuse hauling service for the unincorporated areas in its District. The franchise has been awarded to Marin Sanitary Service which provides curbside recycling, solid waste, yard waste and food scraps hauling, and safe hazardous waste disposal services that are helping achieve Marin County's goal of zero waste.

# ECONOMIC CONDITIONS AND OUTLOOK

The District is comprised primarily of residential units with commercial and some light industrial areas. It is substantially built out with in-fill developments in pockets of undeveloped land and redevelopment of commercial areas that were built over twenty years ago. The District does not expect significant number of or large new, customers in the near future. A capital facilities charge study was performed during 2015. The study reviewed the capital facilities plan developed by staff and the Board during 2015. The capital facilities charge is \$6,056 effective July 1, 2018 and will be adjusted by the Engineering News Record Construction Cost Index for San Francisco each July.

The Board adopted a five year rate review and capital improvement plan in June 2015, which provides for an annual sewer user charge rate of \$732 effective July 1, 2015 up to \$927 as of July 1, 2019. The adopted rate as of July 1, 2017 was \$867 per equivalent sewer unit (or single family dwelling). This rate, when combined with the average property tax revenue received by the District per single family dwelling unit, is below the average for neighboring agencies in Marin County. Each year, the Board reviews the operating and capital needs of the District to determine the revenue requirements in setting the upcoming rate.

Compared to neighboring jurisdictions, the District's customers in the unincorporated area enjoy one of the lowest garbage and recycling rates. As of January 1, 2018, residential customers pay a monthly service fee of \$28.10 for a 20-gallon cart and \$33.05 for a 32-gallon cart. This is below the Marin County average of \$37.83 per month for a 32-gallon cart.

# AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Las Gallinas Valley Sanitary District for its CAFR for the year ended June 30, 2017. In order to be awarded a Certificate of Achievement, a governmental entity must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

This CAFR is the culmination of the hard work and dedication of many District employees and the audit team under the direction of John Cropper, CPA of the accounting firm Cropper Accountancy Corporation. Las Gallinas Valley Sanitary District staff would like to acknowledge the support of the Board for its continuing direction and oversight in providing value to the community of San Rafael.

Chias Detfahinele

Chris DeGabriele, PE Interim General Manager

Susan Mc Sure

Susan McGuire, CPA Administrative Services Manager

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Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Las Gallinas Valley Sanitary District

# California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Christophen P. Morrill

Executive Director/CEO

# **Comprehensive Annual Financial Report**

# **Mission Statement**

# **Our Mission**

The Mission of the Las Gallinas Valley Sanitary District is to protect public health and our environment, providing effective wastewater collection, treatment, and resource recovery.

# Vision

Recognizing that sanitation and wastewater treatment is vital to protecting the public health, the District will:

Recognizing that sanitation and wastewater treatment is vital to protecting the public health, the District will:

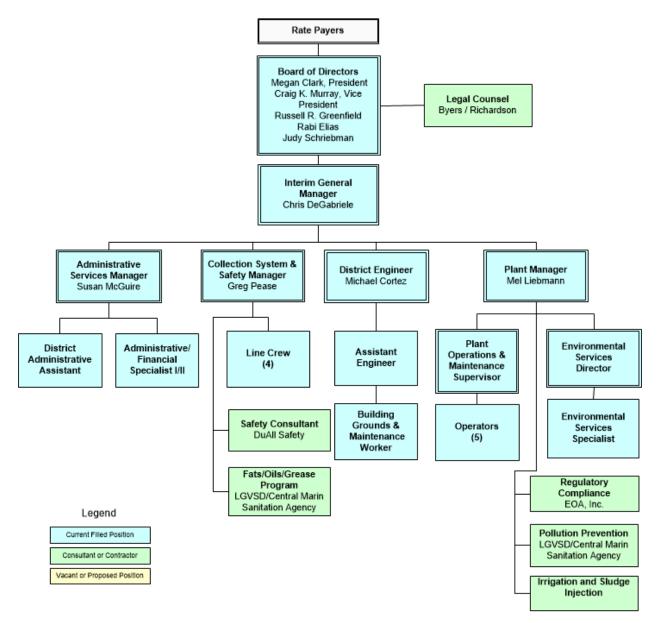
- manage our treatment and collection systems in a planned and sustainable way to reduce impact on natural resources;
- strive for zero spills;
- meet or exceed regulatory requirements for treatment (effluent, emissions and biosolids);
- strive toward beneficial recycling of wastewater, biosolids and other resources using safe and effective processes and systems to achieve our zero waste vision;
- collaborate with neighboring agencies to achieve efficiencies for the public;
- cooperate with stakeholders to leverage opportunities for protecting the bay and regional water resources for the people we serve;
- maintain a safe, high quality workplace to promote a sustainable, motivated, long-term and cohesive workforce;
- increase public education, participation, acceptance and understanding of what we do;
- responsibly manage the refuse franchise; and
- consider climate change, sea level rise and flooding when developing and designing new projects.

# **Our Core Values**

- Protect Public Health and the Environment.
- Provide High Quality Customer Service.
- Use Public Funds Responsibly.
- Maintain a Safe, Challenging, Positive Workplace.

# Las Gallinas Valley Sanitary District Comprehensive Annual Financial Report

# **Organizational Chart**



# Las Gallinas Valley Sanitary District Comprehensive Annual Financial Report

# **Directory of Officials**

# **Board of Directors**

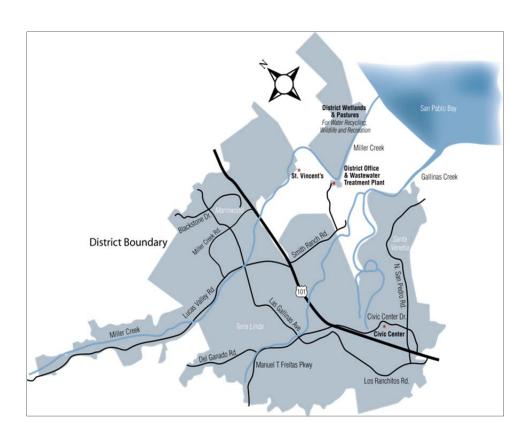
Megan Clark	Director	12/13/2013 – 12/13/2018 <sup>(1)</sup>
Rabi Elias	Director	12/13/2013 – 12/13/2018 <sup>(1)</sup>
Russ Greenfield	Director	12/13/2013 – 12/13/2018 <sup>(1)</sup>
Craig K. Murray	Director	12/10/2015 - 12/12/2020 <sup>(1)</sup>
Judy Schriebman	Director	12/10/2015 – 12/12/2020 <sup>(1)</sup>

# Administration

Chris DeGabriele, P.E.	Interim General Manager
Michael P. Cortez, P.E.	District Engineer
Teresa Lerch	District Secretary
Mel Liebmann	Plant Manager
Susan McGuire, CPA	Administrative Services Manager
Greg Pease	Collection System/Safety Manager

<sup>(1)</sup> The California Voter Participation Rights Act amended the Elections Code to prohibit the District from holding its elections in years other than when a statewide election occurs. The law also allowed Board members to extend their terms by one year to coincide with the next statewide election date.

# Las Gallinas Valley Sanitary District Comprehensive Annual Financial Report District Service Area





Walkers in reclamation

**FINANCIAL SECTION** 





Deep Bed Filter Inlet Valve Replacement Project



Operations Staff and Sewer Services Contractor Cleaning the Plant Headworks Channels

# Auditor's report will be on this page.

# Auditor's report will be on this page.

MANAGEMENT'S DISCUSSION AND ANALYSIS



Collections Department Vehicle.



Staff at work.



# **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

The following discussion and analysis of the Las Gallinas Valley Sanitary District's (the District) financial performance provides an overview and analysis of the District's financial activities for the fiscal years ended June 30, 2018 and 2017. Please read it in conjunction with the District financial statements and accompanying notes, which follow this section.

# **HIGHLIGHTS**

# **Financial Highlights**

- Operating revenues increased by approximately \$589,000 over the previous year. This increase was due to a 3.8% increase in the sewer service revenue. Recycled water revenue increase over 2017 due to more demand in the summer.
- Operating expenses, net of depreciation, increased by approximately \$653,000 or 7.7%. The primary components of the increase were personnel which costs increased by \$522,000 due to increases in wages and benefit costs of \$247,000 and in the actuarially determined pension and retirement benefit expense of \$275,000.
- Nonoperating expenses are comprised primarily of interest expense in the amount of \$1,288,000. In prior years accounting standards required interest to be capitalized as part of capital project costs; however a new accounting pronouncement no longer requires this practice.
- Capital contributions from Connection Fees are dependent on the level of development within the District. In recent years, the development has consisted of the expansion of existing facilities rather than new housing. The Intergovernmental contributions are from MMWD for its allocation of capacity in the existing recycled water treatment facility and for its proportionate share of the expanded facility which will begin construction in 2019. State grants are invoiced as construction proceeds on the funded projects.

# **District Highlights**

- The District treated 861.8 million gallons of wastewater and produced 223 million gallons of effluent for recycled water treatment and distribution by Marin Municipal Water District (MMWD) and North Marin Water District (NMWD) during 2018.
- The District has two photovoltaic systems which power the reclamation pump station and the treatment plant. These systems generate power to offset the District's demand for energy. In prior years, the District has been a net power generator and received credits or refunds for power exported to the power grid; however, in 2016 through 2018 more power has been used than generated primarily due to a capital improvement project which took the District's co-generation system offline in December 2015. The project was completed during 2018

# **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

and the District has again begun producing more power than it is using at the treatment plant.

- The District was awarded a \$999,070 grant from the California Energy Commission in May 2015 for its Biogas Energy Recovery System (BERS) project. This closed-loop system has been installed at the treatment plant and allows the District to recover 100 percent of the methane produced from the mesophilic anaerobic digestion of wastewater sludge at the facility and condition it for on-site combined heat and power generation and transportation fuel use. In August 2015, the District received a \$250,000 grant from the California Energy Commission for fueling station equipment for the BERS project. Both of these grants are reimbursement grants that require expenditure of funds by the District before any grant funds are received. In July 2015, the District was awarded a sales tax exclusion grant on the purchase of equipment for the project. The grant is based on the equipment having a maximum purchase price of \$788,757, resulting in a maximum sales and use tax exemption of \$72,960. This grant relieves the District from paying sales tax to the seller of the equipment as part of the purchase price. The project is substantially complete and the remainder of the grant funds will be received in 2018/19.
- The District was awarded an \$847,000 federal grant from the United States Bureau of Reclamation under its Title XVI program to expand the recycled water treatment facility. Design of the expansion is currently underway and construction is expected to begin in the winter of 2018/19.
- The District has a Private Sewer Lateral Assistance Program which allows property owners to apply for low interest loans, currently 2% interest, to obtain up to \$10,000 to replace their upper, lower or both laterals. The loans are repaid through special assessments through the property taxes over ten years. During 2018, the District advanced \$52,406 to seven property owners to repair or replace their laterals.
- The District maintained its achievement of having among the lowest reported sewer overflow rate in Marin County.

# **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

### **USING THIS ANNUAL REPORT**

This annual report consists of five parts: Management's Discussion and Analysis, Financial Statements, Required Supplementary Information, Supplementary Information and Statistical Section. The Financial Statements also include notes that explain in more detail some of the information contained in those statements.

# **REQUIRED FINANCIAL STATEMENTS**

District financial statements report information about the District's use of accounting methods similar to those used by private sector companies. The Statement of Net Position includes all District assets and liabilities that provide information about the nature and amounts of investments in resources and obligations to creditors. It also provides the basis for computing rate of return, evaluating the capital structure of the District, and assessing the liquidity and financial flexibility of the District. All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenses and Changes in Net Position. This statement measures the success of the District operations and management of investments over the past year and can be used to determine whether the District has successfully recovered all of its costs through its user fees and other charges. The final required financial statement is the Statement of Cash Flows. The primary purpose of this statement is to provide information about the District's cash receipts, cash disbursements and net changes in cash resulting from operations, investing, and capital and noncapital financing activities.

# FINANCIAL ANALYSIS OF THE DISTRICT

One of the most important questions asked about the District's finances is whether or not the District's overall financial position has improved or deteriorated. The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position report information about the District activities in a way that will help answer this question. These two statements report the net position of the District and changes from year to year. The difference between assets and liabilities (net position) is one way to measure financial health or financial position. Over time, increases or decreases in the District's net position are one indicator of whether the financial health is improving or deteriorating. Other factors to consider include changes in economic conditions, population growth, and new or changed legislation.

# **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

### **Changes in Net Position**

The District's net position increased by \$4,155,798 in 2018 and \$5,921,554 in 2017. The following Condensed Statements of Net Position shows these changes.

### CONDENSED STATEMENTS OF NET POSITION Fiscal years ended June 30, 2018, 2017, and 2016

		2018	2017	2016
ASSETS			 	
Current assets	\$	66,984,372	\$ 63,816,671	\$ 21,657,390
Capital assets		63,944,200	63,558,365	58,497,940
Other noncurrent assets		1,337,789	 1,376,919	 1,325,117
Total assets		132,266,361	 128,751,955	 81,480,447
DEFERRED OUTFLOWS OF RESOURC	ES			
Deferred amount on debt refunding		71,796	81,263	90,730
Pension plan		1,147,743	1,059,383	611,173
Other post employment benefits		350,729	 -	 -
Total deferred outflows of resources		1,570,268	 1,140,646	 701,903
LIABILITIES				
Current liabilities		3,412,401	3,822,398	1,840,889
Noncurrent liabilities		55,938,169	56,121,220	16,162,403
Total liabilities		59,350,570	 59,943,618	 18,003,292
DEFERRED INFLOWS OF RESOURCES	5			
Pension plan		133,599	144,214	295,843
Other post employment benefits		394,417	 -	 -
Total deferred inflows of resources		528,016	 144,214	 295,843
NET POSITION				
Net investment in capital assets		51,243,288	48,605,521	43,839,639
Restricted		880,940	873,990	867,096
Unrestricted		21,833,815	 20,325,258	 19,176,480
Total net position	\$	73,958,043	\$ 69,804,769	\$ 63,883,215

# **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

Analysis of Changes in Statements of Net Position

- <u>Current assets</u> increased by \$3,167,701 in 2018 due to the buildup of cash from operations, grant funding billings and interest earnings due on investment funds. In 2017 it increased by \$42,159,281 primarily due to \$41 million of bond proceeds, net of issuance costs, which are invested in the California State Treasurer's Local Area Investment fund. These proceeds are restricted for use in funding capital projects of the District.
- <u>Capital assets</u>, net of accumulated depreciation, increased by \$385,835 in 2018 and \$5,060,425 in 2017. During 2018, spending on projects was \$3,311,151 which was offset by depreciation of \$2,600,961. During 2017, spending on projects was \$7,586,602 which was offset by depreciation of \$2,526,177.
- <u>Other noncurrent assets</u> decreased by \$39,130 in 2018 due to early repayments from the private sewer lateral assistance program and increased by \$51,802 in 2017 due to additional advances under the private sewer lateral assistance program.
- <u>Deferred outflows of resources</u> increased by \$429,622 in 2018 and in 2017 by \$438,743 due to the changes in the pension and other postemployment retirement benefits related items in accordance Government Accounting Standards Board No. 68, *Financial Reporting for Pension Plans an Amendment of GASB Statement No. 27* (GASB No. 68) and No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (GASB No. 75).
- <u>Current liabilities</u> decreased by \$410,000 in 2018 due to a decrease in accounts payable related to capital projects; they increased in 2017 \$1,981,509 due to an increase in accounts payable; and increases in accrued interest and the current portion of long-term debt as a result of the new borrowings.
- <u>Noncurrent liabilities</u> decreased in 2018 by \$183,051 due to scheduled long-term debt repayments of \$2,093,224 which was offset by increases in the pension liability of \$446,554 due to changes in the assumed discount rate and by \$1,716,981 due to the recognition of the other postemployment benefits (OPEB) liability. In 2017, noncurrent liabilities increased by \$39,958,817 due to the new borrowings and related original issue premium and an increase in the collective net pension liability.
- <u>Deferred inflows of resources</u> related to the pension plan decreased by \$10,615 in 2018 and by \$151,629 in 2017 due to scheduled amortization and an increase in the difference between projected and actual earnings on plan investments. Deferred inflows for the OPEB increased by \$394,417 due to the recognition of this item in the financial statements for 2018.

Net Position as of June 30, 2017 was previously reported as \$69,804,769; however, as part of implementing GASB No. 75 there was a prior period adjustment of \$1,808,764.

as restated	φ	07,990,005
Net position - beginning of the year, July 1, 2017, as restated	¢	67,996,005
Recording of Net OPEB liability		(1,808,764)
Net position - end of the year, June 30, 2017 Effect of implementing GASB No. 75 - July 1, 2018	\$	69,804,769

# **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

### **Changes in Net Position**

Changes in District net position can be determined by reviewing the following Condensed Statements of Revenues, Expenses, and Changes in Net Position.

### CONDENSED STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION Fiscal years ended June 30, 2018, 2017, and 2016

		2018		2017		2016
REVENUE						
Operating revenues	•		•	40.050.050	•	44 047 057
Sewer use charges	\$	13,634,548	\$	13,059,850	\$	11,647,257
Recycled water fees		61,081		45,548		49,814
Miscellaneous		41,198		42,016		46,103
Nonoperating revenues						
Tax revenues		1,290,285		1,238,360		1,124,885
Interest income and other		310,651		179,860		108,636
		15,337,763		14,565,634		12,976,695
EXPENSES						
Operating expenses		9,142,555		8,489,100		7,479,878
Nonoperating expenses		1,289,398		631,397		401,975
		10,431,953		9,120,497		7,881,853
Change in net position		4,905,810		5,445,137		5,094,842
CAPITAL CONTRIBUTIONS -						
Connection fees		239,138		39,580		33,879
Intergovernmental		455,057		436,837		-
State grants		362,033		-		797,860
Net position - beginning of year,						
as restated		67,996,005		63,883,215		57,956,634
Net position - end of year	\$	73,958,043	\$	69,804,769	\$	63,883,215

Analysis of Changes in Statements of Revenues, Expenses and Changes in Net Position

• <u>Revenue</u> of the District increased in 2018 and 2017 due to scheduled rate increases in the sewer user charge from \$734 in 2016 to \$835 in 2017 to \$867 in 2018, 13% and 3.8% per year, respectively. Recycled water fees are based on production to meet demand and costs incurred by the District. During 2018, deliveries to North Marin Water District decreased due to operational issues in the last quarter of the fiscal year and costs increased due to equipment repairs after five years of operating the plant. During 2017, demand increased by 5 acre feet

# **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

however the District's unit operating costs were less per acre foot. Miscellaneous income decreased by \$818 in 2018 and by \$4,087 in 2017 due to decreased insurance dividends.

- <u>Operating expenses</u> increased by \$653,000 in 2018. Personnel costs increased by \$522,000 due to increases in wages and benefit costs of \$247,000 and in the actuarially determined pension and retirement benefit expense of \$275,000. They increased by \$1,009,222 in 2017 due to personnel costs which increased by \$450,750 from increases in wages and the actuarially determined pension expense; utility power charges increased by \$249,360 due to increased demand for pumping and processing during storm events, less solar output due to more cloudy days and operational issues, and the fact the cogeneration system was offline for a major upgrade and cleaning; other operating costs increased for chemicals and lab analysis due to high plant flows; and legal fees related to pending matters.
- <u>Nonoperating revenues</u> increased by \$182,716 in 2018 and by \$184,699 in 2017 due to increased property tax revenue and interest income.
- <u>Nonoperating expenses</u> increased by \$658,001 in 2018 due to a change in accounting
  pronouncement regarding the capitalization of interest expense for capital projects resulting in
  more expense for changes in net position which was offset by the non-reoccurrence of the bond
  issuance costs. It increased in 2017 by \$229,422 due to one-time bond issuance costs of
  \$349,204 which was offset by a decrease in interest expense since more of this was capitalized
  due to ongoing construction.
- <u>Capital Contributions</u> increased by \$579,811 in 2018 and decreased by \$355,322 in 2017. Connection fees increased in 2018 by \$199,558 primarily due to the fees associated with the expansion of a commercial facility and in 2017 by \$5,701 as more remodeling continues within the District and additional plumbing fixture units are added. The intergovernmental amount is from Marin Municipal Water District (MMWD) for its buy in to the existing recycled water treatment plant and its portion of the debt service for the planned expansion project. The state grant relates to the BERS project discussed previously and revenue is recognized as milestones are met.

### **DESIGNATED RESERVES**

The District's current reserve policy, as put forth in the Board Policies and Procedures in 2009, established a goal (target) of increasing the reserves. The original target, established in 2002, is also shown for reference.

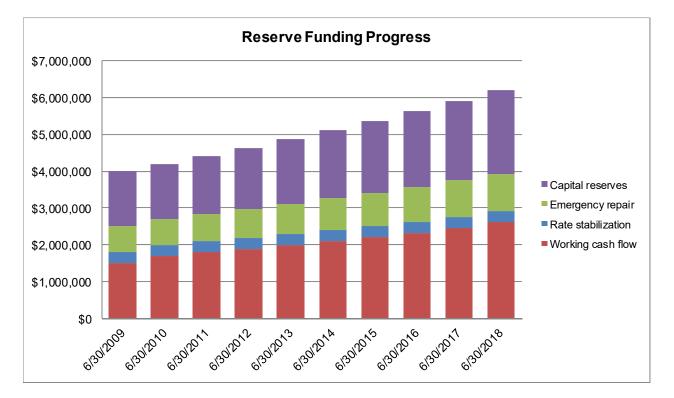
## **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

Unrestricted net position was designated for the following at June 30, 2018:

	Actual June 30, 2018		Current Target	Original Target		
Operating reserves: Working cash flow Rate stabilization Emergency repair	\$ 2,607,084 300,000 1,000,000	\$	5,930,000 300,000 1,000,000	\$	1,500,000 300,000 700,000	
Total operating reserves Capital reserves	 3,907,084 2,300,367		7,230,000 4,000,000		2,500,000 1,500,000	
Total reserves	\$ 6,207,451	\$	11,230,000	\$	4,000,000	

The following chart illustrates the District's progress on meeting this goal:



### **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### **Capital Assets**

At the end of 2018, the District had \$63,944,200 (net of accumulated depreciation) invested in capital assets. The District's investment in capital assets increased by \$3,311,151, from \$115,268,722 at the beginning of the year to \$117,897,640 at the end of the year, net of \$682,233 for disposal of capital assets no longer in use.

Major capital asset events during the year included the following:

- Continued construction work on the BERS project.
- Upgrades to the treatment plant.
- Progress on of a sewer system rehabilitation project.
- Purchase of vehicles and maintenance equipment.
- Dredging of Miller Creek.

The following summarizes the District's capital assets for the year ended June 30, 2018:

	Balance June 30, 2017		Additions		Disposals/ Charge off		Transfers/ Reclass		Balance June 30, 2017	
		<u> </u>				<u> </u>				· · ·
Land	\$	2,867,571	\$	-	\$	-	\$	-	\$	2,867,571
Construction-in-progress		12,747,039		2,636,552		(294,159)		(4,269,065)		10,820,367
Subsurface lines		30,770,191		65,122		-		2,715,406		33,550,719
Facilities and equipment		68,883,921		609,477		(388,074)		1,553,659		70,658,983
		115,268,722		3,311,151		(682,233)		-		117,897,640
Less: Accumulated depreciation		(51,710,357)	(	2,600,961)		357,878		-		(53,953,440)
Capital assets, net of accumulated										
depreciation	\$	63,558,365	\$	710,190		(324,355)	\$	-	\$	63,944,200

Additional information on the capital assets can be found in Note 6 of the notes to the financial statements of this report.

#### **Long-Term Obligations**

As of June 30, 2018, the District has total long-term obligations of \$56,436,222 related compensated absences for staff, the actuarially determined net pension liability, net other postemployment benefits, and debt issued for the purchase and construction of capital assets.

## **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

The following is a summary of long-term obligations for the year:

	Balance June 30, 2017		Additions		Reductions		Ju	Balance ne 30, 2018
Personnel Related Obligations								
Compensated Absences	\$	487,209		389,156		(472,435)	\$	403,930
Net Pension Liability		2,722,446		446,554		-		3,169,000
Net Other Post Employment Benefits		-		1,716,981		-		1,716,981
		3,209,655		2,552,691		(472,435)		5,289,911
Notes Payable								
Bank of Marin		4,692,839		-		(397,058)		4,295,781
Municipal Finance Corporation		5,503,800		-		(525,000)		4,978,800
State Revolving Fund Loan		3,482,996		-		(191,424)		3,291,572
2017 Revenue Bonds		38,365,000		-		(950,000)		37,415,000
Premium on 2017 Revenue Bonds		3,003,492		-		(121,353)		2,882,139
		55,048,127		-		(2,184,835)		52,863,292
Total Long-Term Obligations	\$	58,257,782	\$	2,552,691	\$	(2,657,270)	\$	58,153,203

Additional information on the long-term debt can be found in Note 8 of the notes to the financial statements of this report.

#### ECONOMIC FACTORS, RATES AND BUDGETARY CONTROL

The District is a California Special District maintained as an enterprise fund. As a special district, charges to customers are made only to those who receive services. The District is not typically subject to general economic conditions such as increases or decreases in property tax values or other types of revenues that vary with economic conditions such as sales taxes. However, it does receive approximately 10% of its budget from property taxes and ERAF (Educational Revenue Augmentation Funds), which are dependent upon property tax valuations. Accordingly, the District sets its user rates and capacity charges to cover the costs of operation, maintenance and recurring capital replacement and debt financed capital improvements, plus increments for known or anticipated changes in program costs.

The District, as a wastewater collection and treatment plant operator, is subject to increasing regulatory compliance regulations. These regulations require upgrades to plant and equipment, as well as increased staff to effectively operate the system. The District reviewed its operating and capital needs during 2015 in order to establish sewer service rates for the years beginning July 1, 2015 through June 30, 2020. The majority of the rate increase is for planned capital improvements totaling \$41 million, the largest of which is the upgrade to the treatment plant to improve wastewater processes to meet regulatory requirements. The District issued the 2017 Revenue Bonds to finance this upgrade.

## **Management's Discussion and Analysis**

Fiscal Years Ended June 30, 2018 and 2017

The expected revenue from sanitary service charges is as follows:

Fiscal Year	Price per Sanitary Unit		 Expected Total Revenue	Status		
2015-16	\$	734	\$ 11,614,992	Approved June 2015		
2016-17	\$	835	\$ 12,989,000	Approved June 2016		
2017-18	\$	867	\$ 13,438,500	Approved June 2017		
2018-19	\$	898	\$ 13,919,000	Approved June 2018		
2019-20	\$	927	\$ 14,368,500			

The District and its Board adopts an annual budget to serve as its approved financial plan. The Board sets all fees and charges required to fund the District's operations and capital programs. The budget is used as a key control device (1) to ensure Board approval for amounts set for operations and capital projects; (2) to monitor expenses and project progress; and (3) as compliance that approved spending levels have not been exceeded. All operating activities and capital activities of the District are included within the approved budget.

The District is monitoring the changes in the current financial and credit markets. Reserve funds are invested in two ways. The majority of funds are invested in the Local Agency Investment Fund (LAIF), which is an investment pool managed by the Treasurer of the State of California. The Treasurer's office is regularly informing the pool members of the impact of changes in the investment landscape on the portfolio. The balance is invested in savings accounts with the local Bank of Marin. Community based banks tend to be more conservative in their lending decisions and retain funds within the locality. Funds on deposit with the bank are covered by insurance from the Federal Deposit Insurance Corporation up to \$250,000. In addition, the funds are collateralized 110% by securities held in trust.

#### **REQUEST FOR INFORMATION**

This financial report is designed to provide our customers and creditors with a general overview of the District finances and demonstrate District accountability for the money it received. If you have any questions about this report, or need additional financial information, contact the General Manager at 300 Smith Ranch Road, San Rafael, California 94903.



Staff Conducting Spill Response Training

**BASIC FINANCIAL STATEMENTS** 





Wildlife in the reclamation area

## **Statements of Net Position**

June 30, 2018 and 2017

	 2018		2017
CURRENT ASSETS:			
Cash and cash equivalents:			
Unrestricted	\$ 25,673,368	\$	23,093,006
Restricted - bond proceeds	40,090,584		40,014,020
Receivables:			
Connection fees	7,387		2,131
User charges	83,013		82,873
Interest	284,775		109,966
Private sewer lateral assistance program	1,686		5,135
Grant reimbursement	343,784		83,276
Other	28,900		25,417
Current portion of Private Sewer Lateral Assistance			
program receivable	71,574		68,189
Inventory of supplies	307,773		272,328
Prepaid expenses	 91,528		60,330
TOTAL CURRENT ASSETS	 66,984,372		63,816,671
NONCURRENT ASSETS: CAPITAL ASSETS:			
Property, plant and equipment, net of			~~ ==~ ~~=
accumulated depreciation	 63,944,200		63,558,365
OTHER NON-CURRENT ASSETS:			
Cash - restricted for debt service	880,940		873,990
Receivables			
Connection fees	-		5,256
Private Sewer Lateral Assistance Program	 456,849		497,673
TOTAL NONCURRENT ASSETS	 65,281,989		64,935,284
TOTAL ASSETS	 132,266,361		128,751,955
DEFERRED OUTFLOWS of RESOURCES			
Deferred amount on debt refunding	71,796		81,263
Pension plan	1,147,743		1,059,383
Other postemployment benefits plan	350,729		-
	 000,120		
TOTAL DEFERRED OUTFLOWS			
OF RESOURCES	 1,570,268		1,140,646
TOTAL ASSETS AND DEFERRED			
OUTFLOWS OF RESOURCES	\$ 133,836,629	\$	129,892,601

## **Statements of Net Position**

June 30, 2018 and 2017

	2018	2017
CURRENT LIABILITIES:		
Accounts payable	\$ 628,545	\$ 1,221,441
Accrued payroll	106,867	102,536
Accrued compensated absences	121,810	73,080
Accrued interest	404,187	293,579
Current portion of long-term debt	2,093,224	2,063,482
Unearned connection fees	 57,768	 68,280
TOTAL CURRENT LIABILITIES	 3,412,401	 3,822,398
NONCURRENT LIABILITIES:		
Accrued compensated absences	282,120	414,129
Notes payable, long-term	50,770,068	52,984,645
Collective net pension liability	3,169,000	2,722,446
Net other postemployment benefits liability	 1,716,981	 -
TOTAL NONCURRENT LIABILITIES	 55,938,169	 56,121,220
TOTAL LIABILITIES	 59,350,570	 59,943,618
DEFERRED INFLOWS of RESOURCES		
Pension plan	133,599	144,214
Other post employment benefits plan	 394,417	 -
TOTAL DEFERRED INFLOWS		
OF RESOURCES	 528,016	 144,214
TOTAL LIABILITIES AND DEFERRED		
INFLOWS OF RESOURCES	 59,878,586	 60,087,832
NET POSITION:		
Net investment in capital assets	51,243,288	48,605,521
Restricted for debt service	880,940	873,990
Unrestricted	 21,833,815	 20,325,258
TOTAL NET POSITION	\$ 73,958,043	\$ 69,804,769

## **Statements of Revenues, Expenses and Changes in Net Position**

Fiscal Years Ended June 30, 2018 and 2017

	2018	2017
OPERATING REVENUES:	<b>A</b> 40.004.540	<b>• • • • • • • • • •</b>
Sewer use charges	\$ 13,634,548	\$ 13,059,850
Recycled water fees	61,081	45,548
Miscellaneous	41,198	42,016
TOTAL OPERATING REVENUES	13,736,827	13,147,414
OPERATING EXPENSES:		
Sewage collection and pump stations	1,271,296	1,036,329
Sewage treatment	1,875,321	2,065,165
Sewage and solid waste disposal	128,458	216,198
Laboratory	338,513	337,663
Engineering	650,464	532,363
Recycled water	69,162	56,871
General and administrative	2,208,380	1,718,334
Depreciation and amortization	2,600,961	2,526,177
TOTAL OPERATING EXPENSES	9,142,555	8,489,100
INCOME FROM OPERATIONS	4,594,272	4,658,314
NONOPERATING REVENUES:		
Property taxes	1,290,285	1,238,360
Franchise fees	25,000	25,000
Intergovernmental fees	4,354	4,363
Interest income	281,297	150,497
TOTAL NONOPERATING REVENUES	1,600,936	1,418,220
NONOPERATING EXPENSES:		
Loss on disposal, net	1,184	6,267
Bond issuance costs	-	349,204
Interest expense	1,288,214	275,926
TOTAL NONOPERATING EXPENSES	1,289,398	631,397
INCOME BEFORE CONTRIBUTIONS	4,905,810	5,445,137
CAPITAL CONTRIBUTIONS		
Connection fees	239,138	39,580
State grants	362,033	-
Intergovernmental	455,057	436,837
TOTAL CAPITAL CONTRIBUTIONS	1,056,228	476,417
CHANGE IN NET POSITION	\$ 5,962,038	\$ 5,921,554

## **Statements of Revenues, Expenses and Changes in Net Position**

Fiscal Years Ended June 30, 2018 and 2017

# Statements of Revenues, Expenses and Changes in Net Position (continued)

Fiscal Years Ended June 30, 2018 and 2017

	2018	2017		
NET POSITION - BEGINNING OF YEAR, AS PREVIOUSLY REPORTED	\$ 69,804,769	\$	63,883,215	
RESTATEMENT: CHANGE IN ACCOUNTING PRINCIPLE	 (1,808,764)		<u> </u>	
NET POSITION - BEGINNING OF THE YEAR, AS RESTATED	67,996,005		63,883,215	
CHANGE IN NET POSITION	 5,962,038		5,921,554	
NET POSITION - END OF YEAR	\$ 73,958,043	\$	69,804,769	

## **Statements of Cash Flows**

Fiscal Years Ended June 30, 2018 and 2017

	2018	2017
CASH FLOWS FROM OPERATING ACTIVITIES: Cash receipts from customers	\$ 13,704,206	\$ 13,122,500
Cash payments to employees	(2,883,318)	(2,498,703)
Cash payments to suppliers	(3,511,031)	(3,315,964)
Other receipts	29,302	28,130
Net cash provided by operating activities	7,339,159	7,335,963
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Intergovernmental fees	4,354	4,363
Franchise fees	25,000	25,000
Advances for the Private Sewer Lateral Assistance Program	(43,366)	(127,762)
Repayment from the Private Sewer Lateral Assistance Program	93,293	80,093
Property taxes received	1,289,981	1,237,804
Net cash provided by noncapital		
financing activities	1,369,262	1,219,498
CASH FLOWS FROM CAPITAL AND RELATED FINANCING		
ACTIVITIES:		
Proceeds from issuance of revenue bonds	-	38,365,000
Proceeds from original issue premium	-	3,023,718
Proceeds from grants	101,525	704,091
Connection fees collected	228,626	42,705
Intergovernmental contributions	455,057	436,837
Proceeds from the sale of capital assets	29,012	-
Acquisition and construction of capital assets	(3,612,279)	(6,944,343)
Principal payments, long-term debt	(2,063,482)	(1,069,396)
Net cash provided (used) by capital and related		
financing activities	(4,861,541)	34,558,612
CASH FLOWS FROM INVESTING ACTIVITIES:		
Interest income	106,488	127,244
Interest expense	(1,289,492)	(443,514)
Net cash used by investing activities	(1,183,004)	(316,270)
NET INCREASE IN CASH AND EQUIVALENTS	2,663,876	42,797,803
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	63,981,016	21,183,213
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 66,644,892	\$ 63,981,016

## **Statements of Cash Flows (continued)**

Fiscal Years Ended June 30, 2018 and 2017

		2018		2017
RECONCILIATION OF OPERATING INCOME TO NET				
CASH PROVIDED BY OPERATING ACTIVITIES:				
Operating income	\$	4,594,272	\$	4,658,314
Adjustments to reconcile operating income to net cash				
provided by operating activities:				
Depreciation and amortization		2,600,961		2,526,177
Changes in assets and liabilities:				
User charges receivable		(140)		1,151
Other receivables		(3,179)		2,066
Inventory of supplies		(35,445)		(30,230)
Prepaid expenses		(31,198)		(70)
Deferred outflows of resources		(439,089)		(448,210)
Accounts payable		(6,648)		94,877
Accrued payroll		4,331		24,460
Accrued compensation		(83,279)		34,984
Deferred inflows of resources		383,802		(151,629)
Collective net pension liability		446,554		624,073
Net OPEB liability		(91,783)		-
Net cash provided by operating activities	\$	7,339,159	\$	7,335,963
net cash provided by operating activities	<u> </u>	7,000,100	<u> </u>	7,000,000
SUPPLEMENTARY INFORMATION:				
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO AMOUNTS REPORTED ON THE STATEMENTS				
OF NET POSITION:	•			
Cash and cash equivalents, unrestricted	\$	25,673,368	\$	23,093,006
Cash and cash equivalents, restricted		40,971,524		40,888,010
	\$	66,644,892	\$	63,981,016
NONCASH ACTIVITIES				
NONCASH OPERATING ACTIVITIES:				
Recognition of net OPEB liability	\$	2,026,382	\$	-
Prior period adjustment: Change in accounting				
principle		(1,808,864)		-
Cash payments for OPEB liability	\$	217,518	\$	-
NONCASH CAPITAL AND RELATED FINANCING				
ACTIVITIES:	۴		¢	7 500 000
Acquisition and construction of capital assets	\$	4,207,567	\$	7,586,602
Transferred from inventory		-		(36,596)
Financed through accounts payable		(595,288)		(605,663)
Cash paid for acquisition and construction of				
capital assets	\$	3,612,279	\$	6,944,343

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 1. Reporting Entity

The Las Gallinas Valley Sanitary District (the District) was formed on April 6, 1954 as a special district of the State of California. The District provides sewage collection, treatment, disposal, and wastewater recycling services, as well as manages the refuse hauling and recycling services franchise. The District provides these services to approximately 30,000 people in an area of twelve square miles, from Santa Venetia to Lucas Valley and the Marin County Civic Center to Marinwood, in Marin County, California. Revenues are derived principally from sewer charges collected from commercial and residential users within the District.

The scope of this report extends exclusively to the financial information presented for the District. The District is governed by a five person Board of Directors (the Board) elected for four year terms. The Board has no oversight responsibility for any other governmental unit or agency. As such, the Board's governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters extends only to the affairs of the District.

#### 2. Summary of Significant Accounting Policies

#### Financial Reporting Entity, Measurement Focus, and Financial Statement Presentation

The District reports its activities as an enterprise fund, which is used to account for operations that are financed and operated in a manner similar to a private business enterprise, where the intent of the District is that the costs (including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. Revenues and expenses are recognized on the accrual basis. Revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period incurred, regardless of when the related cash flow takes place.

Operating revenues, such as charges for sewer services and recycled water fees, result from exchange transactions associated with the principal activity of the District. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as property taxes and investment income, result from nonexchange transactions or ancillary activities in which the District gives (receives) value without directly receiving (giving) equal value in exchange.

The District receives the majority of its revenue from sewer use charges and property taxes that are collected by the County of Marin through the annual property tax bills. The County has implemented the Teeter policy, whereby the District receives all of the amounts billed whether or not the County collects the monies from the assessed property owners. This ensures that the District has the funds to operate without being dependent upon the timing of the collection of the remittances from the covered property owners.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

#### **Net Position**

Net position is measured on the full accrual basis and is the excess of all the District's assets and deferred outflows over all its liabilities and deferred inflows. Net position is classified into the following components: net investment in capital assets, restricted and unrestricted.

**Net investment in capital assets** - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of invested in capital assets, net of related debt. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

**Restricted** - This component of net position consists of constraints placed on net asset use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

**Unrestricted** - This component of net position consists of net position that does not meet the definition of "invested in capital assets, net of related debts" or "restricted."

#### **Budgetary Accounting**

The District is not required by statute to adopt a budget; however, in its commitment to maintain fiscal responsibility, the District adopts an annual budget prior to June 30<sup>th</sup> each year. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America, except for depreciation which is not included and annual principal payments on debt service which are included. All annual, noncapital appropriations lapse at year-end.

Budgetary control is maintained at the detailed line item level. The General Manager may approve expenditures in excess of budgeted amounts up to \$15,000; items in excess of this must be approved by the Board. A budget revision is usually presented to the Board in the fall to adjust for changes in capital project funding after the close of the prior year.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

#### **Cash and Cash Equivalents**

Cash and cash equivalents are considered to be cash-on-hand, demand deposits, and shortterm investments, with original maturities of three months or less from the date of acquisition. These items are valued at cost. Please see Note 3 for additional information on investment policies and practices for both the State of California and the District.

Cash that is restricted for debt service is invested in certificates of deposit. It is classified as a noncurrent asset based on two factors: 1) due to a maturity date that is more than one year from the date of the Statement of Net Position or 2) due to the final maturity date of the related loan, which will require that the funds be maintained until a date that is more than one year from the date of the Statement of Net Position.

#### **Inventory of Supplies**

Inventory consists of materials and supplies, such as chemicals, pipe fittings, valves, pumps and filters, which are stated at cost, using the first-in, first-out method.

#### **Capital Assets**

Capital assets consist of property, plant and equipment owned by the District, which are recorded at cost or at estimated historical cost if cost information is not practically determinable. Prior to July 1, 2017 the District's policy was to include in construction-in-progress the capitalized interest cost of related borrowings, net of interest earned on unspent proceeds of the related borrowings. Effective July 1, 2017 the District has implemented GASB No. 89, *Accounting for Interest Cost Incurred Before the End of Construction Period* as discussed in Note 2.

The District defines capital assets as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. The cost of normal repairs and maintenance is recorded as expense. Improvements that add to the value or extend the life of assets are capitalized. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Subsurface lines	50 - 75 years
Facilities and structures	15 - 40 years
Equipment	5 - 20 years

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

#### **Intangible Assets**

Intangible assets consist of easements and internally generated computer software. All intangible assets are recognized in the Statement of Net Position only if they are considered identifiable. They are amortized over their estimated useful life unless the life is indefinite.

#### **Compensated Absences**

The District provides vacation and sick leave benefits to its employees. Upon separation from employment, employees are paid for accumulated vacation days and accrued administrative and compensated time off (overtime hours for which pay is not taken). Employees who have been with the District for at least three years are also paid for one-half of their accumulated sick days. The District recognizes the related expense as the benefits are earned.

The District has accrued a liability for accumulated earned, but unused, leave.

Balance at June 30, 2017 Accrued compensated absences earned Accrued compensated absences used	389,156 (472,435)	\$ 487,209
Net change in accrued compensated absences		 (83,279)
Balance at June 30, 2018		\$ 403,930

The current portion of the noncurrent liability to be used within the next year is estimated by management to be approximately \$121,810, or 30%.

#### **Deferred Outflows and Inflows of Resources**

In addition to assets and liabilities, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources and deferred inflows of resources.

**Deferred amount on debt refunding** – Unamortized gains and losses from current or advance debt refunding result in deferred outflows of resources. This amount is amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter.

**Pension plan** – The accounting valuation for the pension plan results in deferred outflows and deferred inflows of resources from several sources. In performing the actuarial valuation for the deferred compensation plan, changes in projected and actual earning on pension plan investments and adjustments due to differences in proportions for members of cost-sharing multiple-employer plans are calculated. The difference in proportions results from the California

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

Public Employees Retirement System (CaIPERS) allocation methodology. Rather than a single proportionate share applied to all components of pension expense, the CaIPERS method applies employer proportions to various pension-related items such as assets, liabilities and service cost. This adjustment reconciles the difference in proportions for these various items with the employer's change in net pension liability during the plan measurement period. The amounts will be recognized over future periods equal to the expected average remaining service lifetime of the pool or 3.8 years for the June 30, 2017 measurement date (3.7 years for June 30, 2016.). In addition, since the measurement date of the pension plan is one year in advance of the financial statement reporting period (i.e. valuation of the pension plan assets has a measurement date of June 30, 2017 with the results reported in the District's June 30, 2018 financial statements) contributions by the employer for 2018 and 2017 are deferred outflows at June 30, 2018, and 2017, respectively. These amounts will be recognized in the years subsequent to payment.

**Other Postemployment Benefits (OPEB) plan** – The accounting valuation for the OPEB plan results in deferred outflows and deferred inflows of resources from several sources. In performing the valuation for the postemployment benefit plan, changes in projected and actual earnings on plan investments, changes in projected and actual healthcare costs, changes in participant plan utilization and participant mortality are calculated. The amounts will be recognized over future periods. In addition, since the measurement date of the OPEB plan is one year in advance of the financial statement reporting period (i.e. valuation of the OPEB plan assets has a measurement date of June 30, 2017 with the results reported in the District's June 30, 2018 financial statements) contributions by the employer for 2018 deferred outflows at June 30, 2018. These amounts will be recognized in the years subsequent to payment.

#### **Restricted Assets and Liabilities**

Restricted assets are items that have been restricted by either bond indentures, loan agreements or are to be used for specified purposes based on contract provisions, such as debt service. Restricted liabilities relate to assets restricted for their payment.

#### **Property Taxes**

The County of Marin levies taxes and places liens on real property as of January 1<sup>st</sup> on behalf of the District. Property taxes are due on the following November 1<sup>st</sup> and March 1<sup>st</sup> and become delinquent December 10<sup>th</sup> and April 10<sup>th</sup> for the first and second installments, respectively. All taxes collected for debt service are maintained in separate funds designated for payment of the debt (see Note 8).The District receives property taxes and Education Revenue Augmentation Funds (ERAF) from the County of Marin. The ERAF allows the state legislature to reallocate property tax amounts to local governments. For the years ended June 30, 2018 and 2017, the

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

District received \$917,875 and \$872,282, respectively, in property taxes and \$372,410 and \$366,078, respectively, in ERAF.

#### Grants

The District's grants are cost-reimbursement grants, which are earned as the allowable expenditures under the agreement are made. A receivable is recorded when the criteria established for requesting reimbursement under the grant agreement has been satisfied and the amount of reimbursement is determinable. Grants for feasibility studies are recorded as nonoperating income. Grants for capital purposes are reported as capital contributions.

#### **Connection Fees**

The District charges connection fees to developers to reserve system capacity. Amounts charged are recorded as liabilities (unearned connection fees) until connections are actually made. Once connections are made, the fees are recognized as increases to capital contributions. In accordance with GASB No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, the capital contributions are recorded in the Statements of Revenues, Expenses and Changes in Net Position.

#### Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions and pension expense, information about the fiduciary net position of the District's CalPERS plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Other Postemployment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's plan (OEPB Plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Notes to Financial Statements** 

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	December 31, 2016
Measurement Date	June 30, 2017
Measurement Period	July 1, 2016 to June 30, 2017

#### Interest

Prior to July 1, 2017 the District capitalized the interest cost incurred for assets that require an acquisition period to get them ready for use. The interest cost capitalization period began when the following three conditions were met: expenditures had occurred; activities necessary to prepare the asset, including administrative activities before construction, had begun; and interest cost had been incurred. Interest cost is not capitalized during delays or interruptions, other than for brief periods. When the project is completed, the interest cost was included in the amount of the asset that was capitalized and depreciated over the assets' useful life. Effective July 1, 2017, the District has implemented GASB No. 89, *Accounting for Interest Cost Incurred Before the End of Construction Period* as discussed below.

For assets that are financed with tax-exempt debt, the interest income earned on unexpended funds is offset against the interest expenditures in determining the amount of interest to capitalize.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and certain reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Accounting Changes – Change in Accounting Principle - Restatement

As a result of implementing GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* (OPEB), the District is restating beginning net position in the Statement of Net Position, effectively decreasing the net position by \$1,808,764 as of July 1, 2017. The decrease resulted from recognizing the net other postemployment benefits liability, a noncurrent liability. See Note 12 for additional disclosures regarding this presentation.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

#### **New Accounting Pronouncements**

In May 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements* (GASB No. 88). The objective of GASB No. 88 is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The requirements of GASB No. 88 will improve financial reporting by providing users of financial statements with essential information that currently is not consistently provided. In addition, information about resources to liquidate debt and the risks associated with changes in terms associated with debt will be disclosed. As a result, users will have better information to understand the effects of debt on a government's future resource flows. The requirements of GASB No. 88 are effective for reporting periods beginning after June 15, 2018. The District has implemented this standard in preparing these financial statements.

In June 2018 GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period* (GASB No. 89). The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

GASB No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements,* which are now superseded. GASB No. 89 requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a capital asset reported in a business-type activity or enterprise fund.

GASB No. 89 also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

The requirements of GASB No. 89 are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged and the requirements of GASB No. 89 should be

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 2. Summary of Significant Accounting Policies (continued)

applied prospectively. The District has implemented this standard in preparing the financial statements for the year ended June 30, 2018.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61* (GASB No. 90). The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The District does not believe that there will be any financial statement effect related to GASB No. 90.

#### 3. Cash and Cash Equivalents

At June 30, 2018, the District maintained the majority of its cash in the Bank of Marin and the State of California LAIF pooled investment funds. Balances in the Bank of Marin are insured by the Federal Deposit Insurance Corporation up to \$250,000, are collateralized by securities at 110% of the balance, and consist of checking and savings accounts.

The LAIF funds invest deposits of the District, counties, various schools and other special districts primarily in cash equivalents, as prescribed by the California Government Code. Balances are stated at cost, which is approximately market value. Each participating agency is allocated realized investment gains, losses, and interest based on average daily balances invested. Copies of financial statements for LAIF may be obtained from the California State Treasurer at http://www.treasurer.ca.gov/pmia-laif/reports.asp.

#### **Restricted Cash**

Restricted cash consists of unexpended proceeds from issuing the 2017 Revenue Bonds in April 2017 and the debt service reserve funds. The majority of the unexpended Revenue Bond funds are invested at LAIF; however at June 30, 2017 \$37,020 was on deposit at U.S. Bank, the Trustee for the issue, in the Cost of Issuance fund. The funds at U.S. Bank were applied towards the interest payments due in 2018. See Note 8 for additional information regarding the

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 3. Cash and Cash Equivalents (continued)

bonds. The debt service reserve funds are invested in certificates of deposit with Bank of Marin and have maturity dates in 2020.

Cash and cash equivalents consist of the following:

	June 30	0, 2018
	Reported/I Unrestricted	Fair Value Restricted
Cash in bank and on hand:		
Bank of Marin	\$ 4,891,387	\$-
Petty cash	700	
Total cash in bank and on hand	4,892,087	
Investments:		
Certificates of Deposit	-	880,940
Local Agency Investment Fund (LAIF)	20,781,281	40,090,584
Total investments	20,781,281	40,971,524
Total cash and cash equivalents as of June 30, 2018	<u>\$ 25,673,368</u>	\$ 40,971,524
	June 3	0, 2017
	Reported/I	
	Unrestricted	Restricted
Cash in bank and on hand:		
Bank of Marin	\$ 4,018,935	\$-
U.S. Bank	-	37,020
Petty cash	721	
Total cash in bank and on hand	4,019,656	37,020
Investments:		
Certificates of Deposit	-	873,990
Local Agency Investment Fund (LAIF)	19,073,350	39,977,000
Total investments	19,073,350	40,850,990
Total cash and cash equivalents		
as of June 30, 2017	\$ 23,093,006	\$ 40,888,010

For the purpose of the statements of cash flows, cash and cash equivalents include all items of cash and investments with original maturities of three months or less.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 3. Cash and Cash Equivalents (continued)

#### Investments Authorized by the District's Investment Policy

The table below identifies the investment types that are authorized by the District. The table also identifies certain provisions of the District's investment policy that addresses interest rate risk, credit risk and concentration of credit risk. This table does not address investments of debt proceeds held by the bond trustee that are governed by the provisions of debt agreements of the District, rather than the general provisions of the California Government Code or the District's investment policy.

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Bonds issued by the District	none	not applicable	none	none
U.S. Treasury Obligations	none	not applicable	none	none
U.S. Agency Securities	none	not applicable	none	none
Registered State Warrants or Treasury Notes or Bonds issued by the State of California	none	not applicable	none	none
Local Agency Bonds, Notes, Warrants or Pooled Investment Accounts	none	not applicable	none	none
Bankers' Acceptances	270 days	not applicable	40%	30%
Prime Commercial Paper	180 days	Aaa/AAA	15%-30%	none
Negotiable Certificates of Deposit	none	not applicable	30%	none
Repurchase/Reverse Repurchase Agreements	none	not applicable	none	none
Medium-Term Notes	5 years	А	30%	none
Money Market Mutual Funds	none	Aaa/AAA	15%	none
Collateralized Bank Deposits	none	not applicable	none	none
Mortgage Pass-Through Securities	5 years	not applicable	30%	none

#### **Debt Proceeds**

Unspent debt proceeds for the District are invested in interest bearing accounts at either the financial institution that advanced the funds or in a separate LAIF fund managed by the Trustee of the Bond Indenture.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As of year-end, the weighted

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 3. Cash and Cash Equivalents (continued)

average maturity of the investments contained in the LAIF investment pool is approximately 6 months.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the maturity date of its investments at June 30, 2018:

		Maturity Date
Certificates of Deposit LAIF	\$ 880,940 60,871,865	762 days average 193 days average
	\$ 61,752,805	

#### **Credit Risk**

Generally, credit risk is the risk of an issuer that an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. LAIF does not have a rating provided by a nationally recognized statistical rating organization.

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits nor will it be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. With respect to investments, custodial credit risk generally applies only to direct investment in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF). The State of California has no additional requirements for custodial credit risk, nor does the District.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 3. Cash and Cash Equivalents (continued)

#### **Certificates of Deposit**

The District is required to maintain cash of \$880,940 in debt reserve funds, equal to one year's debt service for the State Revolving Fund and for the loans from Bank of Marin. Since these funds will not be needed until the final year of maturity of the loans, the District has invested them in certificates of deposit. These accounts pay interest at 0.792% and mature in July and August 2020, respectively.

#### Investment in State Investment Pool

The District is a voluntary participant in the LAIF that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the District's investment in this pool is based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The District's proportionate share of that value was \$60,757,884 and \$58,987,796 as of June 30, 2018 and 2017, respectively. There are no derivatives included in the portfolio. Included in LAIF's investment portfolio are asset-backed securities totaling \$1,549 million and \$1,718 million as of June 30, 2018 and 2017, respectively, and \$825 million in structured notes as of June 30, 2018 and 2017. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. The current and prior year changes in fair value were not material to the financial statements as a whole and, therefore, have not been presented.

#### 4. Accounts Receivable

The majority of the District's sewer user charge revenue and all of the property tax revenue is collected by the County of Marin through charges on the tax rolls. The collections are remitted to the District as follows: 55% in December, 40% in April, and the balance of 5% during June and July. The June and July remittances allow the County as the collection agent to true-up any changes for revisions in the sewer charges after the initial calculation in August.

#### 5. Private Sewer Lateral Assistance Program

The District has a private sewer lateral assistance program which allows property owners to receive an advance to repair or replace their sewer laterals. The maximum that may be advanced under the program is \$10,000 per property, with interest charged at 2%, and the amount is repaid over 10 years through the property tax collections.

As of June 30, 2018 and 2017, collections made by the County of Marin, but remitted to the District subsequently, were \$1,686 and \$5,135, respectively.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 5. Private Sewer Lateral Assistance Program (continued)

The activity in the program for 2018 and 2017 is a follows:

Balance at June 30, 2016	\$ 515,095
Payments received	(65,325)
Advances made	 116,092
Balance at June 30, 2017	565,862
Payments received	(89,845)
Advances made	 52,406
Balance at June 30, 2018	\$ 528,423

Scheduled payments to be received from the advances in future years are as follows:

<u>Fiscal year ending June 30,</u>	
2019	\$ 71,574
2020	72,998
2021	74,501
2022	76,085
2023	73,162
2024 to 2028	 160,103
	\$ 528,423

In addition to regularly schedule repayments collected through the tax roll, property owners may prepay the amounts outstanding under the lateral assistance program if they sell or refinance the property. Included in payments received are prepayments of \$21,031 and \$4,986 in 2018 and 2017, respectively.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 6. Capital Assets

A summary of property, plant and equipment transactions for the year ended June 30, 2018 is as follows:

	Beginning Balance at July 1, 2017	Increases	Tra reases Decreases Re		Ending Balance at June 30, 2018
Capital assets not being depreciated:					
Land	\$ 2,867,571	\$-	\$-	\$-	\$ 2,867,571
Construction-in-progress	12,747,039	2,636,552	(294,159)	(4,269,065)	10,820,367
Total capital assets not being depreciated	15,614,610	2,636,552	(294,159)	(4,269,065)	13,687,938
Capital assets being depreciated:					
Subsurface lines and manholes	30,770,191	65,122	-	2,715,406	33,550,719
Facilities and equipment					
Sewage collection	2,661,311	41,311	(171,390)	3,080	2,534,312
Sewage treatment	33,342,985	299,758	(119,814)	1,014,846	34,537,775
Sewage disposal	8,200,137	-	-	-	8,200,137
Reclamation	1,305,951	74,854	(44,789)	-	1,336,016
Recycled water production	9,471,284	30,265	-	-	9,501,549
Pump stations	12,450,473	85,779	-	535,733	13,071,985
Administration	897,869	68,420	(52,081)	-	914,208
Laboratory	553,911	9,090			563,001
Total capital assets being depreciated	99,654,112	674,599	(388,074)	4,269,065	104,209,702
Less accumulated depreciation for:					
Subsurface lines	(14,825,939)	(609,471)	-	-	(15,435,410)
Facilities and equipment					
Sewage collection	(1,930,251)	(87,479)	144,313	-	(1,873,417)
Sewage treatment	(17,095,632)	(910,310)	119,813	-	(17,886,129)
Sewage disposal	(6,489,301)	(152,459)	-	-	(6,641,760)
Reclamation	(888,853)	(32,937)	44,789	-	(877,001)
Recycled water production	(1,798,512)	(381,172)	-	-	(2,179,684)
Pump stations	(7,818,889)	(367,637)	-	-	(8,186,526)
Administration	(604,386)	(41,244)	48,963	-	(596,667)
Laboratory	(258,594)	(18,252)	-		(276,846)
Accumulated depreciation	(51,710,357)	(2,600,961)	357,878		(53,953,440)
Total capital assets being depreciated, net	47,943,755	(1,926,362)	(30,196)	4,269,065	50,256,262
Capital assets, net	\$ 63,558,365	\$ 710,190	<u>\$ (324,355)</u>	<u>\$</u>	\$ 63,944,200

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 6. Capital Assets (continued)

A summary of property, plant and equipment transactions for the year ended June 30, 2017 is as follows:

	Beginning Balance at July 1, 2016	Increases	Decreases	Transfers/ Reclass	Ending Balance at June 30, 2017
Capital assets not being depreciated:					
Land	\$ 2,867,571	\$-	\$-	\$-	\$ 2,867,571
Construction-in-progress	8,210,341	6,964,211		(2,427,513)	12,747,039
Total capital assets not being depreciated	11,077,912	6,964,211		(2,427,513)	15,614,610
Capital assets being depreciated:					
Subsurface lines and manholes	30,705,388	64,803	-	-	30,770,191
Facilities and equipment					
Sewage collection	2,228,711	432,600	-	-	2,661,311
Sewage treatment	30,861,397	54,075	-	2,427,513	33,342,985
Sewage disposal	8,200,137	-	-	-	8,200,137
Reclamation	1,305,951	-	-	-	1,305,951
Recycled water production	9,471,284	-	-	-	9,471,284
Pump stations	12,384,031	66,442	-	-	12,450,473
Administration	897,869	-	-	-	897,869
Laboratory	549,440	4,471	-		553,911
Total capital assets being depreciated	96,604,208	622,391	_	2,427,513	99,654,112
Less accumulated depreciation for:					
Subsurface lines	(14,245,365)	(580,574)	-	-	(14,825,939)
Facilities and equipment				-	
Sewage collection	(1,839,397)	(90,854)	-	-	(1,930,251)
Sewage treatment	(16,232,129)	(863,503)	-	-	(17,095,632)
Sewage disposal	(6,332,500)	(156,801)	-	-	(6,489,301)
Reclamation	(853,764)	(35,089)	-	-	(888,853)
Recycled water production	(1,417,340)	(381,172)	-	-	(1,798,512)
Pump stations	(7,466,758)	(352,131)	-	-	(7,818,889)
Administration	(556,604)	(47,782)	-	-	(604,386)
Laboratory	(240,323)	(18,271)			(258,594)
Accumulated depreciation	(49,184,180)	(2,526,177)	-	-	(51,710,357)
Total capital assets being depreciated, net	47,420,028	(1,903,786)		2,427,513	47,943,755
Capital assets, net	\$ 58,497,940	\$ 5,060,425	\$-	\$-	\$ 63,558,365

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 7. Water Disposal and Recycled Water

In 1988, the District entered into a water-reclamation agreement with MMWD to provide for the disposal of treated wastewater. At a facility located on the District's property, MMWD provides further treatment to the wastewater in order to distribute it as recycled water. The contract, which was set to expire in December 2018, has been extended until December 31, 2021.

In 2017, the District entered into a purchase and sale of recycled water agreement with MMWD. The District will provide MMWD with 2.5 million gallons per day of plant capacity to produce a minimum of 600 acre fee per year, for 30 years. As part of the agreement, MMWD made an initial payment towards the cost of the existing facility of \$333,563 and will make quarterly payments of \$51,637 through October 1, 2022 and after that \$26,890 per quarter through July 1, 2031. In addition, the District has designed an expansion of the existing facility in order to serve MMWD and the project is currently out for bid. Funding for the expansion is from part of the proceeds of the 2017 Revenue Bonds and a WaterSmart Grant awarded in 2015. The project has not been awarded as of June 30, 2018 so a firm construction cost is not known; however per the agreement it is expected that cost of the portion of the expansion ascribed to MMWD is \$4.6 million with payments due semi-annually on April 1<sup>st</sup> and October 1<sup>st</sup> through April 1, 2042. MMWD paid \$455,057 in 2018 and \$426,837 in 2017 per the agreement. See Note 8E for further information regarding the bonds.

The agreement with MMWD may be modified to revise the payment amounts once the construction contract is awarded and after construction is completed and all costs are known. MMWD is responsible for demolishing the existing facility which is located on the District's site. The agreement also provides that should MMWD decide based on financial concerns, at the 100% design phase of the expansion to terminate the agreement that it will pay its proportionate share of costs incurred to date including bond issuance costs and associated bond call premium. If after the bids for construction are received both parties agree not to proceed, each party will pay their proportionated share of costs incurred.

	 Total
Fiscal year ending June 30,	
2019	\$ 463,143
2020	463,353
2021	463,395
2022	463,269
2023	413,480
2024 to 2028	1,821,145
2029 to 2033	1,632,686
Thereafter	 2,328,544
	\$ 8,049,015

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Future minimum payments expected to be received from MMWD are as follows:

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## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 7. Water Disposal and Recycled Water (continued)

In addition to these payments, MMWD will be charged for deliveries of recycled water based on the District's regular, ongoing operations and maintenance costs and deposits into a capital repair and replacement fund equal to 10% of annual operations and maintenance costs.

In 2011, the District entered into an agreement with NMWD to annually produce at least 220 acre feet of recycled water for 20 years. NMWD will reimburse the District for its operating and maintenance costs associated with producing the recycled water.

#### 8. Long-Term Obligations

## A. Wastewater Revenue Certificates of Participation, Series 2005 and Note Payable with Municipal Finance Corporation

The District issued \$10,000,000 of Wastewater Revenue Certificates of Participation Bonds rated AA on November 15, 2005. The bonds had maturity dates ranging from December 1, 2006 through December 1, 2025 and carried an average interest rate of 4%. The net proceeds from the sale, after paying issuance costs, underwriter fees, and the reserve surety bond premium was \$9,774,000.

In April 2014, the bonds were refinanced with Municipal Finance Corporation, a private lender. The principal balance outstanding was \$6,880,000 and a 1% early call premium of \$68,800 was required to retire the bonds. The refinanced note payable of \$6,948,800 will be paid over the remaining term of the old debt, with principal payments due each December 1<sup>st</sup>; and interest payments are due each December 1<sup>st</sup> and June 1<sup>st</sup> through 2025. The interest rate on the refinanced debt is 3.3%.

The discount of \$42,442 and the call premium of \$68,800 are recorded as a Deferred Outflow of Resources – Deferred amount on debt refunding and are being amortized over the life of the loan. The accumulated amortization is \$39,447 at June 30, 2018 and \$29,979 at June 30, 2017; the amount charged to interest expense was \$9,467 for both June 30, 2018 and 2017.

The debt is payable solely from net revenues of the District. Net revenues consist generally of all revenues after payment of adjusted operation and maintenance costs and include property taxes received by the District. The loan requires the District to maintain a debt coverage ratio of earnings before interest, depreciation and amortization over scheduled principal payments of 1.15 to 1.0.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 8. Long-Term Obligations (continued)

Future minimum payments are as follows:

	Principal		Interest		Total
Fiscal year ending June 30,					
2019	\$	535,000	\$	155,473	\$ 690,473
2020		555,000		137,488	692,488
2021		580,000		118,760	698,760
2022		610,000		99,125	709,125
2023		630,000		78,665	708,665
2024 to 2027	2,068,800			104,346	 2,173,146
	\$	4,978,800	\$	693,857	\$ 5,672,657

#### B. Note Payable – Bank of Marin

The District entered into a financing agreement with Bank of Marin on June 10, 2011 for \$4,600,000. The loan is for the recycled water facility which was completed in July 2012. The loan bears interest at 3.88%, requires a reserve fund equal to one year's debt service, or \$332,681, and monthly principal and interest payments of \$27,723 beginning July 2011 through June 10, 2031. The loan requires the District to maintain a debt coverage ratio of earnings before interest, depreciation and amortization over scheduled principal payments of 1.2 to 1.0.

Future minimum payments are as follows:

	Principal		Interest		Total	
Fiscal year ending June 30,						
2019	\$	203,316	\$	129,365	\$ 332,681	
2020		211,129		121,552	332,681	
2021		219,917		112,764	332,681	
2022		228,726		103,956	332,682	
2023		237,888		94,794	332,682	
2024 to 2028		1,339,855		323,552	1,663,407	
2029 to 2031		939,921		58,123	 998,044	
	\$	3,380,752	\$	944,106	\$ 4,324,858	

#### C. Note Payable – Bank of Marin

The District entered into a financing agreement with Bank of Marin on July 27, 2012 for \$2,000,000. The loan is for the recycled water facility which was completed in July 2012. The loan bears interest at 3.25%, requires a reserve fund equal to one year's debt service, or \$235,346, and monthly principal and interest payments of \$19,612 beginning September 10, 2012 through August 10, 2022. The loan requires the District to maintain a debt coverage ratio of earnings before interest, depreciation and amortization over scheduled principal payments of 1.2 to 1.0.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 8. Long-Term Obligations (continued)

Future minimum payments are as follows:

	Principal		Interest		Total	
<u>Fiscal year ending June 30,</u>						
2019	\$	208,316	\$	27,030	\$	235,346
2020		215,233		20,113		235,346
2021		222,485		12,861		235,346
2022		229,928		5,418		235,346
2023		39,067		160		39,227
	\$	915,029	\$	65,582	\$	980,611

#### D. State Revolving Fund Loan

The District had a construction loan with the State Water Resources Control Board, which converted to a term loan in November 2012 after the last construction draw was received.

The loan bears interest at 2.7%, requires a reserve fund equal to one year's debt service, or \$285,464, and annual principal and interest payments beginning June 1, 2012 through June 1, 2032. The loan requires the District to maintain a debt coverage ratio of earnings before interest, depreciation and amortization over scheduled principal payments of 1.2 to 1.0.

Future minimum payments are as follows:

	Principal			Interest	Total		
<u>Fiscal year ending June 30,</u>							
2019	\$	196,592	\$	88,872	\$	285,464	
2020		201,900		83,564		285,464	
2021		207,351		78,113		285,464	
2022		212,950		72,514		285,464	
2023		218,699		66,765		285,464	
2024 to 2028		1,185,324		241,998		1,427,322	
2029 to 2032		1,068,756		73,102		1,141,858	
	\$	3,291,572	\$	704,928	\$	3,996,500	

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 8. Long-Term Obligations (continued)

#### E. 2017 Revenue Bonds

The District issued \$38,365,000 of Revenue Bonds rated AAA on April 28, 2017. The bonds have maturity dates ranging from April 1, 2018 through April 1, 2042; interest is due each October and April with the first payment due October 1, 2017. The yield to maturity on the bonds ranges from 0.87% to 3.57% with a stated interest rate of 4% and a true interest cost of 3.2984%. The sources and uses of funds from the bond issuance are as follows:

Sources of Funds:	
Stated redemption price of bonds	\$ 38,365,000
Original issue premium	 3,023,718
	 41,388,718
Uses of Funds:	
Issuance costs	\$ 153,608
Surety bond premium	50,231
Underwriter's discount	 145,365
	 349,204
Deposit to project fund	\$ 41,039,514

The bonds are generally callable in whole or in part on or after April 1, 2027; the District may prepay up to \$4,300,000 in principal before October 31, 2018. This special call provision relates to the expansion of the recycled water treatment facility to serve MMWD (see Note 7). Should MMWD decide not to proceed with the project, the District may exercise the early call provision.

Issuance costs, the surety bond premium and underwriter's discount are expensed in the year of issuance. The original issue premium will be amortized over the maturity period of the bonds and included in interest expense. As of June 30, 2018 and 2017 the amortization is \$141,579 and \$20,226, respectively.

The interest paid on the 2017 Revenue Bonds qualifies as exempt from income tax for specified bond holders. As such the District is subject to Internal Revenue Code requirements concerning arbitrage. There are safe-harbors for spending the bond proceeds that can exempt the District from having to rebate any excess interest earned on unspent funds in excess of interest paid to bond holders. The arbitrage calculation is required every five years; the first year will be in 2022.

The debt is payable solely from net revenues of the District. The loan requires the District to maintain a debt coverage ratio of earnings before interest, depreciation and amortization over scheduled principal payments of 1.25 to 1.0.

## **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 8. Long-Term Obligations (continued)

Future minimum payments are as follows:

	Principal Interest T		Total		
<u>Fiscal year ending June 30,</u>					
2019	\$ 950,000	\$	1,496,600	\$	2,446,600
2020	990,000		1,458,600		2,448,600
2021	1,030,000		1,419,000		2,449,000
2022	1,070,000		1,377,800		2,447,800
2023	1,110,000		1,335,000		2,445,000
2024 to 2028	6,265,000		5,971,600		12,236,600
2029 to 2032	7,620,000		4,614,400		12,234,400
Thereafter	 18,380,000		3,822,400		22,202,400
	\$ 37,415,000	\$	21,495,400	\$	58,910,400

The following is a summary of the long-term obligations activity for the year ended June 30, 2018:

	Balance June 30, 2017		Additions R		Reductions		Balance June 30, 2018		Amounts Due Within One Year	
Personnel Related Obligations										
Compensated Absences	\$	487,209	\$	389,156	\$	(472,435)	\$	403,930	\$	121,810
Net Pension Liability		2,722,446		446,554		-		3,169,000		-
Net OPEB Liability		-		1,716,981		-		1,716,981		-
		3,209,655	_	2,552,691		(472,435)	_	5,289,911		121,810
Notes Payable										
Bank of Marin	\$	4,692,839	\$	-	\$	(397,058)	\$	4,295,781	\$	411,632
Municipal Finance Corporation		5,503,800		-		(525,000)		4,978,800		535,000
State Revolving Fund		3,482,996		-		(191,424)		3,291,572		196,592
2017 Revenue Bonds		38,365,000		-		(950,000)		37,415,000		950,000
Premium on 2017 Revenue Bond		3,003,492		-		(121,353)		2,882,139		-
		55,048,127		-		(2,184,835)	_	52,863,292		2,093,224
Total long-term obligations										
activity	\$	58,257,782	\$	2,552,691	\$	(2,657,270)	\$	58,153,203	\$	2,215,034

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 8. Long-Term Obligations (continued)

The following is a summary of the debt activity for the year ended June 30, 2017:

	Jı	Balance ine 30, 2016	Additions	F	Reductions	Jı	Balance Ine 30, 2017	D	Amounts ue Within One Year
Personnel Related Obligations									
Compensated Absences Net Pension Liability	\$	452,225 2,098,373	\$ 412,798 624,073	\$	(377,814) -	\$	487,209 2,722,446	\$	73,080
		2,550,598	 1,036,871		(377,814)		3,209,655		73,080
Notes Payable									
Bank of Marin	\$	5,075,844	\$ -	\$	(383,005)	\$	4,692,839	\$	397,059
Municipal Finance Corporation		6,003,800	-		(500,000)		5,503,800		525,000
State Revolving Fund		3,669,387	-		(186,391)		3,482,996		191,423
2017 Revenue Bonds		-	38,365,000		-		38,365,000		950,000
Premium on 2017 Revenue Bond		-	3,023,718		(20,226)		3,003,492		-
		14,749,031	 41,388,718		(1,089,622)	_	55,048,127		2,063,482
Total long-term obligations									
activity	\$	17,299,629	\$ 42,425,589	\$	(1,467,436)	\$	58,257,782	\$	2,136,562

During the years ended June 30, 2018 and 2017, the District incurred interest on long-term debt of \$1,288,214 and \$732,302, respectively. For the years ended June 30, 2017, \$379,663 of interest was capitalized as part of construction projects. In accordance with GASB No. 89 for the year ended June 30, 2018 all of the interest expense is reflected in the Statement of Changes in Net Position.

### 9. Deferred Compensation Plan

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. This plan, available to all permanent, full-time District employees, permits employees to defer a portion of their current salary until future years. Employees may defer up to the Internal Revenue Code limits. For 2018 and 2017, employees contributed \$134,565 and \$143,178, respectively. Generally, deferred compensation is payable upon retirement, termination of employment, disability or death. Deferred amounts are held in a 457 plan trust established by the District for the exclusive benefit of the participants and their beneficiaries. Contributions are made to the Supplemental Income Plan (SIP) administered by the CalPERS for the benefit of each individual participant. The SIP is an entity separate from the District and, accordingly, the trust assets are not considered to be assets of the District itself. Additional information about the trust may be obtained from the CalPERS Supplemental Income Plan, which has a mailing address of 400 Q Street, Room E2812, Sacramento, CA 95814.

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 10. Commitments

The District was contractually committed to contractors and vendors for various projects totaling \$7,256,391 and \$9,209,279 as of June 30, 2018 and 2017, respectively.

### 11. Defined Benefit Pension Plan

#### **Plan Description and Benefits Provided**

The District contributes to CalPERS, a cost sharing multiple-employer defined benefit pension plan. The contribution requirements of the plan members are established by state statute and the employer contribution rates are established and may be amended by CalPERS. The actuarial methods and assumptions used are those adopted by the CalPERS Board of Administration. Contributions by the employer and the employee are based on eligible employees' regular rate of pay without inclusion of overtime, stand-by pay, or separation pay of accrued time off, which prevents spiking of retirement benefits.

CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute. The benefits are based on the plan formulas, and the member's years of service, age and final compensation. Because the District has less than 100 active members, it is required by CalPERS to participate in a cost sharing multiple-employer risk pool of similar agencies that all have the same contract formula known as PERF C. Copies of CalPERS' annual financial report may be obtained from its Executive Office at 400 P Street, Sacramento, CA 95814.

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 11. Defined Benefit Pension Plan (continued)

The Plan's provisions and benefits are summarized as follows:

Hired Hired	
Prior to On or after	
January 1, 2013 January 1, 20	13
Benefit formula2.7% at 552% at 6	62
Benefit vesting schedule 5 years of service 5 years of service	e
Benefit payments monthly for life monthly for li	fe
Retirement age 50-55 52-6	67
Monthly benefits, as a % of eligible compensation 2.0% to 2.7% 1.0% to 2.5	%
Required contribution rate as a percentage of	
reportable payroll:	
Employees 8.000% 6.250	%
Employer	
2018 12.212% 6.842	%
2017 11.634% 6.555	%
Required contribution for prior year	
unfunded liability:	
2018 \$ 132,544 \$ 10	3
2017 \$ 114,471 \$ 2	9

### Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30<sup>th</sup> by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Beginning with the determination of the employer contributions for 2016, two contribution amounts are required. An amount expressed as a percentage of reportable payroll plus a pre-determined annual dollar amount to pay the prior year unfunded liability.

For employees hired prior to January 1, 2013, the District paid a portion of the employees' required contribution through June 30, 2017; in 2017 it was 1% of the employees' required 8% contribution. For employees hired after January 1, 2013, the District did not pay any of the employees' required contribution of 6.25% and the employees began cost sharing and paying a portion of the employers' required contribution as of July 1, 2017 equal to 1.75% of reportable payroll.

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 11. Defined Benefit Pension Plan (continued)

For the years ended June 30, 2018 and 2017, the contributions recognized as part of pension expense for each Plan were as follows:

	Jun	ie 30, 2018	Jun	e 30, 2017
Contributions - employer Contributions - employee (paid by employer)	\$	332,915 -	\$	331,133 14,731
	\$	332,915	\$	345,864

# Pension Liabilities, Pension Expense and Deferred Outflows and Inflows of Resources Related to Pension

The District's proportionate share of the net pension liability is \$3,169,000 and \$2,722,446 as of June 30, 2018 and 2017, respectively.

The District's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The liability and deferred outflows and inflows of resources are determined from actuarial valuations that are prepared at dates that differ from the financial statement reporting periods in these statements. For these financial statements, the following timeframes are used:

	June 30, 2018	June 30, 2017
Valuation Date	June 30, 2016	June 30, 2015
Measurement Date	June 30, 2017	June 30, 2016
Measurement Period	July 1, 2016 -	July 1, 2015 -
	June 30, 2017	June 30, 2016

The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 11. Defined Benefit Pension Plan (continued)

The District's proportionate share of the net pension liability was as follows:

	Fir	ancial Stateme June 30,	-
		Dollars	Percentage
Proportion - June 30, 2016	\$	2,722,446	0.031462%
Proportion - June 30, 2017		3,169,000	0.031954%
Change - Increase (Decrease)	\$	446,554	0.049200%
	Fir	ancial Stateme June 30,	•
		Dollars	Percentage
Proportion - June 30, 2015	\$	2,098,373	0.030571%
Proportion - June 30, 2016		2,722,446	0.031462%
Change - Increase (Decrease)	\$	624,073	<u>0.000891%</u>

For the years ended June 30, 2018 and 2017, the District recognized pension expense of \$680,495 and \$355,557, respectively.

The Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments is amortized over a five-year period on a straight-line basis. One fifth is recognized in pension expense during the measurement period, and the remaining Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments is amortized over the remaining amortization periods. The Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments represents the unamortized balance relating to the current measurement period and the prior measurement periods on a net basis.

Deferred Outflows of Resources and Deferred Inflows of Resources relating to Differences Between Expected and Actual Experience and Change in Assumptions are amortized over the Expected Average Remaining Service Lifetime of members provided pensions through the Plan determined as of the beginning of the related measurement period for all PERFC participants. As of the June 30, 2017 measurement date it is 3.8 years.

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 11. Defined Benefit Pension Plan (continued)

At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,226	60,549
Changes of assumptions	524,376	39,984
Net differences between projected and actual		
earnings on plan investments	118,592	-
Changes in employer's proportion	161,574	-
Differences between the employer's contributions and		
the employer's proportionate share of contributions	6,059	33,066
Deferred Outflows and Inflows of Resources to be Amortized	814,827	133,599
	014,027	100,000
Pension contributions subsequent to measurement	000.045	
date	332,915	-
Total	\$ 1,147,742	\$ 133,599

The \$332,915 is reported as deferred outflows of resources related to contributions made during the District's year ended June 30, 2018 which is subsequent to the pension plan measurement date of June 30, 2017 and will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Deferred outflows of resources to be amortized over the remaining average service life of 3.8 years and recognized as pension expense as follows:

<u>Fiscal year ending June 30,</u>	
2019	\$ 221,851
2020	327,007
2021	202,781
2022	(70,411)
2023	-
Thereafter	 -
	\$ 681,228

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 11. Defined Benefit Pension Plan (continued)

#### **Actuarial Methods and Assumptions**

The total pension liabilities in the June 30, 2017 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	June 30, 2016 (last available)
Measurement Date	June 30, 2017
Measurement Period	July 1, 2016 to June 30, 2017
Actuarial Cost Method	Entry Age Normal in accordance with the requirements of GASB No. 68.
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.75%
Salary Increases	Varies by Entry Age and Service.
Investment Rate of Return	7.15% Net of Pension Plan Investment and Administrative Expenses; includes Inflation.
Mortality Rate Table	Derived using CalPERS' Membership Data for all Funds.
Post Retirement Benefit Increase	Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.75% thereafter.

The underlying mortality table used was developed based on CalPERS-specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the April 2014 experience study report. All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality and retirement rates. Further details of this study can be found on the CalPERS website.

#### **Changes of Assumptions**

In the fiscal year 2016-17 the CalPERS governing Board changed the accounting discount rate from 7.65% to 7.15%. Deferred outflows of resources for changes of assumptions presented in the Schedule of Collective Pension Amounts represent the unamortized portion of this assumption change.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.15% and reflects the long-term expected rate of return for the Plan net of investment expenses and without reduction for

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 11. Defined Benefit Pension Plan (continued)

administrative expenses. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, the amortization and smoothing methods adopted by the CalPERS board in 2013 were used. For the Plan, the crossover test was performed for a miscellaneous agent plan and a safety agent plan selected as being more at risk of failing the crossover test and resulting in a discount rate that would be different from the long-term expected rate of return on pension investments. Based on the testing of the plans, the tests revealed the assets would not run out. Therefore the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for PERF C. The crossover test results can be found on the CalPERS' website at https://www.calpers.ca.gov/page/employers/actuarial-services/gasb.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

Asset Class	Interim Target	1 Year Return	3 Year Return	5 Year Return	10 Year Return
	Allocation <sup>1</sup>	Time-	Weighted R	ates of Ret	turn
Global Equity	48.30	19.60	5.30	11.60	4.30
Private Equity	8.00	13.90	8.10	11.50	9.30
Global Fixed Income	19.40	0.30	3.50	3.40	6.50
Real Assets	11.20	7.40	8.60	10.00	0.09
Liquidity	4.80	0.80	0.70	0.40	1.30
Inflation Assets	7.80	(2.70)	(6.00)	(2.10)	-
Total Plan Level/Multi-Asset Class	0.50	6.90	3.90	-	-
Total Fund	100.00	11.20	4.60	8.80	4.40

<sup>1</sup>Effective October 1, 2016.

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

### 11. Defined Benefit Pension Plan (continued)

# Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability for each Plan, calculated using the discount rate for each Plan, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Discount Rate - 1%	Current Discount Rate	Discount Rate + 1%
	(6.15%)	(7.15%)	(8.15%)
Plan's Net Pension Liability/(Asset)	\$ 4,897,495	\$ 3,169,000	\$ 1,737,430

### Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

### Payable to the Pension Plan

At June 30, 2018 and 2017, the District did not have a payable for outstanding contributions.

### Required Information in Compliance with GASB No. 68 for Cost Sharing Multiple-Employer Defined Benefit Plans

Effective June 30, 2003, CalPERS risk pools were established for plans containing less than 100 active members as of that valuation date. The District is included in the risk pool for "Miscellaneous Retirement Plan 2.7% at 55" and/or "Miscellaneous Retirement Plan 2.0% at 62."

### Public Employees' Pension Reform Act of 2013 (PEPRA)

On January 1, 2013, the Public Employees' Pension Reform Act of 2013 (PEPRA) took effect. In addition to creating new retirement formulas for newly hired members, PEPRA also effectively closed all existing active risk pools to new employees. As such, it is no longer appropriate to assume that the payroll of the risk pools for the classic formulas will continue to grow at 3 percent annually. Funding the promised pension benefits as a percentage of payrolls would lead to the underfunding of the plans. In addition, the current allocation of the existing unfunded liabilities based on payroll would create equity issues for employers within the risk pools. Furthermore, the declining payroll of the classic formula risk pools will lead to unacceptable levels of employer rate volatility.

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 11. Defined Benefit Pension Plan (continued)

In order to address these issues, the CaIPERS Board of Administration structural changes to the risk pools approved at their May 21, 2014 meeting. All pooled plans will be combined into two active risk pools, one for all miscellaneous groups and one for all safety groups, effective with the 2013 valuations. By combining the risk pools this way, the payroll of the risk pools and the employers within the risk pools can once again be expected to increase at the assumed 3 percent annual growth. This change will allow the continuation of current level percent of payroll amortization schedule. However, two important changes are being made which that affect employers.

Beginning in 2016, CalPERS collected employer contributions toward the unfunded liability and side fund as dollar amounts instead of the prior method of a contribution rate. This change will address the funding issue that would still arise from the declining population of classic formula members. Although employers will be invoiced at the beginning of the fiscal year for their unfunded liability and side fund payments, the plan's normal cost contribution will continue to be collected as a percentage of each payroll.

The risk pool's unfunded liability will be allocated to each individual plan based on the plan's total liability rather than by the plan's individual payroll. This will allow employers to track their own unfunded liability and pay it down faster if they choose. The change in the allocation of unfunded liabilities will result in some employers paying more towards their unfunded liability and some paying less.

The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits.

### 12. Other Postemployment Benefits

#### **Plan Description**

In addition to the pension benefits described in Note 11, the District has established an other postemployment benefits (OPEB) plan to provide health insurance (OPEB Plan) to employees in accordance with the Memorandum of Understanding between the District and its employees. These employees must meet certain service requirements and retire directly from employment with the District. According to the most current postemployment medical benefits plan, effective July 1, 2014 there are four tiers of benefits.

**Tier 1** – Employees who retired prior to January 1, 2003, with five years of service, receive a benefit that is indexed by 6% each year and are eligible for spousal coverage up to the benefit

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 12. Other Postemployment Benefits (continued)

cap. The monthly cap was \$779 as of January 1, 2018, \$734 as of January 1, 2017, and \$694 as of January 1, 2016.

**Tier 2** – Employees who were employed prior to January 1, 2003, and retire with five years of District service, receive a monthly benefit that is set by the California Department of Personnel Administration. The monthly benefit cap was \$725 as of January 1, 2018, \$707 as of January 1, 2017, \$705 as of January 1, 2016. This benefit is available to the employee only without any spousal coverage.

**Tier 3** – Employees hired after January 1, 2003 are eligible for benefits from 50% to 100% of the rate established by the California Department of Personnel Administration. They have to work for the District for at least five years, retire from the District, and have a minimum of 10 years of CalPERS agency service to receive a 50% benefit. The benefit increases 5% each year after that until the maximum coverage is reached at 20 years of service.

**Tier 4** – Employees who are hired after July 1, 2014 and retire from the District after 10 years of service are eligible for benefits from 50% to 100% of the rate established by the California Department of Personnel Administration. The benefit increases 5% each year after that until the maximum coverage is reached at 20 years of service and is available only to the employee.

All employees who retire from the District, have five years of CalPERS service credits, and participate in the CalPERS medical plan receive a benefit paid by the District equal to the minimum Public Employees' Medical and Hospital Care Act (PEMHCA) contribution. This monthly contribution is included in the cap outlined above for all tiers. However, an employee who is a member of Tier 3, but does not work for the District for five years, and has five year of CalPERS service credits, is eligible for the PEMHCA. The monthly amount was \$133 as of January 1, 2018, \$128 as of January 1, 2017, and \$125 as of January 1, 2016.

### **Employees Covered**

As of the December 31, 2016 actuarial valuation, the following current and former employees were covered by the benefit terms under the OPEB Plan:

Active employees	20
Inactive employees or beneficiaries currently receiving benefits	23
Inactive employees entitled to, but not yet receiving benefits	
Total	43

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

### 12. Other Postemployment Benefits (continued)

### Contributions

Effective, July 1, 2009, the District joined the California Employers' Retiree Benefit Trust (CERBT) in order to pre-fund the retiree medical costs. The objective of the CERBT is to seek favorable returns that reflect the broad investment performance through asset allocation. The employers who participate in the CERBT own units of the fund's portfolio, which is invested in accordance with the approved strategic asset allocation; they do not have direct ownership of the securities in the portfolio. The unit value changes with market conditions. The CERBT is a self-funded program, in which the participating employers pay the program costs. The cost charged to participating employers is based on the average daily balance of assets.

The annual contribution is based on the actuarially determined contribution which consists of the cost to fund the benefits for current and retired OPEB Plan participants and the implicit rate subsidy. The implicit rate subsidy results when the healthcare rate charged to retired employees is the group premium charged to active employees. This practice creates an OPEB liability based on the theory that retirees have higher utilization of health care benefits than active employees. Unless the premium rate for retirees is set to fully recover their healthcare costs, the premium for active employees is implicitly overstated to subsidize utilization by retirees. Similarly, unless the premium rate for retirees is set to fully recover their health costs, the premium for retirees is understated. This difference creates an implicit rate subsidy. This rate subsidy is considered a benefit that should be included in OPEB valuations. The OPEB obligation normally includes the cost of the implicit rate subsidy for the years in which the retiree is paying the active employee insurance costs for continued coverage. When the retiree is eligible for Medicare, the actual cost of coverage is much closer to the premium cost. Therefore, there is no OPEB liability assumed for Medicare-eligible retirees paying 100 percent of the premium. For the year ended June 30, 2018 the actuarially determined cash contribution was \$219,673 and the implicit rate subsidy contribution was \$59,093.

### **Net OPEB Liability**

The District's net OPEB liability was measured as of June 30, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated December 31, 2016 that was rolled forward to determine the June 30, 2017 total OPEB liability, based on the following actuarial methods and assumptions:

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 12. Other Postemployment Benefits (continued)

The actuary used the following actuarial method and assumptions:

Actuarial Assumptions:	
Discount Rate	6.73% (net of administrative expenses)
Projected Salary Increase	3.25% per year
Inflation	2.25% per year.
Investment Rate of Return	6.73%
Mortality	<b>Pre-Retirement:</b> Derived using CalPERS 2014 Mortality pre-retirement. <b>Post-Retirement</b> : Derived using CalPERS 2014 Mortality post-retirement.
Mortality Retirement	<b>o , ,</b>

The long-term expected rate of return on OPEB plan investments in the CERBT Strategy 2 investment allocations as of June 30, 2017 (measurement date) for each major asset class are summarized in the following table:

Investment Class	Target Allocation	Long-Term Expected Real Rate of Return <sup>1</sup>
Equity	43.00%	5.45%
Fixed Income	49.00%	1.87%
REITs	8.00%	5.06%
Cash	-	0%

<sup>1</sup> JPMorgan arithmetic Long Term Capital Market assumptions and expected inflation of 2.25%

### **Discount Rate**

The discount rate is based on a blend of (a) the long-term expected rate of return on assets for benefits covered by plan assets and a yield or index for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or better for benefits not covered by plan assets.

Above are the arithmetic long-term expected real rates of return by asset class for the next 10 years as provided in a report by JP Morgan. For years thereafter, returns were based on historical average index real returns over the last 30 years assuming a similar equity/fixed

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 12. Other Postemployment Benefits (continued)

investment mix and a 2.25% inflation rate. Investment expenses were assumed to be 10 basis points per year. These returns were matched with cash flows for benefits covered by plan assets and the Bond Buyer 20-Bond General Obligation index was matched with cash flows not covered by plan assets to measure the reasonableness of the choice in discount rate.

	June 30, 2017	June 30, 2016
Discount rate	6.73%	6.73%
Bond Buyer 20-Bond GO Index	3.58%	2.58%

#### Changes in the OPEB Liability

	Total Plan OPEB Fiduciary Liability Net Position (a) (b)		Net OPEB Liability/Asset (c)
Balances at June 30, 2017			
(Valuation Date December 31, 2016)	\$ 2,910,217	\$ 813,502	\$ 2,096,715
Changes recognized for the measurement			
period:			
Service cost	77,776		77,776
Interest	196,002		196,002
Difference between expected and actual			
experience	156,326		156,326
Changes in assumptions	(457,988)		(457,988)
Contributions - Employer		287,951	(287,951)
Net Investment income		64,362	(64,362)
Benefit payments	(153,771)	(153,771)	-
Administrative expenses	-	(463)	463
Net Changes	(181,655)	198,079	(379,734)
Balance at June 30, 2018			
(Measurement Date June 30, 2017)	\$ 2,728,562	\$ 1,011,581	\$ 1,716,981

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the District if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for the measurement period ended June 30, 2017:

	Discount Rate	Current Discount	Discount Rate
	Decrease - 1%	Rate	Increase + 1%
	(5.73%)	(6.73%)	(7.73%)
Net OPEB Liability	\$ 3,081,401	\$ 2,728,562	\$ 2,436,006

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 12. Other Postemployment Benefits (continued)

#### Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates

	Current Healthcare Cost Trend Rates								
	1% Decrease Current Rate 1% Increase								
	(7.0% for pre-65/	(8% for pre-65/	(9% for pre-65/						
	4.5% for post-65)	5.5% for post-65)	4.5% for post-65)						
Net OPEB Liability	\$ 2,439,377	\$ 2,728,562	\$ 3,061,615						

#### **OPEB Plan Fiduciary Net Position**

CalPERS issues a separate CAFR. Copies of CERBT's annual financial report may be obtained from its Affiliate Program Services Division at 400 Q Street, Sacramento, CA 95811.

#### **Recognition of Deferred Outflows and Deferred Inflows of Resources**

Gains and losses related to changes in total OPEB liability and fiduciary net positions are recognized in OPEB expense systematically over time.

Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense.

The recognition period differs depending on the source of the gain or loss:

Net Difference between projected and actual earnings on OPEB plan investments	5 years
All other amounts	Expected average remaining service lifetime (5.8 years at June 30, 2017)

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 12. Other Postemployment Benefits (continued)

#### **OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB**

For the year ended June 30, 2018, the District recognized OPEB expense of \$169,423. As of June 30, 2018, the District reported deferred outflows and inflows of resources related to OPEB from the following sources:

		ed Outflows esources	Deferred Inflows of Resources			
Differences between expected and actual experience in the measurement of the Total OPEB Liability		133,211	\$	-		
Changes in assumptions		-		390,268		
Net differences between projected and actual earnings on OPEB plan investments Deferred Outflows and Inflows of Resources to be Amortized				4,149		
		133,211		394,417		
OPEB contributions subsequent to measurement date		217,518		-		
	\$	350,729	\$	394,417		

Of the \$350,729 reported as deferred outflows, \$217,518 related to contributions subsequent to the June 30, 2017 measurement date will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized as expense as follows:

Fiscal year ending June 30,	
2019	\$ (45,642)
2020	(45,642)
2021	(45,642)
2022	(45,642)
2023	(44,606)
Thereafter	 (34,032)
	\$ (261,206)

### **Notes to Financial Statements**

Fiscal Years Ended June 30, 2018 and 2017

#### 13. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; errors and omissions; and natural disaster. The District's insurance coverage is carried through the California Sanitation Risk Management Association (CSRMA) in pooled programs and through a commercial insurance carrier. CSRMA is a public entity risk pool currently operating as a common risk management and insurance program for member sanitary districts located throughout California. The purpose of CSRMA is to spread the adverse effects of losses among the member entities and to purchase excess insurance as a group. Although CSRMA may assess additional premiums to a member district in the event of losses in excess of reserves, no additional assessments have occurred nor are they contemplated.

The financial statements of CSRMA are available their website, www.csrma.org. Condensed financial information for CSRMA is presented below:

	Years Ended June 30,					
	2017 <sup>1</sup>	2016				
Total assets Total liabilities	\$ 28,419,707 17,241,037	\$ 28,336,567 16,735,609				
Net Position	<u>\$ 11,178,670</u>	<u>\$ 11,600,958</u>				
Total revenues Total expenditures	\$ 11,843,583 11,588,811	\$ 11,843,583 10,946,085				
Net income (loss)	<u>\$                                    </u>	\$ 897,498				

<sup>1</sup> Most recent available.

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**REQUIRED SUPPLEMENTARY INFORMATION** 





Miller Creek

### **Required Supplementary Information**

Fiscal Years Ended June 30, 2018 and 2017

### Schedule of District's Proportionate Share of the Net Pension Liability -

#### Last 10 Years

	Fiscal Reporting Year End June 30,							
		2018		2017		2016		2015
Measurement Date		6/30/2017		6/30/2016		6/30/2015		6/30/2014
Proportion of the net pension liability		3.195400%		0.034162%		0.030571%		0.027220%
Proportionate share of the net pension liability	\$	3,169,000	\$	2,722,446	\$	2,098,373	\$	1,693,868
Covered employee payroll	\$	2,234,070	\$	2,065,897	\$	2,002,442	\$	1,801,016
Proportionate share of the net pension liability as								
a percentage of covered-employee payroll		141.85%		131.78%		104.79%		94.05%
Plan's fiduciary net position	\$	9,397,583	\$	8,814,153	\$	8,719,117	\$	8,648,606
Plan fiduciary net position as a percentage of the plant's total pension liability		73.31%		74.06%		78.40%		79.82%

#### Schedule of Pension Contributions – Last 10 Years

	2018	2017	2016	2015
Contractually required contribution (actuarially determined)	\$ 332,915	\$ 331,323	\$ 295,148	\$ 330,377
Contributions in relation to the actuarially determined contributions	 (332,915)	 (331,323)	 (295,148)	 (330,377)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered-employee payroll	\$ 2,263,451	\$ 2,234,070	\$ 2,065,897	\$ 2,002,442
Contributions as a percentage of covered- employee payroll	14.71%	14.83%	14.29%	16.50%

#### Notes to Schedule:

Changes in assumptions – The discount rate was changed from 7.65% to 7.15% for the measurement period ended June 30, 2017.

Historical information is required for measurement periods for which GASB 68 is applicable. Future years' information will be displayed up to 10 years as information becomes available.

### **Required Supplementary Information**

Fiscal Years Ended June 30, 2018 and 2017

### Schedule of Changes in the Net OPEB Liability and Related Ratios

Measurement Date		6/30/2017			
Total OPEB Liability					
Service cost	\$	77,776			
Interest		196,002			
Difference between expected and actual experience		156,326			
Changes in assumptions		(457,988)			
Benefit payments		(153,771)			
Net Change in Total OPEB Liability	\$	(181,655)			
Total OPEB Liability - beginning		2,910,217			
Total OPEB Liability - ending (a)	\$	2,728,562			
Plan Fiduciary Net Position Contributions - Employer Net Investment income Benefit payments Administrative expenses	\$	287,951 64,362 (153,771) (463)			
Net Change in Plan Fiduciary Net Position	\$	198,079			
Plan fiduciary net position - beginning	<u> </u>	813,502			
Plan fiduciary net position - ending (b)	\$	1,011,581			
Net OPEB Liability - ending (a) - (b)	\$	1,716,981			
Plan fiduciary net position as a percentage of the total OPEB liability		37.07%			
Covered-employee payroll	\$	2,252,470			
Net OPEB liability as a percentage of covered-employee payroll		76.23%			

#### Notes to Schedule:

Historical information is required for measurement periods for which GASB 75 is applicable. Future years' information will be displayed up to 10 years as information becomes available.

### **Required Supplementary Information**

Fiscal Years Ended June 30, 2018 and 2017

#### Schedule of OPEB Contributions – Last 10 Years\*

Fiscal Year Ended June 30	 2018
Actuarially Determined Contribution (ADC) Contributions in relation to the ADC	\$ 219,673 (287,951)
Contribution deficiency (excess)	\$ (68,278)
Covered-employee payroll	\$ 2,252,470
Contributions as a percentage of covered-employee payroll	12.78%

#### Notes to Schedule:

\*Actuarial methods and assumptions used to set the actuarially determined contributions for fiscal year 2018 were from the December 31, 2016 actuarial valuation.

#### Methods and assumptions used to determine contributions:

Actuarial Cost Method Amortization Method/Period	Entry Age Normal Level percent of payroll over a closed period, initially 30 years, 22 year
	remaining.
Asset Valuation Method	Market value
Inflation	2.25%
Investment Rate of Return	6.73%, based on CERBT investment allocation 2
Healthcare cost-trend rates	8% initial, 0.25% near term decreasing per year to trend rate that reflects medical price inflation.
Retirement Age	Actives hired before January 1, 2013 – 2.7% @ 55
-	Actives hired after January 1, 2013 – 2% @ 62
	The probabilities of retirement are based on the 2014 CalPERS Experience
	Study for the period 1997 to 2011
Mortality	Pre-Retirement: Derived using CalPERS 2014 Mortality pre-retirement.
-	Post-Retirement: Derived using CalPERS 2014 Mortality post-retirement.

Historical information is required for measurement periods for which GASB 75 is applicable. Future years' information will be displayed up to 10 years as information becomes available.

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SUPPLEMENTARY INFORMATION





A view of St. Vincent's from the reclamation area

# **Budgetary Comparison Schedule**

Fiscal Year Ended June 30, 2018

	A	Original ppropriated Budget	A	Final Appropriated Budget	 Actual	 Variance From the Budget
REVENUES:						<i>(</i> )
Sewer use charges	\$	13,634,900	\$	13,634,900	\$ 13,634,548	\$ (352)
Private sewer lateral						
assistance program		65,000		65,000	89,993	24,993
Miscellaneous		30,500		30,500	41,198	10,698
Property taxes		1,150,000		1,150,000	1,290,285	140,285
Intergovernmental fees		4,000		4,000	4,354	354
Franchise fees		25,000		25,000	25,000	-
Recycled water sales		75,100		75,100	61,081	(14,019)
Interestincome		60,700		60,700	 281,297	 220,597
TOTAL REVENUES		15,045,200		15,045,200	 15,427,756	 382,556
EXPENDITURES:						
Personnel Costs:						
Salaries and wages		2,577,900		2,577,900	2,695,248	117,348
Employee benefits		1,244,420		1,244,420	1,222,721	(21,699)
Payroll processing fees		9,500		9,500	9,466	(34)
Operations Expense:						
Insurance		169,250		169,250	145,908	(23,342)
Repairs and maintenance		369,950		586,950	466,755	(120,195)
Chemicals		208,000		241,600	138,620	(102,980)
Pollution prevention		26,000		26,000	12,264	(13,736)
Laboratory services		30,000		30,000	37,425	7,425
Small tools		4,200		4,200	6,026	1,826
Outside services		86,100		141,100	259,827	118,727
Damage claim		10,000		10,000	407	(9,593)
Reclamation expense		67,500		67,500	67,573	73
Engineering consultants		172,500		182,500	159,753	(22,747)
Operating supplies		51,200		51,200	44,253	(6,947)

# **Budgetary Comparison Schedule (continued)**

Fiscal Year Ended June 30, 2018

	Арр	Driginal propriated Budget	A	Final ppropriated Budget		Actual		Variance From the Budget
Safety program and supplies	\$	48,900	\$	48,900	\$	48,673	\$	(227)
Fuel, gas and oil		25,000		25,000		23,420		(1,580)
Private lateral assistance program		197,915		197,915		52,406		(145,509)
Equipment rent		8,000		8,000		2,992		(5,008)
Permits and fees		45,000		45,000		55,985		10,985
Employee training		22,000		22,000		16,273		(5,727)
Utilities		118,265		118,265		203,649		85,384
General and Administrative Expense:								
Conferences		51,000		51,000		64,231		13,231
Mileage and travel		5,200		5,200		8,025		2,825
Office expense		14,000		14,000		14,076		76
Computer support and supplies		50,000		50,000		121,468		71,468
Publications and legal ads		10,000		10,000		12,128		2,128
Public education		45,000		45,000		34,037		(10,963)
Rents and leases		14,000		14,000		13,370		(630)
Property and other taxes		8,000		8,000		8,917		917
Memberships		44,000		44,000		44,810		810
Legal and professional		197,000		277,000		223,551		(53,449)
Bank charges and collection fees		36,500		36,500		34,971		(1,529)
Employee recognition		4,500		4,500		6,616		2,116
Fines		6,000		6.000		-		(6,000)
Miscellaneous	_	1,000		1,000	_	-		(1,000)
EXPENDITURES BEFORE								
DEPRECIATION AND INTEREST		5,977,800		6,373,400		6,255,844		(117,556)
OPERATING AND MAINTENANCE SURPLUS	¢	0.007.000	¢	0.074.000	¢	0.474.040	*	
BEFORE DEPRECIATION AND INTEREST	\$	9,067,400	\$	8,671,800	\$	9,171,912	\$	265,000

### Note to Budgetary Comparison Schedule

#### Accounting Basis for Schedule

The Budgetary Comparison Schedule is prepared on the Modified Accrual basis of accounting, based on the Operating and Maintenance Budget. It does not include depreciation since this GAAP expense is not budgeted. In addition, certain other revenues and expenditures are not included in the Statements of Revenues, Expenses and Changes in Net Position in accordance with GAAP. For budgeting purposes, these expenditures are monitored on the cash basis rather than accrual.

The following is reconciliation from the Statements of Revenues, Expenses and Changes in Net Position to the Budgetary Comparison Schedule as of June 30, 2018:

The reconciling items are:

Operating and Nonoperating Revenues per the Statement of Revenues,	
Expenses and Changes in Net Position	\$ 15,337,763
Private sewer lateral assistance principal payments	 89,993
Total Revenues per the Budgetary Comparison Schedule	\$ 15,427,756
Operating Expenses per the Statement of Revenues, Expenses, and	
Changes in Net Position	\$ 9,142,555
Depreciation	(2,600,961)
Employee benefits	(299,485)
Repairs and maintenance	238,444
Chemicals	1,477
Outside services	(294,159)
Operating supplies	(1,500)
Fuel, gas and oil	(1,373)
Private sewer lateral assistance program	52,406
Computer services	 18,440
Total Expenditures included in the	
Budgetary Comparison Schedule	\$ 6,255,844

The budget amount, up to the amount of the actual expenditure, for certain items that were included in the Capital Outlay Budget, have been included in the Original, Revised and Final Appropriated Budget. These items were included in the District's Capital budget; however, the actual expenditures were either less than the District's capitalization threshold of \$5,000 or, due to the nature of the expenditure, such as feasibility studies, they were charged to an expense account in the Statement of Revenues, Expenses and Changes in Net Position. Including the budget amounts in this schedule provides a better understanding of the current year results since the Capital Outlay budget is not included in the supplementary information.

**Glossary of Acronyms** 

In order to help the reader better understand the terms and abbreviations used in this document, management is providing a list of acronyms and their definitions.

ACRONYM	NAME	DEFINITION
AAL	Actuarial Accrued Liability	The actuarial present value of all postemployment benefits attributable to past service.
AICPA	American Institute of Certified Public Accountants	The national professional organization of Certified Public Accountants (CPAs) in the United States. It sets ethical standards for the profession and U.S. auditing standards for audits of private companies, nonprofit organizations, federal, state and local governments. It also develops and grades the Uniform CPA Examination.
AOC	Annual OPEB Cost	An accrual-basis measure of the periodic cost of an employer's participation in a defined benefit OPEB plan. The annual OPEB cost is the amount that must be calculated and reported as an expense.
ARC	Annual Required Contribution	The employer's periodic required contributions to a defined benefit OPEB plan, calculated in accordance with the parameters.
Auditors' Opinion	Unmodified Opinion	An opinion is said to be unqualified when the Auditor concludes that the Financial Statements give a true and fair view in accordance with the financial reporting framework used for the preparation and presentation of the Financial Statements. An Auditor gives a Clean opinion or Unqualified Opinion when he or she does not have any significant reservation in respect of matters contained in the Financial Statements. The most frequent type of report is referred to as the "Unqualified Opinion," and is regarded by many as the equivalent of a "clean bill of health" to a patient, which has led many to call it the "Clean Opinion," but in reality it is not a clean bill of health, because the Auditor can only provide reasonable assurance regarding the Financial Statements, not the health of the entity itself, or the integrity of company records not part of the foundation of the Financial Statements. This type of report is issued by an auditor when the financial statements presented are free of material misstatements and are represented fairly in accordance with the Generally Accepted Accounting Principles (GAAP), which in other words means that the entity's financial condition, position, and operations are fairly presented in the financial statements. It is the best type of report an auditee may receive from an external auditor.

# **Glossary of Acronyms (continued)**

ACRONYM	NAME	DEFINITION
CAFR	Comprehensive Annual Financial Report	A set of U.S. government financial statements comprising the financial report of a state, municipal or other governmental entity that complies with the accounting requirements promulgated by the GASB.
CalPERS	California Public Employees Retirement System	The California Public Employees' Retirement System is an agency in the California executive branch that "manages pension and health benefits for more than 1.6 million California public employees, retirees, and their families."
CERBT	California Employers' Retiree Benefit Trust	An investment vehicle that can be used by all California public employers to prefund future retiree health and OPEB.
CSRMA	California Sanitation Risk Management Association	A joint powers authority which provides broad coverage and risk management services to its members who are primarily local government agencies that provide water and wastewater services.
СОР	Certificates of Participation	A financial document that is used by a municipal government or other government entity creates a bond issue. Revenues of the issuer are pledged to repay the bonds rather than being secured by property.
ERAF	Education Revenue Augmentation Funds	A fund used to collect the property taxes in each county that are shifted from cities, the county and special districts prior to their reallocation to K-14 school agencies. The county treasurer maintains the ERAF on behalf of the county auditor.
FASB	Financial Accounting Standards Board	Financial Accounting Standards Board (FASB) is a private, not-for-profit organization whose primary purpose is to develop generally accepted accounting principles (GAAP) within the United States in the public's interest.
FOG	Fats, Oils and Grease	Substances than can cause overflows of sanitary sewer systems if not disposed of properly.
GAAP	Generally Accepted Accounting Principles	The standard framework of guidelines for financial accounting used in any given jurisdiction; generally known as accounting standards or standard accounting practice. These include the standards, conventions, and rules that accountants follow in recording and summarizing and in the preparation of financial statements.

# **Glossary of Acronyms (continued)**

ACRONYM	NAME	DEFINITION
GASB	Governmental Accounting Standards Board	Currently the source of generally accepted accounting principles (GAAP) used by state and local governments in the United States of America.
1&1	Infiltration and Inflow	Infiltration is groundwater entering sanitary sewers through defective pipe joints and broken pipes. Inflow is water entering sanitary sewers from inappropriate connections such as roof drains, cellar drains, and yard drains.
LAIF	Local Agency Investment Fund	A fund managed by the Office of the Treasurer of the State of California, which is available for local governments.
MD&A	Management Discussion and Analysis	An integrated part of the annual financial statements. The purpose of the MD&A is to provide a narrative explanation, through the eyes of management, of how an entity has performed in the past, its financial condition, and its future prospects.
MGD	Million Gallons per Day	Measurement unit used for calculating volume of wastewater treated at the plant.
MMWD	Marin Municipal Water District	Water agency for Marin County serving areas south of Ignacio.
NBWRA	North Bay Water Reuse Authority	A coordinated regional group of water and sanitation agencies in Sonoma, Marin, and Napa Counties to offset potable water demand by promoting water reuse for agriculture, urban, and environmental uses.
NMWD	North Marin Water District	Water agency for Marin County serving areas north of Ignacio and some coastal communities.
OPEB	Other Postemployment Benefits	Postemployment benefits other than pension benefits. Other postemployment benefits (OPEB) include postemployment healthcare benefits, regardless of the type of plan that provides them, and all postemployment benefits provided separately from a pension plan, except benefits defined as special termination benefits.

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STATISTICAL SECTION





Primary Clarifier #3 drained, inspected and Stamford baffles removed



Biogas Recovery System Microturbines

### **Introduction to the Statistical Section**

This section of the Las Gallinas Valley Sanitary District's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, required supplementary information, and supplementary information says about the District's overall health.

### **Financial Trend Information**

These schedules contain trend information to help the reader understand how the District's financial performance and wellbeing have changed over time.

- Statements of Net Position
- Statements of Revenues, Expenses and Changes in Net Position

### **Revenue Capacity Information**

These schedules contain information to help the reader assess the factors affecting the District's ability to generate its largest single own-source revenue: sewer service charges.

- Sewer Service Charge Revenue
- Sewer Service Rates per Eligible Dwelling Unit
- Principal Revenue Payers
- Summary of Sewer Customers by Class

### **Debt Capacity Information**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

- Revenues, Expenditures, Debt Service Coverage and Cash Flows from Operations
- Outstanding Debt per Connection
- Other Postemployment Benefits
   Funding Status and Covered Lives

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place and to help make comparisons over time and with other governments.

- Demographic and Economic Statistics
- Principal Employers in Marin County

#### **Operating Information**

These schedules contain information about the District's operations and resources to help the reader understand how the District's financial information relates to the services the District provides and the activities it performs.

- Recycled Water Production
- Daily Average Influent Flow
- Private Sewer Lateral Assistance
   Program
- Collection System Services
- Full-time Equivalent Employees by Function



Recycled water treatment facilities



## Statements of Net Position for the Last Ten Fiscal Years

## (in thousands)

Fiscal Years Ended June 30,

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
				As Restated						
ASSETS										
Current Assets	\$ 66,984	\$ 63,817	\$ 21,657	\$ 20,401	\$ 19,409	\$ 18,716	\$ 15,335	\$ 18,699	\$ 10,374	\$ 8,687
Capital and other assets	65,282	64,935	59,823	56,651	54,820	53,390	54,609	41,266	40,485	39,921
TOTAL ASSETS	132,266	128,752	81,480	77,052	74,229	72,106	69,944	59,965	50,859	48,608
Deferred Outflows of										
Resources	1,570	1,141	702	486	910		-	-		
TOTAL ASSETS AND DEFERRED OUTFLOWS										
OF RESOURCES	133,836	129,893	82,182	77,538	75,139	72,106	69,944	59,965	50,859	48,608
LIABILITIES										
Total current liabilities	3,412	3,823	1,841	2,136	1,956	1,877	8,399	2,695	1,777	1,688
Total noncurrent liabilities	55,938	56,121	16,162	16,823	18,919	17,007	11,556	12,138	8,099	8,490
TOTAL LIABILITIES	59,350	59,944	18,003	18,959	20,875	18,884	19,955	14,833	9,876	10,178
Deferred Inflows of										
Resources	528	144	296	622		-				
TOTAL LIABILITIES AND DEFERRED INFLOWS										
RESOURCES	59,878	60,088	18,299	19,581	20,875	18,884	19,955	14,833	9,876	10,178
NET POSITION:										
Net investment in capital assets	51,243	48,605	43,749	39,712	37,011	34,787	36,553	32,830	32,640	31,867
Restricted	880	874	867	860	858	855	2,085	5,231	592	-
Unrestricted	21,836	20,325	19,227	17,491	16,394	17,580	11,351	7,071	7,751	6,563
TOTAL NET POSITION	<u> </u>	\$ 69,805	\$ 63,883	\$ 57,957	\$ 54,264	\$ 53,222	<u>\$ 49,989</u>	\$ 45,132	\$ 40,983	\$ 38,430

## Statements of Revenues, Expenses and Changes in Net Position For the Last Ten Fiscal Years

(in thousands)

Fiscal Years Ended June 30,											
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009	
OPERATING REVENUES:				As Restated							
Sew er use charges	\$ 13,635	\$ 13,060	\$ 11,647	\$ 10,311	\$ 10,157	\$ 10,069	\$ 9,233	\$ 8,835	\$ 7,604	\$ 5,010	
Recycled water fees	61	45	50	120	75	37	-	-	-	-	
Miscellaneous	41	42	46	22	46	34	54	32	41	60	
TOTAL OPERATING REVENUES	13,737	13,147	11,743	10,453	10,278	10,140	9,287	8,867	7,645	5,070	
OPERATING EXPENSES:											
Sew age collection and pump stations	1,271	1,036	945	1,156	1,089	951	937	854	1,009	882	
Sew age treatment	1,875	2,065	1,547	1,425	1,519	1,312	1,295	1,138	1,088	1,142	
Sew age and solid waste disposal	129	216	83	127	340	267	147	143	85	205	
Laboratory	339	338	295	352	402	377	387	353	313	255	
Engineering <sup>1</sup>	650	532	448	435	325	296	-	-	-	-	
Recycled w ater	69	57	98	109	90	60	-	-	-	-	
General and administrative	2,208	1,719	1,635	1,467	1,692	2,093	1,726	1,756	1,564	1,237	
Depreciation and amortization	2,601	2,526	2,429	2,413	2,432	2,311	1,842	1,860	1,828	1,721	
TOTAL OPERATING EXPENSES	9,142	8,489	7,480	7,484	7,889	7,667	6,334	6,104	5,887	5,442	
INCOME (LOSS) FROM											
OPERATIONS	4,595	4,658	4,263	2,969	2,389	2,473	2,953	2,763	1,758	(372)	
NONOPERATING REVENUES:											
Property taxes	1,290	1,239	1,125	1,087	1,118	983	1,005	1,009	1,054	1,031	
Federal and state grants	-	-	-	-	19	-	-	-	-	-	
Franchise fees	25	25	25	25	25	25	25	25	25	25	
Intergovernmental fees	4	4	4	4	5	5	5	5	5	5	
Gain on disposal, net	-	-	-	1	-	-	-	6	7	70	
Interest income	281	150	79	51	47	46	65	93	76	153	
TOTAL NONOPERATING REVENUES	1,600	1,418	1,233	1,168	1,214	1,059	1,100	1,138	1,167	1,284	

## Statements of Revenues, Expenses and Changes in Net Position For the Last Ten Fiscal Years (continued)

(in thousands)

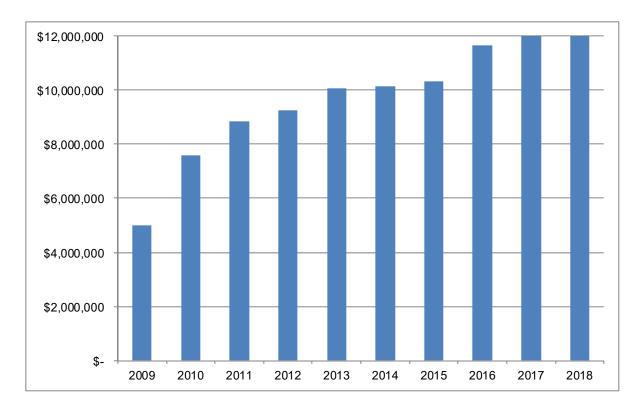
			Fiscal	Years Ended	June 30,					
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
NONOPERATING EXPENSES:				As Restated						
Loss on disposals	\$1	\$6	\$-	\$-	\$2	\$ 48	\$-	\$-	\$-	\$-
Bond issuance costs	-	349	-	-	-	-	-	-	-	-
Interest expense	1,288	276	402	553	624	652	331	357	364	386
TOTAL NONOPERATING EXPENSES	1,289	631	402	553	626	700	331	357	364	386
INCOME BEFORE CONTRIBUTIONS	4,906	5,445	5,094	3,584	2,977	2,832	3,722	3,544	2,561	526
CAPITAL CONTRIBUTIONS:										
Connection fees	239	40	34	74	44	15	28	530	(8)	37
Federal and state grants	362	-	798	35	-	386	1,107	75	-	-
Intergovernmental	455	437	-	-	-	-	-	-	-	-
CHANGE IN NET POSITION	5,962	5,922	5,926	3,693	3,021	3,233	4,857	4,149	2,553	563
NET POSITION - BEGINNING OF YEAR										
AS PREVIOUSLY STATED	69,805	63,883	57,957	54,264	51,243	49,989	45,132	40,983	38,430	37,867
Restatement: Change in Accounting Principle <sup>2</sup>	(1,809)									
NET POSITION - BEGINNING OF YEAR										
AS RESTATED	67,996	63,883	57,957	54,264	51,243	49,989	45,132	40,983	38,430	37,867
NET POSITION - END OF YEAR	\$ 73,958	\$ 69,805	\$ 63,883	\$ 57,957	\$ 54,264	\$ 53,222	\$ 49,989	\$ 45,132	\$ 40,983	\$ 38,430

<sup>1</sup> In prior years, these line items were classified with different departments.

<sup>2</sup> The District implemented GASB 75 - Accounting for Postemployment Benefit Obligations during the fiscal year ended June 30, 2018.

Source: Las Gallinas Valley Sanitary District Basic Financial Statements.

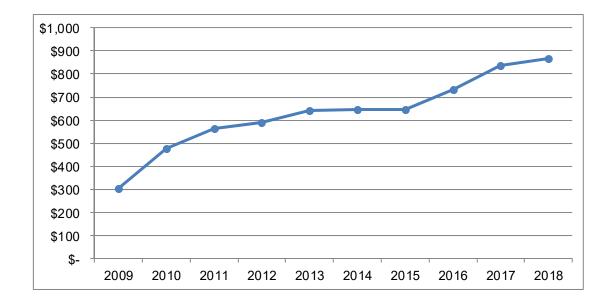
Note: The Statements of Revenues, Expenses and Net Position have been restated for the correction of an error and the implementation of GASB No. 68.



## Sewer Service Charge Revenue for the Past Ten Fiscal Years

	Sewer	Percentage									
	Service	Change									
\$	5,006,202	6.86%									
\$	7,592,325	51.66%									
\$	8,834,558	16.36%									
\$	9,233,000	4.51%									
\$	10,069,600	9.06%									
\$	10,157,200	0.87%									
\$	10,311,200	1.52%									
\$	11,647,257	12.96%									
\$	13,059,850	12.13%									
\$	13,634,548	4.40%									
	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Service\$ 5,006,202\$ 7,592,325\$ 8,834,558\$ 9,233,000\$ 10,069,600\$ 10,157,200\$ 10,311,200\$ 11,647,257\$ 13,059,850									

Source: Las Gallinas Valley Sanitary District records



### Sewer Service Rates Per Eligible Dwelling Unit for the Past Ten Fiscal Years

Historic Sewer Service Rates											
Sewer											
Se	rvice	Percentage									
R	Change										
\$	303	0.0%									
\$	476	57.1%									
\$	563	18.3%									
\$	590	4.8%									
\$	642	8.8%									
\$	647	0.8%									
\$	647	0.0%									
\$	734	13.4%									
\$	835	13.8%									
\$	867	3.8%									
	Se R \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Sewer Service Rates \$ 303 \$ 476 \$ 563 \$ 590 \$ 642 \$ 647 \$ 647 \$ 647 \$ 734 \$ 835									

Source: Las Gallinas Valley Sanitary District records

-

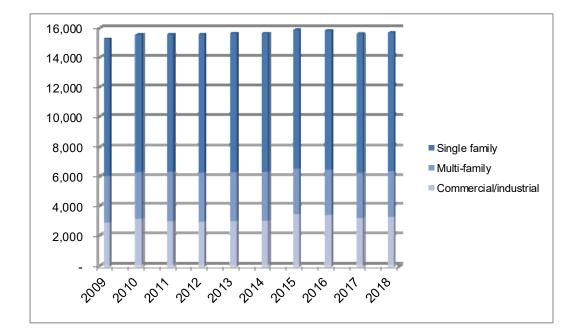
## Principal Revenue Payers for the Current Fiscal Year and Nine Years Prior

FY	2017/18			FY 2008/09							
Payer		Total Paid	Percentage of Revenue Collected	Payer		Total Paid	Percentage of Revenue Collected				
County of Marin		\$ 498,739	3.66%	Contempo Marin	\$	121,200	2.42%				
Contempo Marin		363,102	2.66%	County of Marin		117,331	2.34%				
Marin Valley Mobile Home Park		272,790	2.00%	Marin Valley Mobile Home Park		95,445	1.91%				
Embassy Suites		252,386	1.85%	Northgate Mall		90,296	1.80%				
Northgate Mall		211,984	1.55%	Bay Apartment Communities		77,873	1.55%				
Bay Apartment Communities		199,065	1.46%	Embassy Suites		71,813	1.43%				
Kaiser Permanente		136,034	1.00%	Deer Valley Apartments		52,724	1.05%				
BRE Properties		135,341	0.99%	Sheraton Four Points		49,694	0.99%				
San Rafael Manor		127,191	0.93%	San Rafael Manor		48,482	0.97%				
Northbay Properties II		117,047	0.86%	Northbay Properties II		45,452	0.91%				
Тс	otal	\$ 2,313,679	<u>16.97%</u>	Total	\$	770,310	<u>15.38%</u>				

Source: Las Gallinas Valley Sanitary District records

## Summary of Sewer Customers by Class for the Past Ten Fiscal Years

	June 30,										
Class	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	% of Total
Residential											
Single family	9,228	9,237	9,240	9,325	9,325	9,329	9,337	9,332	9,334	9,339	59.61%
Multi-family	3,134	3,142	3,323	3,302	3,298	3,300	3,060	3,053	3,050	3,059	19.53%
Subtotal	12,362	12,379	12,563	12,627	12,623	12,629	12,397	12,385	12,384	12,398	79.14%
Commercial/industrial	2,861	3,133	2,965	2,923	2,967	2,986	3,450	3,401	3,187	3,268	<u>20.86%</u>
Total	15,223	15,512	15,528	15,550	15,590	15,615	15,847	15,786	15,571	15,666	<u>100.00%</u>



Source: Las Gallinas Valley Sanitary District records

### Revenues, Expenditures, Debt Service Coverage and Cash Flow from Operations For the Last Ten Fiscal Years

(in thousands)

	Fiscal Years Ended June 30,										
	2017	2017	2016	2015	2014	2013	2012	2011	2010	2009	
GROSS REVENUES <sup>(1)</sup>				As Restated							
Sewer use charges	\$13,635	\$13,060	\$11,647	\$10,311	\$ 10,157	\$ 10,069	\$ 9,233	\$ 8,835	\$ 7,604	\$ 5,010	
Property taxes	1,290	1,239	1,125	1,087	1,118	983	1,005	1,009	1,054	1,031	
Recycled water fees	61	45	50	120	75	37	-	-	-	-	
Other	590	261	188	177	186	125	177	691	146	350	
TOTAL GROSS REVENUES	15,576	14,605	13,010	11,695	11,536	11,214	10,415	10,535	8,804	6,391	
Marin Municipal Water District Debt Debt Reimbursement	:										
Bank of Marin	207	437	-	-	-	-	-	-	-	-	
2017 Revenue Bonds	249	-	-		-	-				-	
	456	437									
OPERATING AND MAINTENANCE CO	STS <sup>(2)</sup>										
Sewage collection, treatment and disposal	3,275	3,317	2,575	2,708	2,948	2,530	2,379	2,135	2,182	2,229	
Laboratory	339	338	295	352	402	377	387	353	313	255	
Engineering	650	532	448	435	325	296	-	-	-	-	
Recycled water	69	57	98	109	90	60	-	-	-	-	
General and administrative Less accounting adjustment for	2,208	1,719	1,635	1,467	1,692	2,093	1,726	1,756	1,564	1,237	
pension expense and OPEB	(299)	(24)	145	48	-	-		-	-	-	
TOTAL OPERATING AND											
MAINTENANCE COSTS	6,242	5,939	5,196	5,119	5,457	5,356	4,492	4,244	4,059	3,721	
NET REVENUES	\$ 9,334	\$ 8,666	\$ 7,814	\$ 6,576	\$ 6,079	\$ 5,858	\$ 5,923	\$ 6,291	\$ 4,745	\$ 2,670	

## Revenues, Expenditures, Debt Service Coverage and Cash Flow from Operations For the Last Ten Fiscal Years (Continued)

(in thousands)

	Fiscal Years Ended June 30,									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
DEBT SERVICE <sup>(3)</sup>										
Current fiscal year	\$ 3,921	\$ 1,543	\$ 1,540	\$ 1,540	\$ 1,583	\$ 1,591	\$ 1,354	\$ 755	\$ 741	\$ 746
Next fiscal year	\$ 3,990	\$ 3,921	\$ 1,543	\$ 1,540	\$ 1,540	\$ 1,583	\$ 1,591	\$ 1,354	\$ 755	\$ 741
COVERAGE (1.25X Requirement)										
Current fiscal year	2.38	5.62	5.08	4.27	3.84	3.68	4.37	8.33	6.40	3.58
Next fiscal year	2.34	2.21	5.06	4.27	3.95	3.70	3.72	4.65	6.28	3.60
CASH FLOW FROM OPERATIONS	\$ 7,339	\$ 7,336	\$ 6,814	\$ 5,190	\$ 4,793	\$ 5,059	\$ 4,747	\$ 5,604	\$ 3,462	\$ 1,430

Source: Las Gallinas Valley Sanitary District Basic Financial Statements.

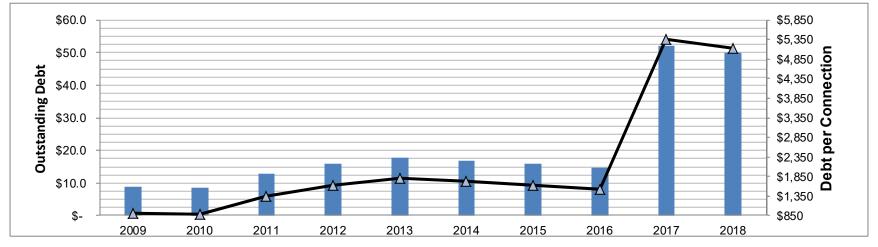
Note: The Statements of Revenues, Expenses and Cash Flows from Operations have been restated for the correction of an error and the implementation of GASB No. 68.

(1) Gross revenues includes all operating and nonoperating revenues and connection fees; excludes grants.

(2) Operating and maintenance costs means the reasonable and necessary costs and expenses paid by the District for maintaining and operating the Wastew ater Enterprise excluding depreciation, amortization of intangibles, capital expenditures, accounting adjustments related to pension expense and other post-employment benefit (OPEB) plans.

(3) Debt service includes principal and interest due in the specified period





Type of Debt

Fiscal Year Ended June 30,	As	COP Restated	No	tes Payable	F	State Revolving Fund	20	17 Revenue Bond	0	Total utstanding Debt	bt per apita <sup>1,2</sup>	Total Connections	Debt per inection
2009	\$	8,870,050	\$	-	\$	-	\$	-	\$	8,870,050	\$ 312	9,645	\$ 920
2010	\$	8,493,705	\$	-	\$	-	\$	-	\$	8,493,705	\$ 292	9,650	\$ 880
2011	\$	8,102,354	\$	4,600,000	\$	220,649	\$	-	\$	12,923,003	\$ 445	9,655	\$ 1,338
2012	\$	7,696,005	\$	4,446,012	\$	3,720,274	\$	-	\$	15,862,291	\$ 546	9,735	\$ 1,629
2013	\$	7,274,657	\$	6,144,972	\$	4,199,671	\$	-	\$	17,619,300	\$ 607	9,738	\$ 1,809
2014	\$	-	\$	12,749,974	\$	4,027,598	\$	-	\$	16,777,572	\$ 578	9,742	\$ 1,722
2015	\$	-	\$	11,928,573	\$	3,850,878	\$	-	\$	15,779,451	\$ 543	9,742	\$ 1,620
2016	\$	-	\$	11,079,644	\$	3,669,387	\$	-	\$	14,749,031	\$ 508	9,742	\$ 1,514
2017	\$	-	\$	10,196,639	\$	3,482,996	\$	38,365,000	\$	52,044,635	\$ 1,792	9,742	\$ 5,342
2018	\$	-	\$	9,274,581	\$	3,291,572	\$	37,415,000	\$	49,981,153	\$ 1,721	9,742	\$ 5,130

Source: Las Gallinas Valley Sanitary District records

<sup>1</sup> District population of 28,201 per the 2000 Census data for zip code 94903

<sup>2</sup> District population of 29,040 per the 2010 Census data for zip code 94903



Other Postemployment Benefits Funding Status and Covered Lives for the Past Ten Fiscal Years

Fiscal Year			Jnfunded Actuarial	
Ended June	Ма	rket Value	Accrued	Covered
30,		of Assets	Liability	Lives
2009	\$	-	\$ 1,465,852	31
2010	\$	63,348	\$ 1,482,985	31
2011	\$	160,698	\$ 1,985,486	33
2012	\$	285,231	\$ 2,000,604	33
2013	\$	433,543	\$ 1,844,973	33
2014	\$	601,454	\$ 1,721,266	33
2015	\$	684,028	\$ 1,854,011	40
2016	\$	822,086	\$ 2,093,879	40
2017	\$	1,010,968	\$ 2,094,980	39
2018	\$	1,192,391	\$ 1,716,981	43

Source: Las Gallinas Valley Sanitary District records

## Demographic and Economic Statistics for the Past Ten Fiscal Years

				F	er Capita		
Fiscal Year		Per	sonal Income		Personal	School	Unemployment
Ended June 30,	Population <sup>1</sup>		(\$000) <sup>1</sup>	Inc	ome (\$000) <sup>1</sup>	Enrollment <sup>2</sup>	Rate <sup>3</sup>
2008	248,345	\$	23,135,609	\$	93,263	29,100	4.7%
2009	250,750	\$	22,351,575	\$	89,139	29,615	8.1%
2010	252,789	\$	20,854,466	\$	82,498	30,140	8.2%
2011	255,031	\$	21,871,623	\$	85,761	30,574	8.1%
2012	256,069	\$	23,918,732	\$	93,407	31,868	7.0%
2013	258,365	\$	25,093,401	\$	97,124	32,793	5.1%
2014	260,750	\$	25,716,754	\$	98,626	33,207	4.2%
2015	261,221	\$	28,492,821	\$	109,076	33,638	3.5%
2016	260,651	\$	30,222,883	\$	115,952	33,633	3.5%
2017	unavailable		unavailable		unavailable	unavailable	2.2%

Source: County of Marin Comprehensive Annual Financial Report for 2016/17

#### Notes:

- <sup>1</sup> US Department of Commerce, Bureau of Economic Analysis www.bea.gov, the most recently available data is for 2016.
- <sup>2</sup> California Department of Education, Educational Demographics Office www.ed-data.org/County/Marin, the most recently available data is for 2016.
- <sup>3</sup> Employment Development Department, Labor Market Information www.labormarketinfo.edd.ca.gov

## Principal Employers In Marin County Most Recently Available and Ten Years Prior

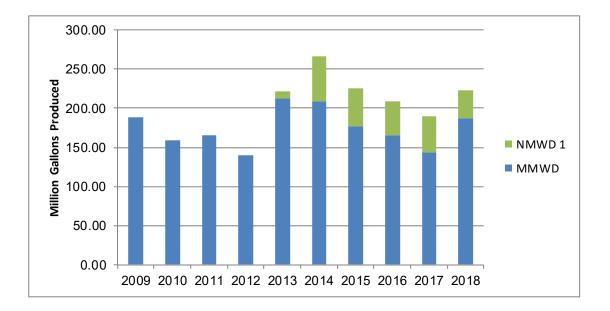
2016	6			2006	
Employer	Employees	Percentage of Total County Employment	Employer	Employees	Percentage of Total County Employment
County of Marin	2,282	1.67%	County of Marin	2,195	1.76%
Kaiser Permanente Medical Center	2,061	1.51%	San Quentin Prison	1,718	1.37%
Marin General Hospital	1,757	1.29%	Kaiser Permanente	1,380	1.10%
San Quentin State Prison	1,662	1.22%	Fireman's Fund	1,150	0.92%
Novato Unified School District	800	0.59%	Novato Unified School District	1,000	0.80%
Autodesk, Inc.	719	0.53%	Autodesk, Inc.	988	0.79%
San Rafael City Schools	700	0.51%	Marin General Hospital	867	0.69%
Glassdoor	500	0.37%	Safeway, Inc.	636	0.51%
Dominican University	456	0.33%	GreenPoint Mortgage	589	0.47%
Marin County Office of Education	351	0.26%	Macy's	535	0.43%
Tota	l <u>11,288</u>	<u>8.27%</u>		Total <u>11,058</u>	<u>8.85%</u>
Total County Employment	136,500		Total County Employment	125,000	

#### Sources:

Most recent available data from the County of Marin Comprehensive Annual Financial Report for 2016/17

Community Profile, County of Marin

Employment Development Department, Labor Market Information - www.Labormarketinfo.edd.ca.gov

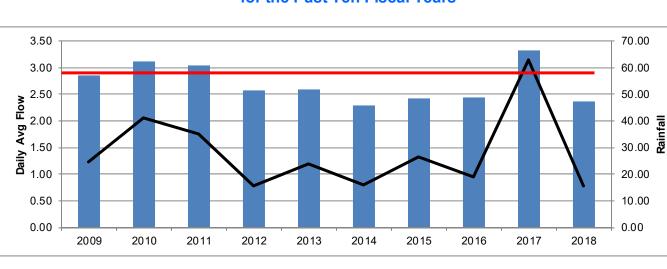


**Recycled Water Production** for the Past Ten Fiscal Years

Fiscal Year	Million Gallon	s Produced	_		
Ended June 30,	MMWD	NMWD <sup>1</sup>	Increase (Decrease)		
2009	188.60	-	-11.52%		
2010	159.48	-	-15.44%		
2011	165.39	-	3.71%		
2012	139.35	-	-15.74%		
2013	212.03	9.52	58.99%		
2014	209.28	56.44	19.94%		
2015	176.91	48.96	-15.00%		
2016	164.98	43.97	-7.49%		
2017	143.86	45.53	-9.36%		
2018	186.66	36.44	17.80%		

Source: Las Gallinas Valley Sanitary District records

<sup>1</sup> The District began producing recycled water for NMWD in September 2012.



Daily Average Influent Flow for the Past Ten Fiscal Years

Rainfall

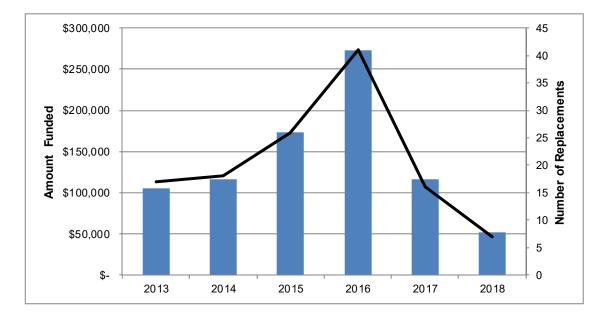
Treatment Plant Dry Weather Permitted Capacity of 2.92 MGD

Fiscal Year Ended June 30,	Daily Average Flow (MGD) <sup>1</sup>	Increase (Decrease)	Rainfall		Increase (Decrease)
2009	2.85	-2.65%	24.75	2	1.02%
2010	3.11	9.27%	41.00	2	65.66%
2011	3.05	-2.17%	35.00	2	-14.63%
2012	2.57	-15.60%	15.75	2	-55.00%
2013	2.59	0.78%	23.73	2	50.67%
2014	2.30	-11.20%	16.00	2	-32.57%
2015	2.43	5.65%	26.51	2	65.69%
2016	2.44	0.41%	19.10	1	-27.95%
2017	3.32	35.98%	62.80	3	228.80%
2018	2.36	-28.87%	15.67	4	-75.05%

Sources:

<sup>1</sup> Las Gallinas Valley Sanitary District records

- <sup>2</sup> Western Regional Climate Center, www.wrcc.dri.edu, rainfall reporting for the San Rafael Civic Center, California July 1 - June 30.
- <sup>3</sup> National Weather Service Forecast Office, http://w2.weather.gov/climate/xmacis.php?wfo=mtr for San Rafael Civic Center, July - June
- <sup>4</sup> North Marin Water District weather monitoring station at Highways 37 and 101 near Black Pointe.
- Note: Concentrated efforts by the District to reduce infiltration and inflow (I&I) to the sewer collection system during wet weather events through its repair, replacement and maintenance program is demonstrated in the above graph. As rainfall increases, there been a gradual decrease in daily average flow at the treatment plant; this indicates that the District's sewer rehabilitation program is reducing I&I into the sewer system.



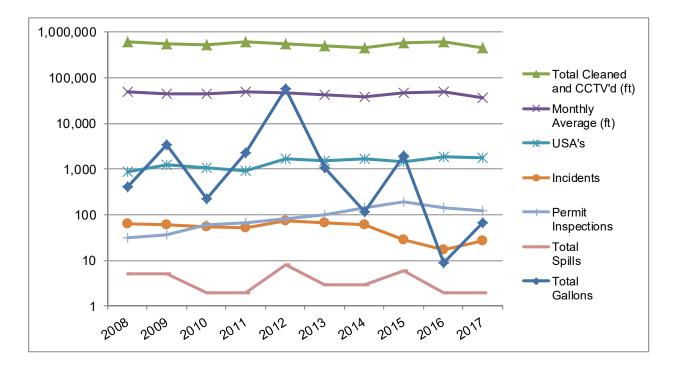
## Private Sewer Lateral Assistance Program for the Past Six Fiscal Years

		Total		Number	
<b>Fiscal Year</b>	A	Amount	Increase	of Funded	Increase
Ended June 30,	F	unded	(Decrease)	Replacements	(Decrease)
2013	\$	104,831	-	17	4.62%
2014	\$	115,717	10.38%	18	5.88%
2015	\$	172,788	49.32%	26	44.44%
2016	\$	272,322	57.60%	41	57.69%
2017	\$	116,092	-57.37%	16	-60.98%
2018	\$	52,406	-54.86%	7	-56.25%

Source: Las Gallinas Valley Sanitary District records

Note: The District began the Private Sewer Lateral Assistance Program in 2013 to help property owners repair and replace their laterals.





	Total Cleaned						
Calendar	and	Monthly			Permit	Total	Total
Year	CCTV'd (ft)	Average (ft)	USA's	Incidents	Inspections	Spills	Gallons
2008	597,230	49,769	875	65	31	5	409
2009	538,127	44,844	1,272	59	36	5	3,455
2010	535,844	44,654	1,053	54	60	2	225
2011	596,551	49,713	927	52	68	2	2,220
2012	561,940	46,828	1,645	74	81	8	56,190
2013	505,587	42,132	1,521	68	100	3	1,073
2014	452,649	37,721	1,721	62	141	3	114
2015	573,209	47,767	1,467	29	190	6	1,964
2016	597,656	49,805	1,896	17	141	2	9
2017	444,989	37,082	1,773	27	125	2	67

Source: Las Gallinas Valley Sanitary District records

Note: CCTV is video recording of the sewer mains and lateral performed with a mobile unit. A USA is a request by the Underground Service Alert system to mark utility lines on public and private property. The purpose of the program is to prevent damage to the District's sewer system.

### Full-Time Equivalent Employees by Function for the Past Ten Fiscal Years

Fiscal Year Ended June 30,	Operations	Engineering	Laboratory <sup>1</sup>	Collection System	Administration	Board	Total
2009	5		2	5	4	5	21
2010	5	1	2	5	4	5	22
2011	6	2	2	5	4	5	24
2012	6	2	2	5	4	5	24
2013	6	2	2	5	4	5	24
2014	6	2	2	5	4	5	24
2015	6	3	2	5	4	5	25
2016	7	3	2	5	4	5	26
2017	7	3	2	5	4	5	26
2018	7	2	2	5	4	5	25

Source: Las Gallinas Valley Sanitary District records

Agenda Item 3.A
10/25/18

MINUTE	S OF OCTOBER 1	1, 2018			
THE BOARD OF DIRECTORS OF THE LAS GALLINAS VALLEY SANITARY DISTRICT MET IN OPEN SESSION ON OCTOBER 11, 2018, AT 4:31 PM, AT THE DISTRICT OFFICE, 300 SMITH RANCH ROAD, SAN RAFAEL, CALIFORNIA.					
BOARD MEMBERS PRESENT:	M. Clark, R. El Schriebman	ias, R. Greenfield, C. Murray and J.			
BOARD MEMBERS ABSENT:	None.				
STAFF PRESENT:		e, Interim General; Teresa Lerch, District n McGuire, District Treasurer			
OTHERS PRESENT:	Patrick Richardso	on, District Counsel			
ANNOUNCEMENT:		announced that the agenda had been enced by the certification on file in the law			
PUBLIC COMMENT:	None				
ADJOURNMENT:					
<ul> <li>C. Approve Board Compensation for</li> <li>D. Approve Award of Contract To E Services for Miscellaneous Sewer</li> <li>E. Approve November/December Bo</li> <li>Items A and C were discussed.</li> </ul>	Bellecci and Associates Rehabilitation Projects	for Construction Management and Inspect			
ACTION:					
Board approved (M/S Elias/Murray 5-0-0 Board Minutes for September 27 will be an		dar Items A through E noting that the			
AYES: Clark, Elias, Gree NOES: None. ABSENT <i>:</i> None. ABSTAIN: None.	enfield, Murray and Schr	iebman			
<ul> <li>INFORMATION ITEMS:</li> <li>STAFF / CONSULTANT REPORTS: <ol> <li>Interim General Manager Report -</li> <li>Secondary Treatment Plant Upgra DeGabriele reported.</li> <li>Monthly Treasurer's Report – Writ</li> </ol> </li> <li>McGuire left at 5:03 pm.</li> </ul>	ade and Recycled Water	Expansion Project – Written –			
	Page 1 of 2	October 11, 2018			

**INFORMATION ITEMS CONTINUED:** 57 58 59 4. Draft Strategic Plan – Written – DeGabriele reported. 60 5. Update on FutureSense recommendations from 2017 Employee Climate Report - Written 61 DeGabriele reported. 62 63 Richardson left at 5:27 pm. 64 65 **BOARD REPORTS:** 1. Human Resources Subcommittee – Verbal – Clark reported. 66 67 2. LAFCO – Verbal – Murray reported. 3. Gallinas Watershed Council / Miller Creek Watershed Council – Verbal – Schriebman reported. 68 4. JPA Local Task Force on Solid and Hazardous Waste – Verbal – no report. 69 5. NBWA – Written – Schriebman reported. 70 71 6. NBWRA /North Bay Water – Verbal – Elias and DeGabriele reported. 72 7. Engineering Subcommittee - Verbal - Elias reported. 73 8. Other Reports – Verbal - None. 74 75 **BOARD REQUESTS:** 76 A. Board Meeting Attendance Requests - Murray would like to attend CASA Washington DC 77 conference in February 2019. 78 B. Board Agenda Item Requests - None. 79 80 VARIOUS ARTICLES AND MISCELLANEOUS DISTRICT CORRESPONDENCE: 81 Discussion ensued. 82 83 ADJOURNMENT: 84 85 ACTION: 86 Board approved (M/S Elias/Schriebman 5-0-0-0) the adjournment of the meeting at 6:15 p.m. 87 AYES: Clark, Elias, Greenfield, Murray and Schriebman. 88 NOES: None. 89 ABSENT: None. 90 ABSTAIN: None. 91 92 The next Board Meeting is scheduled for October 25, 2018 at the District Office. 93 94 95 ATTEST: 96 97 98 99 Teresa Lerch, District Secretary 100 101 102 APPROVED: 103 104 105 106 Megan Clark, Board President 107 108 109 SEAL 110

#### 3 4 5 7

#### **SPECIAL MEETING MINUTES OF OCTOBER 12, 2018**

THE BOARD OF DIRECTORS OF THE LAS GALLINAS VALLEY SANITARY DISTRICT MET IN OPEN SESSION ON OCTOBER 12, 2018, AT 8:55 AM, AT THE DISTRICT OFFICE, 300 SMITH RANCH ROAD, SAN RAFAEL, CALIFORNIA.

BOARD MEMBERS PRESENT:M. Clark, R. Elias, R. Greenfield, C. Murray and<br/>J. Schriebman.BOARD MEMBERS ABSENT:None.STAFF PRESENT:Chris DeGabriele, Interim General Manager; (Also present<br/>for Closed Session), Teresa Lerch, District SecretaryOTHERS PRESENT:NoneANNOUNCEMENT:President Clark announced that the agenda had been<br/>posted as evidenced by the certification on file in<br/>accordance with the law.

None.

#### PUBLIC COMMENT:

#### ADJOURNMENT:

#### ACTION:

THE BOARD OF DIRECTORS OF THE LAS GALLINAS VALLEY SANITARY DISTRICT ADJOURNED TO CLOSED SESSION ON OCTOBER 12 2018, AT 8:56 A.M., AT THE DISTRICT OFFICE, 300 SMITH RANCH ROAD, SAN RAFAEL, CALIFORNIA.

Lerch left at 8:56 a.m.

#### CLOSED SESSION:

**PUBLIC EMPLOYMENT – GENERAL MANAGER:** pursuant to subdivision (b)(1) of Government Code Section 54957.

#### ADJOURNMENT:

#### 0 ACTION:

The Board of Directors of the Las Gallinas Valley Sanitary District reconvened the Regular Session on
 October 12, 2018 at 2:30 p.m.

- 14
   STAFF PRESENT:
   None.

   15
   15
   None.

   16
   OTHERS PRESENT:
   None.
- 48 PUBLIC COMMENT: None.

#### 

#### **REPORT ON CLOSED SESSION**:

51 President Clark reported that there were no reportable actions in Closed Session. 

57	ADJOURNMENT:
58	
59	
60	Board approved (M/S Elias/Schriebman 5-0-0-0) the adjournment of the meeting at 2:32 p.m.
61 62 63 64	AYES: Clark, Elias, Greenfield, Murray and Schriebman. NOES: None ABSENT: None
65	ABSTAIN: None
66 67 68	The next Board Meeting is scheduled for October 25, 2018 at 4:30 p.m. at the District's office.
69 70 71	ATTEST:
72 73	Teresa Lerch, District Secretary
74 75 76	
77 78 79	APPROVED:
79 80	SEAL
81	Megan Clark, Board President

#### Las Gallinas Valley Sanitary District Warrant List 10-25-18 DRAFT

			10-25-16 DRAFT		
_	Date	Num	Vendor	Amount	t Description for items > \$1000
1_	10/25/2018	EFT1	ADP, LLC	TBD	Payroll for paydate 10/26/18
2	10/25/2018	EFT1	ADP, LLC	TBD	Processing fees for paydate
3	10/25/2018	TBD	All Star Rents	54.98	
4	10/25/2018	TBD	AT&T	1,687.04	Oct 7 - Nov 6
5	10/25/2018	EFT	Bank of Marin Cardmember Services	17,189.75	Statement closing date 10/4/18
				·	BioCNG Digester Gas Conditioning: Equipment
					package / Maintenance
6_	10/25/2018	TBD	BioCNG		services / On call services
7_	10/25/2018	ACH	Byers Law Office	6,742.27	Legal Services Sep 2018 Pension contribution employee
8	10/25/2018	EFT	Calif. Public Employees Retirement System	TBD	and employer for 10/26/18 paydate
					Employee salary deferrals for
9_	10/25/2018	EFT	CalPERS Supplemental Income 457 Plan		0 10/26/18 paydate
10	10/25/2018	ACH	CalPERS Fiscal Services Division	·	Pre-fund GASB
11_	10/25/2018	EFT	CALPERS Health		11/1/2018
12_	10/25/2018	ACH	Caltest Analytical Laboratory	675.45	
13_	10/25/2018	ACH	Contractor Compliance and Monitoring, Inc	327.75	
14	10/25/2018	EFT	Discovery Benefits	232.40	
15	10/25/2018	TBD	DNG Enterprises, Inc.	74.73	
16	10/25/2018	ACH	Elias, Rabi	200.00	
17_	10/25/2018	ACH	Exberger, Brian	1,720.82	WEFTEC expense reimb
18_	10/25/2018	ACH	Greenfield, Russell	200.00	
19	10/25/2018	ACH	Harrington Industrial Plastics, LLC	125.23	
20	10/25/2018	TBD	JC Tree Care, Inc.	37,275.00	Tree Removal - sludge pond
21	10/25/2018	TBD	JDB Systems	819.35	
22	10/25/2018	ACH	Murray, Craig	125.00	
23	10/25/2018	ACH	Murray, Craig	225.00	
24	10/25/2018	TBD	Operating Engineers Local No. 3	407.12	
25	10/25/2018	TBD	Pacific Gas & Electric CDX7397590484 SOLR	19.72	
26	10/25/2018	ACH	Regional Government Services Authority	1,722.50	Strategic Plan update Sep expenses
					Annual Participant Fee for the RMP 2019 Budget Municipal
27	10/25/2018	TBD	Regional Monitoring Program	20,665.00	(POTWs)
28	10/25/2018	ACH	Retiree Augusto	183.34	
29	10/25/2018	ACH	Retiree Burgess	592.00	
30	10/25/2018	ACH	Retiree Cummins	183.34	
31	10/25/2018	ACH	Retiree Cutri	528.52	
32	10/25/2018	ACH	Retiree Emanuel	249.30	
33	10/25/2018	ACH	Retiree Gately	212.97	
34	10/25/2018	ACH	Retiree Guion	212.97	
35	10/25/2018	ACH	Retiree Johnson	624.35	
36	10/25/2018	ACH	Retiree Kermoian	183.34	
37	10/25/2018	ACH	Retiree Mandler	183.34	
38	10/25/2018	ACH	Retiree Memmott	183.34	
39	10/25/2018	ACH	Retiree Petrie	197.76	

#### Las Gallinas Valley Sanitary District Warrant List 10-25-18 DRAFT

	Date	Num	Vendor	Amount	t Description for items > \$1000
40	10/25/2018	ACH	Retiree Pettey	592.00	
41	10/25/2018	ACH	Retiree Pickrel	183.34	
42	10/25/2018	ACH	Retiree Provost	249.30	
43	10/25/2018	ACH	Retiree Reetz	499.68	
44	10/25/2018	АСН	Retiree Reilly	183.34	
45	10/25/2018	АСН	Retiree Vine	183.34	
46	10/25/2018	ACH	Retiree Wettstein	592.00	
47	10/25/2018	ACH	Retiree Williams	592.00	
48	10/25/2018	ACH	Schriebman, Judy	200.00	
49	10/25/2018	TBD	SMART	800.65	
50	10/25/2018	TBD	Unicorn Group	135.35	
51	10/25/2018	ACH	Univar USA Inc.	3,661.93	Liquid Sodium Hypochlorite
52	10/25/2018	TBD	Water Components & Building Supply	23.40	
53	10/25/2018	TBD	WateReuse Association	1,016.50	2019 Agency/Water Supplier Member Dues
54	10/25/2018	TBD	WSG & Solutions, Inc	43,608.75	Replacement parts for grit classifiers
			TOTAL	\$ 185,111.59	

## 10/25/2018

## **Interim General Manager Report**

 $\hfill\square$  Separate Item to be distributed at Board Meeting

□ Separate Item to be distributed prior to Board Meeting

☑ Verbal Report

 $\Box$  Presentation

Agenda Item 4.A.2 10/25/18

Administration Department Report

## July - September 2018

Below is a summary of the activities performed by the Administration Department during the quarter.

#### **Human Resources and Payroll**

Training, Staff Development and Employee Engagement:

- Kickoff meeting with consultant and staff for the Classification and Compensation study; staff completed the position description questionnaires, met with the consultant to review them and drafts were reviewed by managers.
- Met with Board HR Subcommittee to complete the review of FutureSense report on its analysis of the District's human resources structure and duties and discuss recruitments for General Manager and Administrative Services Manager positions. The plan was presented to the Board on September 13, 2018.
- Employee engagement survey was performed at the end of July and results were reported to the Board on September 13, 2018.
- Coordinated Strategic Planning sessions for staff.
- Executed the MOU with the County of Sonoma to allow staff to attend training offered.
- Performance reviews:

	Performance Reviews		
Department	Due Performed		
Administration	2	2	
Engineering	2	1	
Collections	1	0	
Laboratory	0	0	
Operations	2	2	

• Three employees achieved new additional certifications:

Employee	Date Achieved	Certification
Golshani, Sahar	08/14/2018	Laboratory Analyst IV
Kempf, Kristina	09/06/2018	IPMA-HR Certified Professional
Loveless, Ralph	09/30/2018	Electrical/Instrumentation Grade 2

#### **Staff Hours Utilization**

Staff time for the administration department for the period July to September 2018:

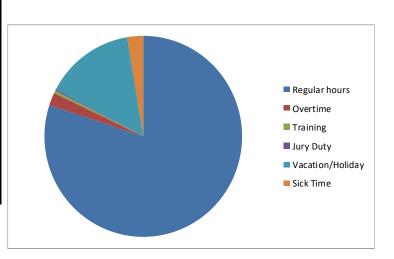
		Dorcontago
	Hours	Percentage of Hours
Type of Hours	Available	Available
Regular hours	1,519.00	78.1%
Overtime	49.75	2.6%
Training	18.00	0.9%
Jury Duty	8.00	0.4%
Vacation/	297.25	15.3%
Sick Time	52.75	2.7%
Total	1,944.75	100.0%

Administration Department Report

## July - September 2018

Staff time for all departments for the period July to September 2018:

Turce of House	Hours	Percentage of Hours
Type of Hours	Available	Available
Regular hours	8,353.00	80.0%
Overtime	214.50	2.1%
Training	44.00	0.4%
Jury Duty	24.00	0.2%
Vacation/Holiday	1,530.50	14.7%
Sick Time	271.50	2.6%
Total	10,437.50	100.0%



Recruitment and Separation:

• Worked with the consultant on recruitment for the General Manager and the Administrative Services Manager.

Benefits:

- Completed required compliance testing for the Flexible Benefits Plan.
- Held Open Enrollment for health benefits for 2019.
- Updated benefits for cost of living increases that were effective July 2018.

#### Retirement:

- CalPERS' audit of retirement contract for September 1, 2010 through September 30, 2013 has been finalized. Appeal of outstanding issue is pending. Legal counsel argued for consolidation of cases in Northern California, however this was denied. An Administrative Law Judge ruled on similar facts in favor of two other agencies. CalPERS has indicated that they will be appealing the decision. A hearing may be held in January 2019 for the District's case.
- Prepared analysis of Other Postemployment Benefits retirement liability for the Board.

#### Payroll:

• Processed seven regular payrolls.

Labor Relations Committee Activity:

- Employee Labor Relations Committee training was held for committee members including management, represented staff, and outside labor negotiators.
- The initial Labor Relations Committee meeting was held on August 20, 2018. The next meeting will be on October 29, 2018.

Human Resources Legal Related Costs:

• The District incurred \$943 for personnel related matters during the quarter.

Administration Department Report

## July - September 2018

Workers Compensation:

- Updated workers' compensation materials for a change in the Medical Provider Network.
- There were no lost time accidents during the quarter.
- Staff achieved six months of no lost time accidents and was awarded four hours of paid time off based on past practice and a safety luncheon was held.

#### Administration

- Solicited proposals for the telephone system upgrade and met with consultants on site to review existing technology and perform a needs assessment.
- Continuous website updates for posting of agendas, minutes, resolutions, ordinances and public hearing notices, blending events, and personnel changes.
- Continued major project to update and revamp the existing web site to eliminate inaccurate and outdated information as well as enhance the usability and ease of navigation for visitors.
- Attended strategic planning sessions with staff and the Board. Planned the inaugural LGVSD staff/Board picnic.
- Worked with engineering to plan the Biogas Energy Recovery System dedication event.
- Worked with Engineering and Collections departments to send letters to property owners regarding the 2018 Sewer Improvement Project. Tracked returned right to enter permission forms and notarized rightto-enter forms for affected property owners. Sent two follow up mailings to property owners who did not respond.
- Completed Green Business Certification renewal with Marin County.
- No customer service questionnaires were returned to the District.

#### **Board Support**

- Assembled eight Board meeting agenda packets containing 448 pages.
- Registered and made travel arrangements for Board members to attend various conferences and seminars.
- Processed expense reimbursement requests for Board members who attended conferences and other meetings.
- Published various notices in the newspaper regarding public hearings and ordinance changes.

#### Finance

- Attended Special District Finance Group meeting at Novato Sanitary District.
- Attended California Municipal Finance Officer's North Bay Chapter event.
- Prepared fourth quarter FY 2018 financial statements and budget to actual analysis.
- Prepared schedules and support documents for annual financial statement audit. Worked with outside auditors on fieldwork for audit.
- Finalized sewer user charges for FY 2019 and applied them to the County of Marin tax bills. Prepared direct bills sewer user charge bills for 25 customers for FY 2019.
- Applied the FY 2019 Private Sewer Lateral Assistance Program charges to the tax rolls.
- Private Sewer Lateral Assistance Program activity:
  - Processed four applications which were submitted during the quarter.
  - Four assessments were finalized for a total of \$35,576.

Administration Department Report

## July - September 2018

- For the fiscal year 2018/19 year to date, \$26,536 has been expended. The budget for 2018/19 is \$219,861, so 12.1% has been utilized.
- Financial transactions processed in Q1 FY 2019:

Number of Transactions	Accounts Payable Payments Issued	Purchase Orders Processed
1,146	537	68

- Cash activity for the quarter consisted of transferring funds from the LAIF account to cover ongoing expenses.
- Deposits to the Capital Project Reserve Fund were receipts from MMWD for the buy in to the existing recycled water facility and its projected portion of the 2017 Revenue Bond debt service.
- Funds in the US Bank Bond Fund are for the October 2018 bond payment.
- The Deposit to the LAIF Bond Fund shown below is for the quarterly interest earnings.

			Se	ptember 30,	Cł	nange from
	Ju	ne 30, 2018		2018	Prev	vious Quarter
Cash and Investments						
Bank of Marin-Operating	\$	117,324	\$	310,813	\$	193,489
Bank of Marin Sweep		498,190		142,917		(355,273)
Bank of Marin-Zero Balance		203,586		80,547		(123,039)
Bank of Marin Liquid Savings		1,474,389		1,592,662		118,273
Bank of Marin-Private Sewer Lateral Rehab		169,372		197,026		27,654
Bank of Marin - Surcharge-Marin Lagoon		118,030		102,984		(15,046)
Bank of Marin-Surcharge Captains Cove		25,886		22,487		(3,399)
Bank of Marin-Connection Fee		38,414		45,609		7,195
Petty cash		700		800		100
Debt Service Reserve-Recycled Water		586,886		586,886		-
Debt Service Reserve-SRF Loan		294,054		294,054		-
Capital Project Reserve Fund		2,246,196		2,376,682		130,486
Local Agency Investment Fund		20,781,281		18,375,824		(2,405,457)
US Bank - Bond Fund		113		748,426		748,313
Local Agency Investment Fund - Bond Funds		40,090,470		40,280,702		190,232
Cash and Investments	\$	66,644,891	\$	65,158,419	\$	(1,486,472)

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Agenda Item 4.A.3 10/25/18

# Collections Department Progress Report

October 19

2018

The LGVSD Collection System Department is responsible for the day-to-day operation and maintenance of 105 miles of gravity sewer lines and 6.72 miles of force mains, servicing a population of approximately 29,000 residents and businesses throughout the District. The department consists of 3 Collection System Operators, 1 Lead Collection System Operator and the Collection System/Safety Manager. General sanitary sewer Preventative Maintenance tasks include hydroflushing, root-cutting, and CCTV inspection. In addition to Preventative Maintenance, Collection System Operators are responsible for lateral repair/replacement inspections, Underground Service Alert (USA) locating , customer inquiries (incident reports), Air Release Valve Maintenance and monitoring 15 pump stations within the District.

Aug - Oct 18'

## **Preventative Maintenance**

## April – August 2018

		COLLECTION CP	REW 2018		
		Measurement in			
	JANUARY - MARCH	APRIL - AUGUST 16th		November - December	TOTAL
ITV	2,816	0	0		2,816
CJET	15,172	80,614	38,175		133,961
CLEAN	5,639	60,609	43,941		- 110,189
ROOTCT	3,487	24,196	0		- 27,683
IRO	0	2,456	0		- 2,456
SMOKE	0	0	0		
IAG	288	576	0		- 864
TOTAL	27,402	168,451	82,116		0 277,969
90,000 - 80,000 - 70,000 - 60,000 - 50,000 - 40,000 - 30,000 - 20,000 - 10,000 - 0 -					ITV CJET CLEAN ROOTCT IRO SMOKE IAG
	JANUARY - MARCH AI	PRIL - AUGUST 16th	August 17th- Noven OCTOBER 18th	nber - December	
ITV CJET CLEAN CVAC	<ul> <li>Camera truck</li> <li>Flushing with camera truck</li> <li>Flushing with flusher truck</li> <li>Vactor</li> </ul>		ROOTCT = Rodding IRO = TVing with push of SMOKE = Smoke testing IAG = Above ground ins		

## **Underground Service Alerts Completed**

• 225 USA's completed (0.75 hours x 225 = 168 hours)

## Lateral Inspections

• 14 inspections completed (0.75 hours x 14= 10.5 hours) Inspections YTD = 65

## Service Requests (Incident Reports)

• There were 3 Service Requests for the Months of August - October

## **Collection System Spill Summary**

Sanitary Sewer Overflows (SSO) – There was (1) Sanitary Sewer Overflow reported/verified in the District from August 17th through October 18, 2018.

• # of spills Year to Date = (1) \*Spill has not been certified as of the time of this report and does not show on the spill summary.

### Marin County Spill Summary

		Total Number of	
Region	Responsible Agency	SSO locations	Total Vol of SSOs(gal)
2	Almonte SD	1	130
2	Alto Sanitary District	1	75
	Bolinas Community Public Utility District		
	(BCPUD)	2	
2	Ca Dept of Parks & Rec Marin District	1	8,000
2	Ca Dept of Parks & Rec South Lake Tahoe	1	750
2	Homestead Valley Sanitary District	6	920
2	Marin Cnty Sanitary District 5	11	537
2	Mill Valley City	9	1,135
	National Park Service, Golden Gate		
2	National Recreation Area	2	9,880
2	Novato Sanitary District	1	750
2	Richardson Bay SD- Tiburon City	1	500
2	San Rafael Sanitation District	20	10,077
2	Sanitary District #1 of Marin	13	2,291
2	Sanitary District #2 of Marin	2	65
2	Sausalito City	2	770
2	Sewerage Agency of Southern Marin	1	450
2	Tamalpais Community San Dist	3	397
		77	38,367

## **Private Sewer Lateral Replacement**

- As of 10/19/2018, the District has issued (71) lateral replacement/repair permits.
- Of the (71) issued, (65) have been completed and approved by the District. Total lateral footage replaced to date = 3,739 feet of Private Sewer Laterals Replaced

#### Specifications for Lateral Sewers (Updated)

The Standard Specifications apply to the design and construction of all public sewerage facilities and side sewers in the District, whether privately financed and constructed under permits issued by the District, or publicly financed and constructed under contract with the District.

The jurisdiction of the District includes the entire sewerage system and its appurtenances from the point of connection with the building plumbing to the outfall from the Las Gallinas Valley Sanitary District treatment plant. In cooperation with San Rafael Sanitation District, the District recognized the need for a standardized, construction specification requirement for constructing sewer laterals within the LGVSD and SRSD service areas. As a result, the District collaborated with San Rafael Sanitation District and jointly enlisted the services of Nute Engineering to prepare specifications. The document was last reviewed by the Board in July 2017 and is currently in a Preliminary Draft form. Both SRSD and the District have submitted comments to Nute Engineering and those comments were included in the most recent draft dated July 12, 2018. District staff had no further comments and SRSD would like to meet in early September for final review (Date TBD due to SRSD staff vacation).

On August 3, 2018, Ross Valley Sanitary District (RVSD) asked to be included in the development of specifications and the most recent draft was then forwarded to them for comments on 8/3/18. RVSD was initially asked to participate but declined. Due to recent developments, however, they have reconsidered.

RVSD provided comments on August 31, 2018 and they were forwarded to Nute Engineering for inclusion into the Draft. A final Draft is expected early November.

#### Lateral Inspection Ordinance

The Lateral Inspection Ordinance has been reviewed and reconstructed to more closely resemble those of other local Sanitary Districts and, specifically, RVSD and East Bay Mud. The Ordinance has been submitted to District counsel for review on August 8, 2018.

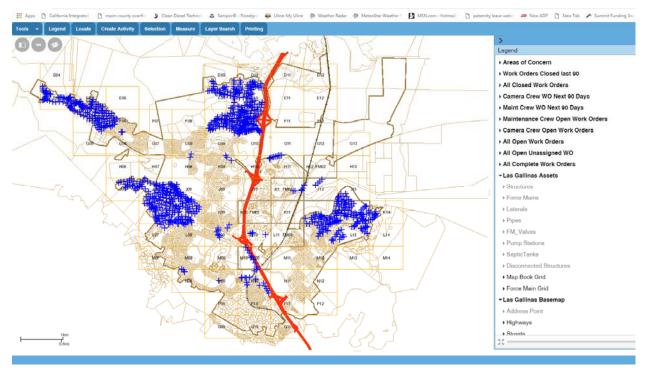
A meeting with District Council was held 9/25/18 to discuss several elements of the Ordinance. As of 10/17/18, District Council stated that a Draft will be provided to the Board during the week of October 22, 2018.

## **CityWorks Implementation (Updated)**

Since the implementation of the CityWorks software, our efficiency in maintaining the District's collection system has improved drastically. As the table below illustrates, in the past 78 days, Collection crew members have been very busy.

July 2nd - October 18th 2018				
	No. Work Orders			
Crew	Completed	Task Completed	Total Footage	
Maintenance (Gill/Cardenas)	495	CLEAN	83,574	
Camera (Buchholz/Fernandes	457	CJET	86,266	
Total	952	0	169,840	





## Safety

Safety Training is performed on the 3<sup>rd</sup> Tuesday of every month and since last reported, the following Safety Training was conducted:

- Respirator fit test and Medical clearance
- Hazardous Communication and Hazardous Waste
- SPCC and Spill Drill

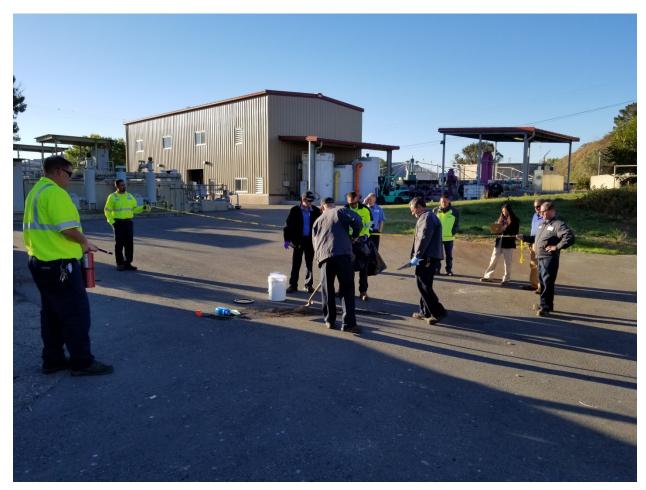


Figure 1 SPCC and Spill Drill

## Engineering Department Report July - September 2018

(Note: New activities since last report are italicized and underlined.)

## A. <u>TREATMENT PLANT/RECLAMATION/RECYCLED WATER</u>

## 1. Secondary Treatment Plant Upgrade and Recycled Water Expansion

Funding Activities:

	Status	Amount
U.S. Bureau of Reclamation (USBR) WaterSMART Title XVI Grant	<ul> <li><u>Provided requested information and</u> <u>updated project status to NBWRA through</u> <u>September 2018.</u></li> <li>2-year extension in Grant eligibility authorized.</li> </ul>	\$847,150 construction grant thru NBWRA.
Pacific Gas and Electric Company's Savings by Design Program	<ul> <li><u>Staff to resubmit application due to</u> <u>program switch.</u></li> <li>Submitted Savings by Design (SBD) application on 7/6/2015.</li> </ul>	Potential savings of up to \$500k toward construction; Extra \$50K toward design
Bond Funding	<ul> <li>Bond sale occurred on 4/11/2017.</li> </ul>	\$41,670,000
<u>California Infrastructure and</u> <u>Economic Development Bank</u> (IBank) Infrastructure State Revolving Fund Loan Program	<ul> <li><u>Staff is working on completing the IBank</u> application.</li> </ul>	<u>To be determined.</u>

	Dates	Status
Call for Bids:	7/26/2018	$\checkmark$
Bid Walk:	8/21/2018	$\checkmark$
Bid Opening:	<u>10/4/2018</u>	$\checkmark$
Notice of Award:	11/15/2018 (scheduled)	
Notice to Proceed:	1/1/2019 (scheduled)	
Construction Duration:	+36 months after NTP	

#### **Design and Bidding Activities:**

- <u>Rebid package was completed. Bid phase began in July 2018. Received bids from the</u> <u>following Contractors:</u>
  - o Flatiron West Inc. Base Bid: \$49,470,453; With Bid Alternates: \$53,243,938
  - o <u>C. Overaa & Co. Base Bid: \$46,870,000; With Bid Alternates: \$51,620,000</u>
  - <u>Myers & Sons Construction, LLC.</u> <u>Base Bid: \$46,426,453.97; With Bid Alternates:</u> \$48,622,939
- Staff issued a Notice to Apparent Low Bidder to Myers & Sons, LLC.
- Staff and consultants continue to meet weekly for design, bid, and pre-award updates.
- <u>PG&E:</u>

- <u>Received PG&E preliminary design for power pole relocation. Due to issues with property</u> <u>rights, staff submitted a request for PG&E to modify the design slightly to accommodate</u> <u>the property boundary as much as possible.</u>
- County of Marin for lease of two county properties related to the plant upgrade project. *District has signed the lease agreement. Currently, waiting for County of Marin to* <u>countersign.</u>
  - <u>Staff initiated the conversation with the County regarding potential easements for</u> <u>proposed PG&E alignment.</u>
- McInnis Marsh Restoration Coordination:
  - <u>Staff provided PG&E preliminary power pole design, proposed earthwork, and retaining</u> wall information to the County for evaluation.
  - Staff discussed with the County on potential bay trail path through the plant. County will evaluate the following options: 1) Path along Miller Creek, 2) Path along proposed roadway.
- <u>Staff met with McInnis Park Golf Course management and County Parks staff for a</u> <u>coordination meeting on 7/31/2018. Additional items such as golf net and additional fencing</u> <u>will be addressed toward end of the Project.</u>
- Pre-Qualification:
  - Updated List of Prequalified General Contractors & Electrical Subcontractors: 7/12/2018
- Equipment Purchase of the Secondary Treatment Upgrade project:
  - <u>Change Order to Huber Technology for upgraded control hardware of the Mechanical</u> <u>Thickener in the amount of \$4,700.</u>
- <u>Trees in the sludge pond area are removed to provide access to PG&E prior to start of construction.</u>
- <u>Staff requested Project consultants to ensure that engineering services during construction is</u> <u>sufficient under current scope of work or provide a proposal if it's not already included.</u>

Description	Amount (\$ <b>)</b>	Percentage (%)
Original Contract w/ Aqua Engineering	\$2,061,610	64%
Amendments - Design Changes to Original Scope	\$668,000	21%
Amendment 4 - Associated with Rejecting,		
Redesigning, and Rebidding Efforts	\$463,500	14%
Amendment 5 - Associated with Rejecting,		
Redesigning, and Rebidding Efforts	\$42,326	1%
Total:	\$3,235,436	100%

Description	Amount (\$)	Percentage (%)
Original Contract w/ ArcSine Engineering –		
Associated with Design Support, Secondary		
Programming, and SCADA Support.	\$170,634	68%
Amendment 1 - Associated with design & review		
support during redesign and rebidding.	\$24,481	10%

Amendment 2 - Associated with additional design and review support, and evaluation of the process		
control and communications.	\$53,998	22%
Total:	\$249,113	100%

• <u>ArcSine Engineering is drafting a revised proposal for CM services during construction. Scope</u> will be further refined in an upcoming meeting. Staff will evaluate and review the proposal prior to seeking Board Approval.

Description	Amount (\$)	Percentage (%)
Original Contract with Brown & Caldwell - Associated		
with Peer Review Services of Engineering Design.	\$73,415	40%
Amendment 1 - Associated with Original Bid		
Evaluation Services and Assistance with Pre-Award		
Phase	\$26,461	14%
Amendment 2 - Associated with Redesign and		
Rebidding Efforts.	\$84,643	46%
Total:	\$184,519	100%

Description	Amount (\$)	Percentage (%)
Original Contract w/ MWH Constructors – Associated		
with Bid Evaluation Services.	\$63,520	17%
Amendment 1 – Associated with support during		
redesign & rebidding.	\$307,525	83%
Total:	\$371,045	100%

#### **Construction Management and Inspection Services:**

- MWH Constructors (MWHC) has been solicited to provide input on bidding documents and assist staff in reviewing the apparent low bidder's schedule of values and preliminary schedule prior to award of a construction contract.
- <u>MHW is drafting a revised proposal for CM services during construction. Scope will be further</u> refined in an upcoming meeting. Staff will evaluate and review the proposal prior to seeking <u>Board Approval.</u>

#### Projects to be Combined with Secondary Treatment Upgrades:

• Recycled Water Facility Expansion

#### 2. Biogas Energy Recovery System

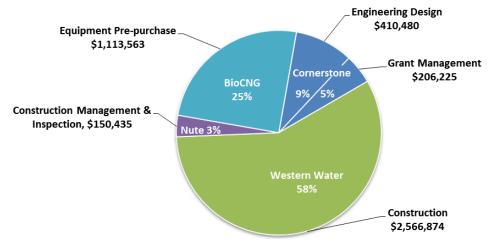


Figure 1.1: Total project cost to date: \$4,447,577

- BERS Dedication Event (10/17/2018):
  - <u>The District received Certificate of Recognition from California State Legislature and</u> <u>State Senator Mike McGuire for the accomplishment.</u>
- Recent activities with Cornerstone (design consultant):
  - o <u>Coordinated with Cornerstone for the BERS Dedication Event.</u>

Description		Amount (\$)	Percentage (%)
Original Cornerstone Contract		\$244,950	40%
Change Order - Staff Request		\$282,699	46%
Change Order - Design Changes		\$89,057	14%
	Total:	\$616,705	100%

#### • Status of current funding sources:

Grant	Status	Amount
CEC Alternative and Renewable Fuel and Vehicle Technology Program	<ul> <li><u>Technical Advisory Committee Meeting occurred</u> on 7/31/2018.</li> <li>Submitted Notice of Completion of Construction for the Smith Ranch Fueling Station on 4/11/2018.</li> </ul>	\$250,000
CEC Advancing Clean Energy from Biogas, Biomethane, and Natural Gas	<ul> <li>Submitted written Notice of Completion of Construction on 1/11/2018.</li> </ul>	\$999,070
California Alternative Energy and Advanced Transportation Financing Authority (CAEATFA) Sales and Use Tax Exemption	<ul> <li>Applied to BioCNG equipment procurement on Change Order 9.</li> </ul>	Tax exclusion value of \$72,960

Note: Grant reporting requirements are being completed by Cornerstone.

Description	Amount (\$)	Percentage (%)
Grants + Tax Exclusion	\$1,322,030	30%
District Funds	\$3,125,547	70%

<i>Total:</i> \$4,447,577 100%
--------------------------------

#### • Construction activities (Western Water):

- <u>Training for CNG truck has been completed.</u>
- Notice of Completion filed on September 13, 2018.

Description	Amount (\$)	Percentage (%)
Original Contract - Western Water	\$2,079,000	81%
Change Order - Design Changes	\$286,595	11%
Change Order - Staff Request	\$201,279	8%
Total:	\$2,566,874	100%

- Recent activities with BioCNG (pre-purchase of equipment): <u>Maintenance contract for the</u> <u>Digester Gas Conditioning Equipment package is now in place. On-call service is available to</u> <u>staff when needed.</u>
- Improvements to Canopy Structure at Smith Ranch Fueling Station <u>in-house</u> <u>design/construct</u>
- Canopy Structure for BERS Equipment <u>in-house design/construct</u>
- Fencing at Smith Ranch Pump Station <u>in-house design/construct</u>

#### 3. Lower Miller Creek Maintenance

- Rock cross vane installed for Miller Creek has caused erosion to the adjacent levees.
- <u>Environmental Science Associates and DAC Associates have provided a design to re-build</u> <u>rock structure as designed, plus enhancements and geotechnical levee repair.</u>
  - Staff met with permitting agencies on 9/18/2018 and had a conference call with CA Department of Fish and Wildlife (CDFW) on 9/24/2018, resulting in further questions and concerns raised by the agencies. Staff has decided to hire Rachel Kamman for permit consultation. As the original designer, Kamman should be able to provide a response to agencies regarding purpose and impacts of the rock structure.
- <u>Contractor (CATS4U) is requesting project closeout and final payment if no further work will</u> <u>occur by the end of this year. Work is pending approval by the permitting agencies.</u>
- Hanford ARC's 120-day guarantee period expired on 4/30/2018 but will continue to perform maintenance under a separate contract for the revegetation. <u>Maintenance was completed in</u> <u>July and September 2018.</u>
- <u>2018 Annual Hydrologic Performance Monitoring Report was submitted to Bay Conservation</u> <u>and Development Commission, SF Regional Water Board, and CDFW.</u> WRA conducted geomorphology observations and noted that everything looks good except bank erosion in vicinity of the rock vane.

#### 4. Plant Improvements 2018

• <u>Received replacement parts for grit washers.</u>

- <u>Pre-con meeting occurred on 10/3/2018. Staff discussed schedule with Contractor.</u> <u>Equipment lead time and potential wet weather may delay the project. Contractor to begin</u> <u>submittal process immediately.</u>
- Scope of work: Replacing and upgrading two grit pumps and controls to meet current
  process needs. Installing new progressive cavity sludge pump and controls. Replacing
  approximately 30 worn and aged plug valves within the sludge/ grit solids handling system.
  Replacement of two Hydrocyclone Grit separators with lower capacity units to meet current
  process needs. The project includes ancillary piping changes to accommodate the new
  process equipment, and additional worker safety measures.
- <u>Contract to date: \$680,130.</u>

	Dates	Status
Call for Bids:	6/28/2018	$\checkmark$
Bid Walk:	7/18/2018	$\checkmark$
Bid Opening:	8/1/2018	$\checkmark$
Notice of Award:	8/23/2018	$\checkmark$
Notice to Proceed:	10/4/2018	$\checkmark$
Construction Completion:	May 2019, delays due to equipment lead time.	

#### 5. UV Piping Repair

- <u>Staff to issue Change Order 3 for installation of two vertical piping spools.</u>
- Target Notice of Completion: 11/8/2018.
- <u>Contract to date: \$212,493.</u>

	Dates	Status
Call for Bids:	4/26/2018	$\checkmark$
Bid Walk:	5/9/2018	$\checkmark$
Bid Opening:	5/15/2018	$\checkmark$
Notice of Award:	5/24/2018	$\checkmark$
Notice to Proceed:	6/1/2018	$\checkmark$
Construction Completion:	September 2018	$\checkmark$

#### 6. Towable 4" & 8" Emergency Pumps

- Scope of work: To procure 4" & 8" emergency pumps.
- <u>Contract to date: \$192,777.</u>

	Dates	Status
Call for Bids:	6/14/2018	$\checkmark$
Bid Opening:	7/18/2018	$\checkmark$
Notice of Award:	7/26/2018	$\checkmark$
Equipment Delivery:	November 2018	Vendor to provide a status update.

#### 7. Miscellaneous

• Marin Lagoon Dredged Materials:

- The Marin Lagoon dredging project is planned for September through December 2019.
   Marin Lagoon Homeowners Association plans to stockpile dredged materials onto the District property through St. Vincent's access road.
- <u>Staff and HOA have developed an agreement. Approval is on hold until the</u> <u>Memorandum of Understanding between St. Vincent's and HOA is fully executed.</u>

#### B. <u>COLLECTION SYSTEM/PUMP STATIONS</u>

#### 1. Marinwood Trunk Sewer Highway 101 Undercrossing Emergency Repair

- Applied for Caltrans Encroachment Permit on 8/10/2018. Received permit on 9/21/2018.
- Engineer's estimate: \$150,000.
- <u>Scope of work: Trenchless rehabilitation of 420 LF of 18" diameter ABC (Asbestos Bonded</u> <u>Corrugated) underground sewer crossing at Highway 101 near Postmile 15.6-Miller Creek Rd</u> <u>overcrossing using cured-in-place pipe(CIPP) lining. Bypass pumping and surface restoration</u> <u>as required.</u>

#### 2. Rafael Meadows PS Generator Installation & Reliability Upgrades – On Hold

#### 3. Sewer Main Rehabilitation 2018

- <u>Prepared RFP for Construction Management and Inspection Services. Received three</u> <u>proposals. Awarded the contract to Bellecci & Associates.</u>
- <u>Construction anticipated starting in the week of 10/22/2018. Televising and Underground</u> <u>Service Alert are scheduled for the of 10/15/2018.</u>
- Staff is coordinating with 300 Channing Way property manager for the proposed work.
- Scope of Work: Rehabilitation of approximately 1,483 lineal feet of existing 6 and 8-inch sewer mains and trunk sewers at the following locations: Garden Ave, Corrillo Dr, Beechnut Ct, Channing Way, and John Duckett Pump Station. Replacement of approximately 24 lower laterals.
- <u>Contract to date: \$1,188,002.</u>

	Dates	Status
Call for Bids:	6/14/2018	$\checkmark$
Bid Walk:	6/28/2018	$\checkmark$
Bid Opening:	8/7/2018	$\checkmark$
Notice of Award:	8/29/2018	$\checkmark$
Notice to Proceed:	9/25/2018	$\checkmark$
Construction Duration:	+120 days after NTP	

4. John Duckett PS & Terra Linda Trunk Sewer Improvements – On Hold

#### 5. Combined Terra Linda/Duckett/Mulligan/Smith Ranch Force Main Rehabilitation

- Staff met with the Silveiras on 10/4/2016, 1/31/2018, and 5/8/2018 to discuss easement realignment.
- Staff has reviewed the draft easement map prepared by ILS for the proposed realignment of existing easements running across Silveira Ranch and Wildcare site.
- Lower Marinwood Trunk Sewer Improvements will become part of this project.

#### 6. Hawthorne Pump Station Property Line

• Property line and existing fence does not match. Record of Survey has been submitted and waiting for final approval from the County Surveyor. <u>Oberkamper and Associates responded</u> to comments from the County Surveyor in September 2018.

#### 7. Floating Solar

• Lease agreement revisions submitted to legal counsel and Ciel et Terre – in their court.

#### C. LAND DEVELOPMENT, LAFCO & MISCELLANEOUS ACTIVITIES

#### 1. Land Development Projects:

- County of Marin projects:
  - <u>McInnis Marsh Restoration Project A copy of 30% design plans has been provided to</u> <u>the District for review and comments.</u>
  - <u>70 Oxford Drive Design review for construction of a new 12,112 SF single family</u> <u>residence with detached 3,056 SF garage and various accessory structures.</u>
    - <u>Staff responded to latest submittal on 8/14/2018.</u>
- City of San Rafael projects:
  - 1650 Los Gamos Drive Medical Office Building/Parking Structure Construction of a 37foot tall, 3-level, 476-stall parking structure.
    - Staff met with design engineer for relocation of the sewer main on 10/16/2018.
    - Staff responded to latest submittal on 5/4/2018.
    - <u>Received Final Environmental Impact Report.</u>
  - <u>Anthem Church (50 Los Ranchitos Road) Expansion and re-model of existing church</u> <u>structure. A total of 2,674 SF will be added to the existing church.</u>
    - Staff responded to latest submittal on 10/5/2018.
- Applications received and processed for Addition/Alteration: <u>18 Jefferson Ave, 800 Upper</u> <u>Road, 1501 Lucas Valley Road</u>
- Miscellaneous Notice:
  - <u>Notice of Required Erosion and Sediment Control All surfaces disturbed by construction</u> <u>activity shall be protected against erosion and sediment discharges.</u>
  - Notice of Administrative Decision for 1605 Lucas Valley Road.

- o Notice of Administrative Decision for 244 Mount Shasta Drive.
- North Bay Water Reuse Program Final Environmental Impact Report.

#### 2. LAFCO

- 1501 Lucas Valley Road
  - Applicant submitted plans and application for review of the proposed sewer line.
  - o LAFCO will finalize its portion of the annexation process for LGVSD review.
- 91 Glenside No updates.
  - Staff drafted a letter regarding connection fees payable to LGVSD for legal counsel's review.
  - LAFCO has filed for recordation a Certification of Completion for the re-annexation (reorganization) of the property into LGVSD from San Rafael Sanitation District.
  - The architect will resubmit plans for lateral reconnection to LGVSD for review and approval.



## July-Sep 2018

## **Operations Department Quarterly Report**



Staff Repairing NMWD Distribution Pump Check Valve

#### **Recycled Water Facility Totals**

- 6,698,316 Gallons Distributed to North Marin Water District (RWF UV Disinfection Inoperable)
- 8,351 kilowatt hours consumed, approximate cost = \$1215.31

#### **Bio Gas Production & Utilization**

- 3,837,636 scf Total Digester Gas Produced
- 2,865,597 scf utilized by Microturbines
- 544,225 scf abated by Waste Gas Burner (BERS down for 13 Days due to electrical issue)
- 4,862 scf utilized by Digester Gas Boiler
- 21 DGE utilized by CNG Camera/Flusher Truck

\*DGE\* (Diesel Gallon Equivalents)



"Boneyard" clean-up Project

#### **Events**

- The Recycled Water distribution pump check valves seats were replaced.
- Recycled Water Distribution pump #1 was removed by a contractor and taken off site for rebuild. The motor was functional but the pump shaft had seized.
- Contractor installed stainless steel pipe leading to the Recycled Water UV disinfection units. The new pipe replaced existing ductile iron pipe with mortar lining.
- Multiple lamps and ballasts on the Recycled Water UV system were replaced.
- The District's salvage area or "Bone Yard" was cleaned up in preparation for the STPURWE Project staging area. The work was completed by both Marin Sanitary Service and District Staff.
- A temporary chlorine injection point was added to the Deep Bed Filter effluent channel to aid the Recycled Water plant's UV disinfection system.
- RNG Time Fill station commissioned, District's CNG sewer maintenance truck utilizing biogas.
- BERS control panel transformer failed September 7th and was replaced September 19<sup>th</sup>. During this time period, all Digester gas was directed to the Waste Gas Burner.
- Spray bars were installed on the rear side of the Parkson Aquaguard influent screens. This will enhance rag removal from the screens and should reduce maintenance intervals.
- All Reclamation sluice gates and transfer valves were exercised. Reclamation area valve and pump assessments are ongoing. Future CIP are anticipated to address problem areas.
- Operations staff transferred water from Storage Pond #1 to Wildlife Marsh Pond to improve water quality.
- Trees and brush were removed at the treatment plant's south property line in preparation for the STPURWE Project.

- John Duckett pump station pump #3 experienced an over temperature condition. Operations staff is troubleshooting to determine if the pump needs to be replaced.
- The Civic Center Pump Station's automatic transfer was replaced. The existing switch was installed in 1988.
- An accumulation of rags caused Pump #1 at Venetia Harbor pump station to fail. The pump was removed, cleared of rags, and returned to service.
- A Varec Biogas technician performed maintenance on the Waste Gas Burner and all related Digester flame arresting devices.
- Aramark Uniform Services began providing new uniform service for Operations, Line Crew and Lab staff.



NMWD Distribution Pump Loaded for Transport to Rebuild Facility

Type of Hours	Hours Available	Percentage of Hours Available
Regular Hours	3,795.25	75.95%
Conference & Training	20.00	0.40%
Stand-By	256.00	5.12%
Overtime	53.00	1.06%
Vacation & Holiday	741.50	14.84%
Sick	131.25	2.63%
Total	4,997.00	100%

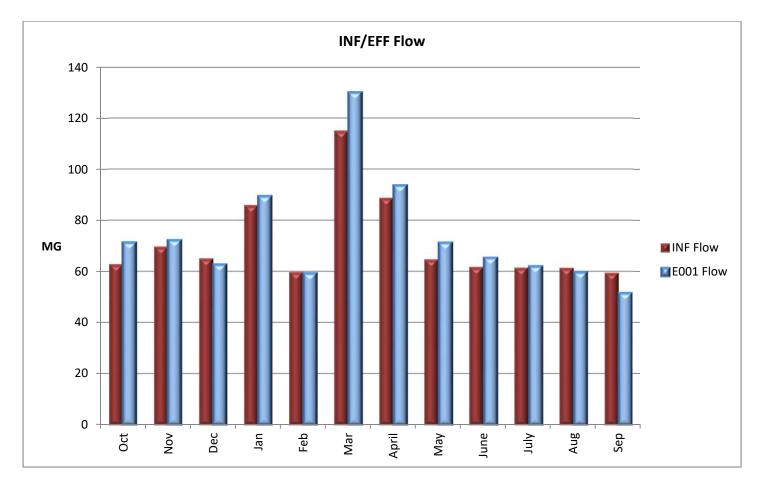
#### **Operations Department Employee Hours Report**

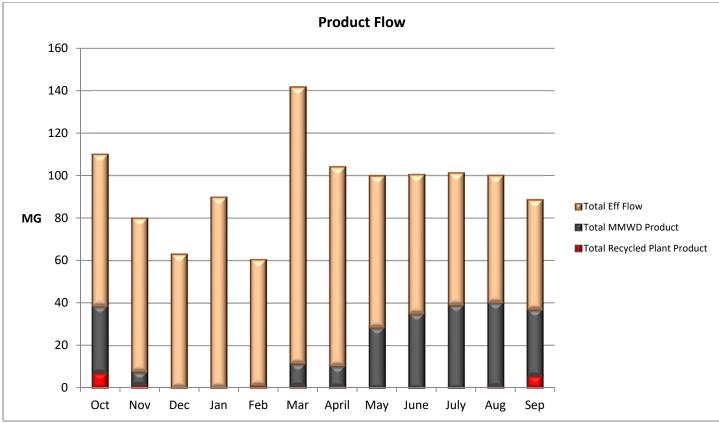
#### Lab Summary

• The treatment plant continued to operate in reclamation mode, and no effluent was discharged to Miller Creek during July-Sep, 2018. All monitoring requirements for NPDES permit were met and water quality constituents were within permit limitations.

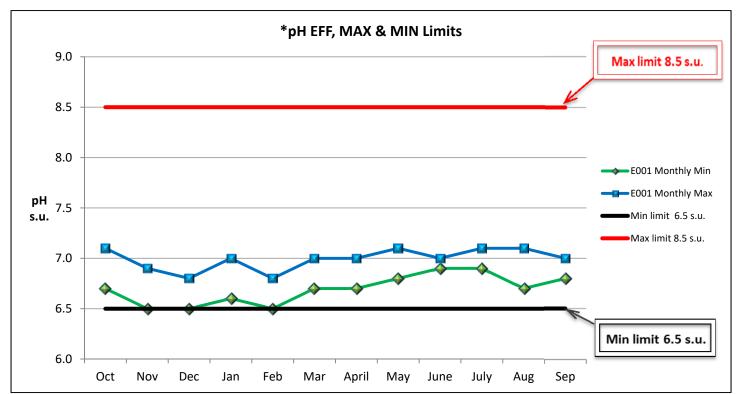
#### Public Outreach:

- During July-Sep 2018, The District staff members participate in the Marin County Sanitation Agencies
   Public Education Program. Outreach booths were held at the Marin County Fair (five days) and the San
   Rafael Farmer's Market. Visitors to the booths have an opportunity to take a quiz concerning the
   proper disposal and collection of pharmaceuticals, mercury, batteries and other household hazardous
   waste in the County. Adults who answer all questions correctly win their choice of a t-shirt, stainless
   water bottle, stuffed animal, canvas tote, produce bag, reusable large insulated cup, or puzzle. Children
   are given a simpler quiz addressing similar issues. If they answer all the questions correctly they may
   spin a prize wheel. The quizzes are intended both to educate the persons who take them and to
   provide information on the level of awareness of the public on particular issues.
- Lab staff partnered with Terra Linda High School's MarinSEL program in their environmental projects.



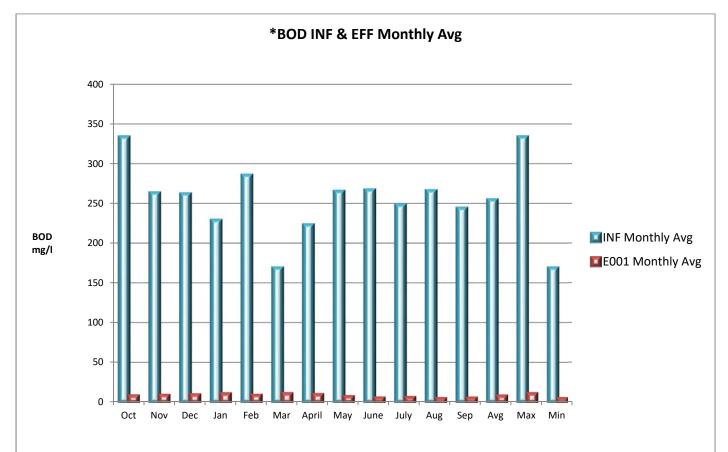


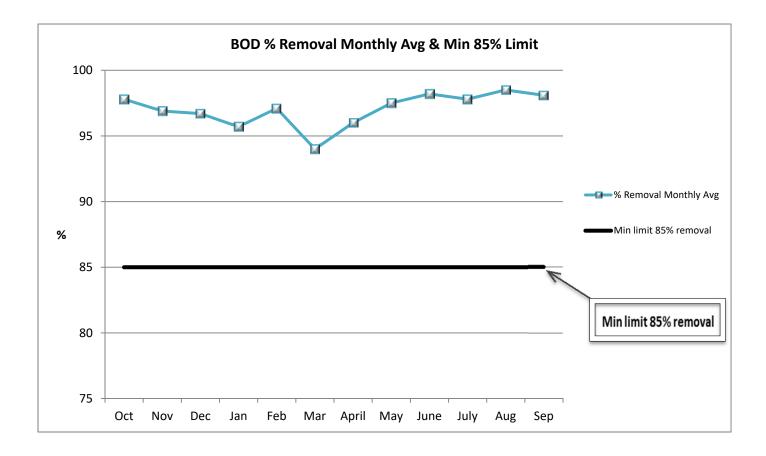
\*Lower effluent flows are the result of the production from the District's Recycled Water Facility

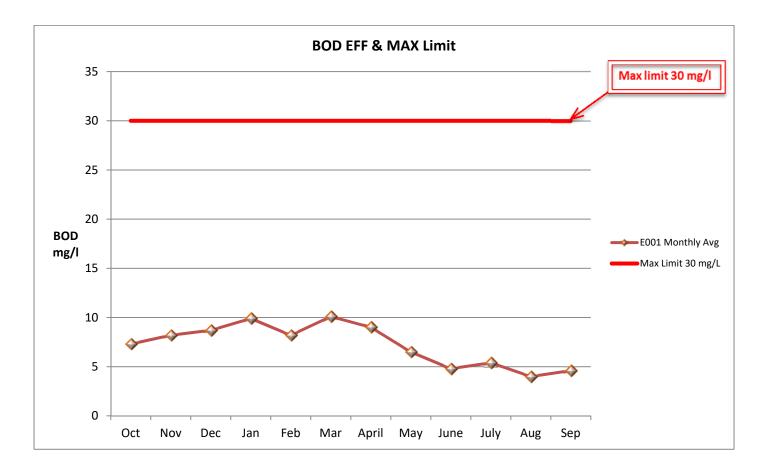


\*pH is a measure of the Hydrogen ion concentration of a solution. pH ranges from 0 to 14. A pH of 7 is neutral. A pH less than 7 is acidic, and a pH greater than 7 is basic.

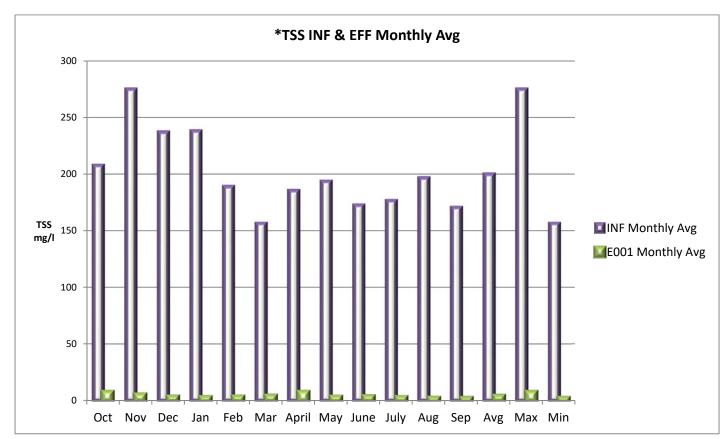
\*Biochemical oxygen demand (BOD) is the amount of dissolved oxygen needed by aerobic biological organisms in a body of water to break down organic material present in a given water sample at certain temperature over a specific time period. BOD can be used as a gauge of the effectiveness of wastewater treatment plants.

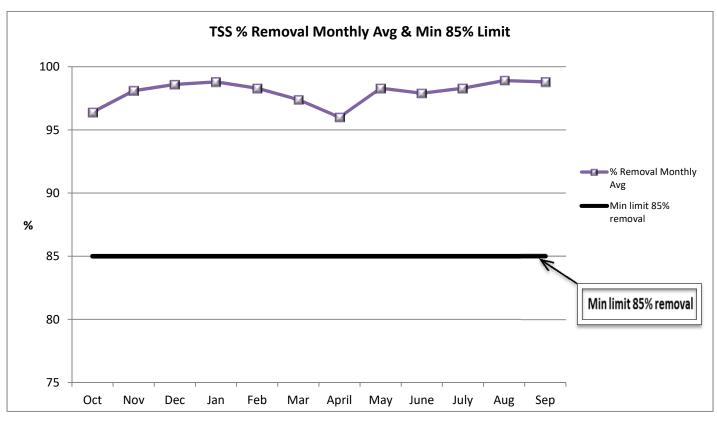


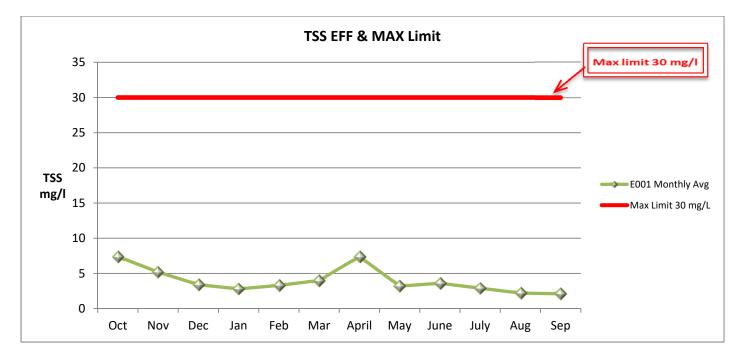




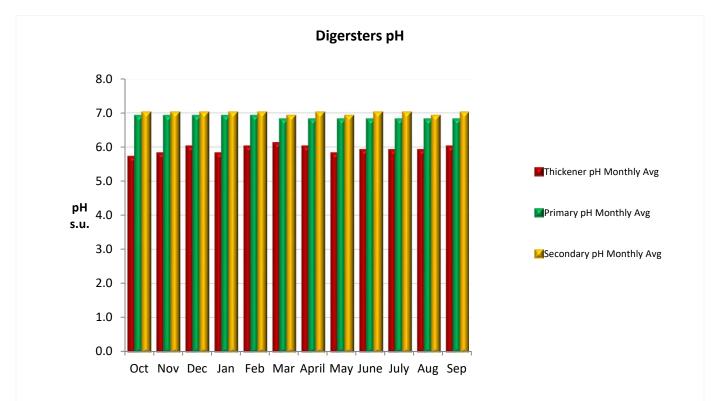
\*Total suspended solids (TSS) include all particles suspended in water, which will not pass through a filter. Suspended solids are present in sanitary wastewater and many types of industrial wastewater. As levels of TSS increase, a water body begins to lose its ability to support a diversity of aquatic life.

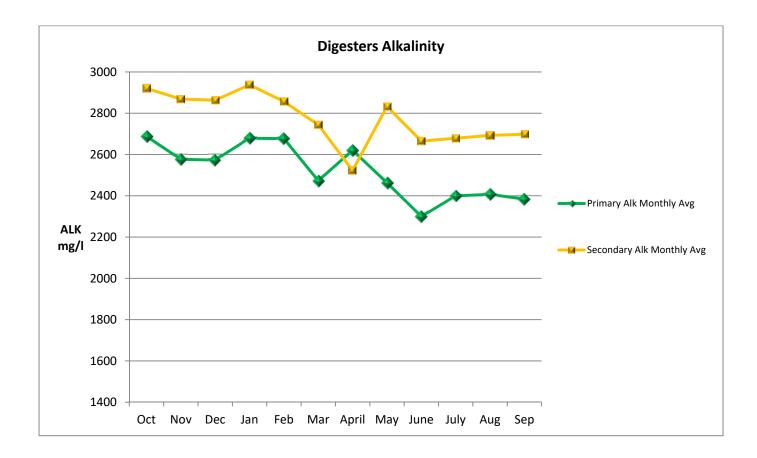


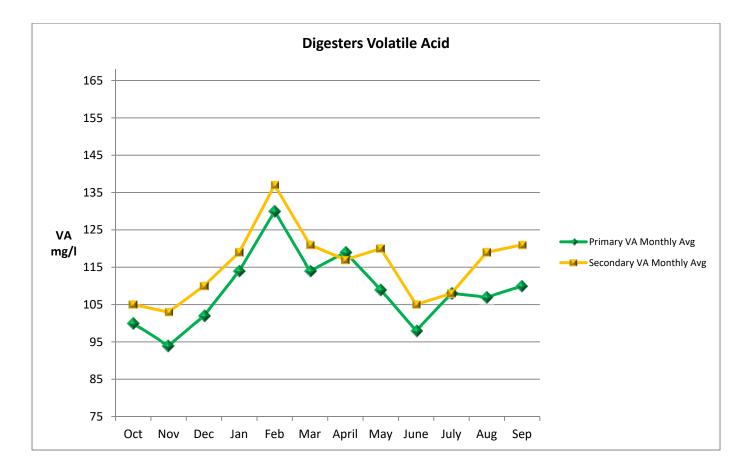


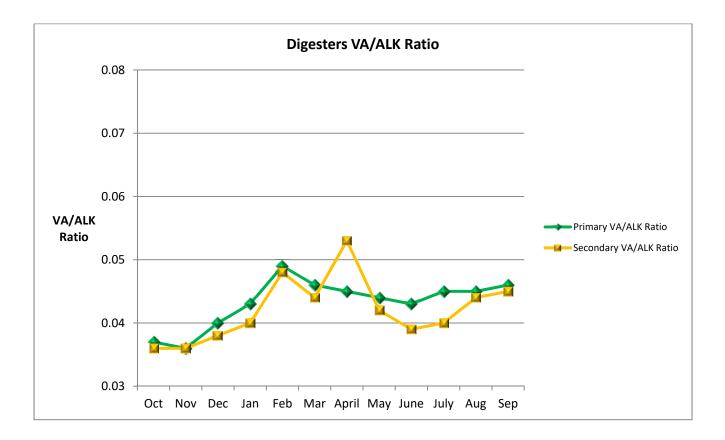


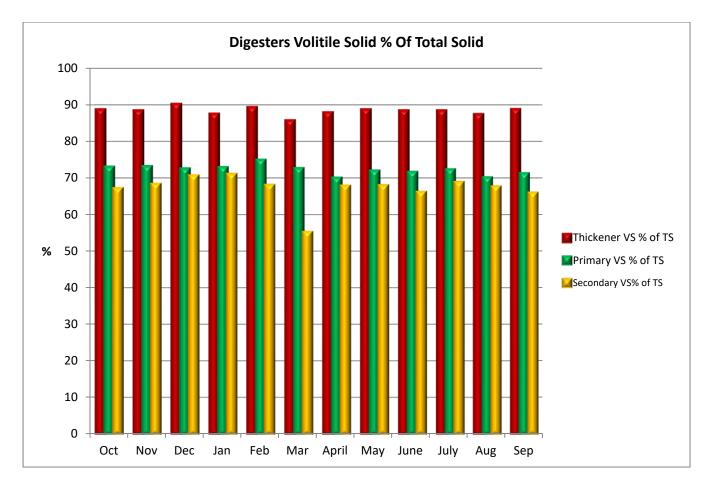
Digester Functionality: In a well-functioning digester, two groups of bacteria are working in harmony to break down organic matter. Saprophytic bacteria hydrolyze and convert complex organic compounds to low molecular weight (simple) compounds. These are essentially the waste products of the saprophytes. Among these waste products are short-chain fatty acids such as acetic, propionic and butyric acids. These are called volatile acids because they can be distilled at atmospheric pressure. Other organisms feed on the newly produced Volatile Acids and convert the acids to methane gas. If too much raw sludge is pumped to the digester and an excess of volatile acids are produced, the environment will become acidic, which is unsuitable for these organisms unless the alkalinity also increases. Alkalinity is a measure of the capacity of water to neutralize acids. Total solids (TS) are dissolved solids plus suspended and settleable solids in water. Volatile Solids (V.S.) are those solids in water or other liquids that are lost on ignition of dry solids at 550°C.

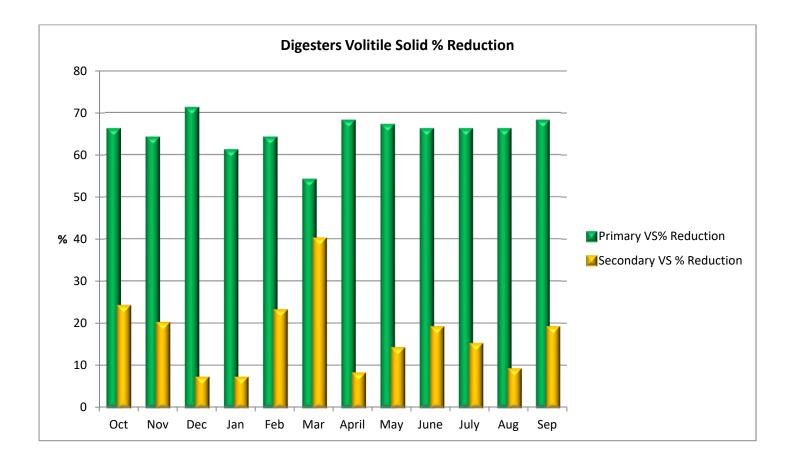


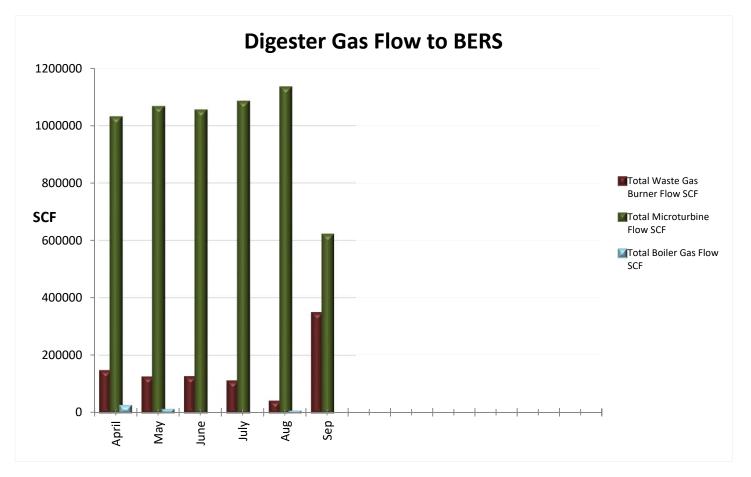














Consent \_\_\_\_\_ Staff/Consultant Reports Agenda Item 4.A.6

### **Agenda Summary Report**

Date 10/25/18

То:	Chris DeGabriele, PE, Interim General Manager CD
From:	Michael P. Cortez, PE, District Engineer $\mathcal{MC}$
Mtg. Date:	October 25, 2018
Re:	JC Tree Care & Landscape Invoice

#### BACKGROUND:

In order to enable the realignment of PG&E power lines as required by the upcoming construction of the Secondary Treatment Plant Upgrade and Recycled Water Expansion (STPU&RWE) project, District staff hired JC Tree Care & Landscape to clear trees and vegetation within the proposed power line easement east of the two sludge ponds located across Marin Municipal Water District's Recycled Water Facility. The scope of work included the removal and grinding of stumps of 45 medium to large trees (eucalyptus, poplar, ash, plum, oak, etc.), 4 palm trees, and several shrubs. The total price was \$42,075. Additional trees may be needed to be removed along the plant perimeter road bordering with the Silveira property pending determination of the final power pole alignment by PG&E.

The applicable Environmental Checklist of the project CEQA Initial Study/Mitigated Negative Declaration (IS/MND) addressed tree removal within the treatment plant facility as having "Less than Significant Impact" to "No Impact" to the environment. In addition, pursuant to the CEQA IS/MND consultant's recommendation, District staff instructed JC Tree to perform a nesting bird survey in order to determine if any native birds are nesting or near the site prior to the tree removal. JC Tree reported that no active nests and birds were observed.

#### STAFF RECOMMENDATION:

Information only; invoice is within the authority of the Interim General Manager under the LGVSD Purchasing Policy.

#### FISCAL IMPACT:

\$42,075

#### PERSON(S) TO BE NOTIFIED:

JC Tree Care & Landscape Susan McGuire, Administrative Services Manager

Consent \_\_\_\_\_ Staff/Consultant Reports Agenda Item 4.A.7

### **Agenda Summary Report**

Date 10/25/18

То:	Chris DeGabriele, PE, Interim General Manager
From:	Michael P. Cortez, PE, District Engineer $\mathcal{MC}$
Mtg. Date:	October 25, 2018
Re:	Change Order 3 - UV Piping Repair

#### BACKGROUND:

Staff requested more sections of 18" ductile iron pipe (DIP) to be replaced with PVC on time-and materials basis in order to address hydraulic and operational issues related with the UV Piping Repair project. Scope of work included the installation of two (2) each of shop-fabricated 7-foot flanged sections of 18" PVC, 2" galvanized goose-neck air-release pipes, and 90-degree 18" PVC elbows. Greggory Equipment, Inc. submitted a change order proposal in the amount of \$25,027. Staff has reviewed the supporting documents and found the price acceptable.

This change order is within the adjusted budget reallocation from other projects shown in current Las Gallinas Valley Sanitary District 2018-2019 Budget.

#### STAFF RECOMMENDATION:

Information only; Change Order 3 is within the authority of the Interim General Manager under the LGVSD Purchasing Policy.

#### FISCAL IMPACT:

\$25,027

#### PERSON(S) TO BE NOTIFIED:

Greggory Equipment, Inc. Susan McGuire, Administrative Services Manager



Consent \_\_\_\_\_ Staff/Consultant Reports Agenda Item 4.A.8

## **Agenda Summary Report**

Date 10/25/18

То:	Chris DeGabriele, PE, Interim General Manager CD
From:	Michael P. Cortez, PE, District Engineer $\mathcal{MC}$
Mtg. Date:	October 25, 2018
Re:	Amendment #5 – AQUA Engineering

#### BACKGROUND:

During the redesign and rebid period of the Secondary Treatment Plant Upgrade and Recycled Water Expansion (STPU&RWE) project, the District identified the following additional items to be added to AQUA Engineering's scope of work:

- CEQA Plus Work The District wanted to expand the previously completed CEQA work for the US Bureau of Reclamation's WaterSMART grant and potential SRF funding requirements. Additional cost was incurred but it was absorbed into the previous budget.
- 2. Property Corner Survey for PG&E Based on a PG&E request, AQUA was asked to mark the District property corners for the PG&E estimator. Fee Estimate: \$5,938.50
- 3. PG&E Easements AQUA has engaged a surveyor and is coordinating the effort to prepare easements for the PG&E revised alignment. This work includes preparing the easements and delivering them to the District. The District will coordinate signing of the easements by the appropriate parties. Fee Estimate: \$15,000.00
- MMWD Alternate Analysis An evaluation was performed to determine and demonstrate the viability of keeping MMWD's recycled water plant online during Phase 1 of the construction project. Fee estimate: \$9,280.00
- 5. Geotechnical Work Additional geotechnical work was required associated with the caisson development and using existing materials with the upgrade project. Fee estimate:\$11,187.50

 TOTAL CHANGE
 \$42,326.00

#### STAFF RECOMMENDATION:

Information only; Amendment #5 is within the authority of the Interim General Manager under the LGVSD Purchasing Policy.

#### FISCAL IMPACT:

\$42,075

#### PERSON(S) TO BE NOTIFIED:

AQUA Engineering Susan McGuire, Administrative Services Manager



Agenda Item 4.A.9 Date 10/25/18

Agenda	Summary	Report
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Consent	
Staff/Consultant Reports	
Agenda Item	
Date	

То:	Board of Directors
From:	Chris DeGabriele, PE, Interim General Manager $\mathcal{DD}$
Mtg. Date:	October 25, 2018
Re:	Regional Monitoring Program for Water Quality in SF Bay – 2018 Update

#### BACKGROUND:

Attached are excerpts from the Regional Monitoring Program for Water Quality in San Francisco Bay for you information and review. A hard copy of the full report is available in the Board room. Note that 45% of the revenue for the Regional Monitoring Program (RMP Fees) come from Wastewater Treatment Facilities via payment to the Regional Water Quality Control Board.

#### STAFF RECOMMENDATION:

Information Only

FISCAL IMPACT:

N/A

PERSON TO BE NOTIFIED: N/A



A Report of the Regional Monitoring Program for Water Quality in San Francisco Bay



**NOTE TO READERS:** The RMP produces *The Pulse of the Bay* in odd years, and the *RMP Update* in even years. In contrast to *The Pulse*, which focuses on Bay water quality and summarizes information from all sources, the *RMP Update* has a narrower and specific focus on highlights of RMP activities.

DIGITAL VERSIONS of all RMP Updates are available at: www.sfei.org/rmp/update

DIGITAL VERSIONS of all Pulses are available at: www. sfei.org/rmp/pulse

COMMENTS OR QUESTIONS regarding the RMP Update can be addressed to Dr. Jay Davis, RMP Lead Scientist, (510) 746-7368, jay@sfei.org.

SUGGESTED CITATION: San Francisco Estuary Institute (SFEI). 2018. RMP Update 2018. SFEI Contribution #906. San Francisco Estuary Institute, Richmond, CA.



COVER: Inspecting a sediment grab sample. Photograph by Shira Bezalel.

# PREFACE

The overarching goal of the Regional Monitoring Program for Wat Quality in San Francisco Bay (RMP) is to answer the highest priori scientific questions faced by managers of Bay water quality.

The RMP is an innovative collaboration between the San Francisc Bay Regional Water Quality Control Board, the regulated discharç community, the San Francisco Estuary Institute, and many other scientists and interested parties.

The purpose of this document is to provide a concise overview of recent RMP activities and findings, and a look ahead to significan products anticipated in the next two years.

The report includes:

- a brief summary of some of the most noteworthy findings this multifaceted Program;
- a description of the management context that guides the Program; and
- a summary of progress to date and future plans for addres priority water quality topics.

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Acknowledgements

# Regulatory Policies Informed by the RMP

Management of pollutant discharges to the Bay: wastewater, stormwater, dredged material

#### 303(d) Listings

#### Total Maximum Daily Load Control Plans (TMDLs)

- San Francisco Bay Mercury TMDL
- Guadalupe River Mercury TMDL
- San Francisco Bay PCBs TMDL
- North Bay Selenium TMDL
- Suisun Marsh TMDL for Dissolved Oxygen and Mercury

#### Permits

- National Pollutant Discharge Elimination System (NPDES) wastewater discharge permit provisions
- Municipal Regional Stormwater Permit Load reductions, green infrastructure planning
- Mercury and PCBs Watershed Permit for Municipal and Industrial Wastewater
- Nutrient Watershed Permit for Municipal Wastewater

#### Criteria

- · Site-specific objectives and implementation plan for copper
- Nutrient numeric endpoint framework (under development)

#### Contaminant of Emerging Concern (CEC) Action Plans

Commercial product formulation and usage

- State legislative bans: microbeads, PBDEs, copper in brake pads
- State flammability standards for furniture and building materials: flame retardants
- State pesticide regulations: e.g., pyrethroids
- State Safer Consumer Products regulations
- Federal legislative bans: PCBs, microbeads
- Federal pesticide regulations: DDT, chlordane, dieldrin, diazinon, and chlorpyrifos
- County and local drug take-back ordinances and programs

# Dredging and dredged material management

- Dredging and dredged material disposal permits through the Dredged Material Management Office
- Long-Term Management Strategy for the Placement of Dredged Material in the San Francisco Bay Region (LTMS)
- Essential Fish Habitat Agreement for Maintenance Dredging Conducted Under the LTMS Program
- Regional restoration plans

#### Public health protection

Fish consumption advice and communication

Fishing pier at Paradise Beach County Park in Tiburon. Photograph by Shira Bezalel.



# RMP Impact Summary: Municipal Wastewater Dischargers

#### **DECISIONS INFORMED BY THE RMP**

- · Are treatment plant modifications or upgrades, or source reduction activities needed?
- Which contaminants need to be reduced in municipal wastewater? Examples of contaminants currently under consideration for reductions are nutrients, the pesticides fipronil and imidacloprid, and other contaminants of emerging concern.
- At which treatment plants are the reductions needed? Different segments of the Bay vary greatly in their general characteristics, including in some cases their sensitivity to additional contaminant loads. The need for load reductions may therefore vary in different segments of the Bay.
- How much of a reduction is needed?

The goal of TMDLs and other control plans is to reduce concentrations in the Bay to levels that do not significantly impact beneficial uses. This requires a solid understanding of impairment and contaminant cycling in the Bay.

- What is the effect of the reductions or modifications on Bay water quality? Monitoring is essential in demonstrating that load reduction efforts achieve the desired improvement in beneficial use attainment. Monitoring is needed to ensure that treatment plant modifications (e.g., implementation of reverse osmosis for water reuse) have no adverse impacts on beneficial uses.
- Are actions needed for other pathways to reduce loads and impairment from contaminants found in municipal wastewater? A holistic understanding of the relative importance of loads for all pathways is needed to optimize overall load reduction efforts.

#### **REGULATIONS ADDRESSED**

**NPDES** Permits

Mercury TMDL

PCBs TMDL

North Bay Selenium TMDL

Copper Site-Specific Objective (SSO) Implementation Plan

Nutrient Watershed Permit

Mercury and PCBs Watershed Permit

**CEC** Action Plans

Cyanide SSO Implementation Plan

Department of Toxic Substances Control (DTSC) Safer Consumer Product Regulations

Department of Pesticide Regulation (DPR) state pesticide regulations

USEPA Federal Insecticide, Fungicide, and Rodenticide Act

# The RMP **TOP 10**: Recent Activities and Accomplishments

#### CECs: Non-targeted Analysis Heightens Interest in Stormwater

Investigations using non-targeted analysis to screen for contaminants of emerging concern (CECs) provide an inventory of compounds present in the Bay. Findings can be used to inform targeted chemical monitoring or toxicity studies. Non-targeted analysis is valuable for early identification of potentially problematic CECs, which can greatly facilitate effective management to minimize water quality impacts.

The RMP's most recent non-targeted analysis focused on identifying water-soluble compounds in Bay water and treated wastewater, and documented the presence of a number of unexpected contaminants. The most numerous and intense contaminant signals were associated with samples from a site in San Leandro Bay that is heavily influenced by urban stormwater, suggesting this pollution pathway merits further examination.

Contaminants identified at this stormwater-influenced site include a number of rarely-studied chemicals associated with vehicle tires and fluids, some of which are considered highly toxic to aquatic life. A major, multi-year effort to investigate these and other emerging contaminants in Bay Area stormwater begins this fall.

#### WORE WEORMANDE:

RMP Fact Sheet: Non-Targeted Analysis of Water-Soluble Compounds Highlights Overlooked Contaminants and Pathways (2018)

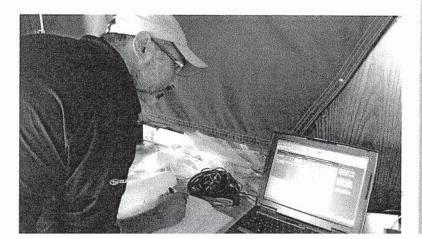
On the 2017 water cruise. Photograph by Meg Sedlak. 📂

#### CECs: PBDEs Re-Classified as a Low Concern

The decline in polybrominated diphenyl ethers (PBDEs) in the Bay is a pollution prevention success story that highlights the power of policy decisions to protect the environment, and the power of monitoring to detect the improvement. RMP monitoring of PBDEs in the Bay was part of an extensive body of science that informed multiple regulatory and business decisions designed to ban or phase-out the use of these toxic flame retardants in California and the US. The RMP prioritizes Bay CECs using a tiered framework that guides management and monitoring. In 2017, a rigorous RMP review of current levels in the Bay led to reclassification of PBDEs from the "moderate concern" tier to the "low concern" tier. Status & Trends monitoring of key matrices will continue for at least two more cycles.

#### 间的程度的保证系统应用运行。

RMP Planning Document: Contaminants of Emerging Concern in San Francisco Bay: A Strategy for Future Investigations. 2017 Revision. (2017)





#### Smail Tributaries: Guadalupe River Mercury Loads During High Flows of 2017

RMP monitoring is providing essential support for implementation of the TMDLs for mercury in San Francisco Bay and in the Guadalupe River. Efforts to reduce mercury loads to the Bay are primarily focusing on the Guadalupe River and urban stormwater. The Guadalupe River carries runoff from the New Almaden Mercury Mining District, historically the nation's largest mercury mining region and a continuing source of legacy contamination to the Lower South Bay. Load reduction activities in the Guadalupe watershed have been underway for over a decade and are planned to continue for at least another two decades. Guadalupe River flow has a major influence on mercury loading to the Bay, and the flow in the wet season of 2016/2017 was extremely high. RMP sampling during the high flows of January 2017 added to an extensive long-term dataset for loading from this watershed. The load measured during one rare oncein-five-years storm event was 70 kg, far more than the total wet season loads for every year except water year 2003 when a similar size storm last occurred. These estimates highlight the highly episodic nature of mercury transport from the watershed, which poses challenges for both monitoring and management.

#### "这个事也"的特别说明是有2000

RMP Technical Report: Guadalupe River Mercury Concentrations and Loads During the Large Rare January 2017 Storm (2018)

#### PCBs: Assessment of Recovery from PCB Contamination in San Leandro Bay

The goal of RMP PCB special studies over the next few years is to inform the review and possible revision of the PCBs TMDL and the corresponding requirements in the reissued Municipal Regional Permit for Stormwater, both of which are tentatively scheduled to occur in 2020. Conceptual models are being developed for selected margin areas downstream of watersheds that are high priorities for management. The conceptual models will provide a foundation for establishing effective and efficient monitoring plans to track responses to load reductions, and will also help guide management actions.

A conceptual model for PCBs in San Leandro Bay was completed in 2018. Information from previous studies in this area was substantially augmented by an intensive field effort that evaluated the current status of contamination in sediment and fish. A simple mass budget model suggested that PCB concentrations in San Leandro Bay should respond to reductions in watershed loads. Sediment concentrations, however, have not declined since 1998, suggesting that continuing inputs are slowing recovery. Significant cleanup actions that have been recently completed or are happening soon on highly contaminated properties adjacent to San Leandro Bay should promote recovery. Watershed load reductions that focus on old industrial areas and small and moderate storms are predicted to have the greatest impact on recovery.

#### MORE INFORMATION

RMP Technical Report: Conceptual Model to Support PCB Management and Monitoring in the San Leandro Bay Priority Margin Unit - Phase Three (2018)

RMP Technical Report: Gut Contents Analysis of Four Fish Species Collected in the San Leandro Bay RMP PCB Study in August 2016 (2018)

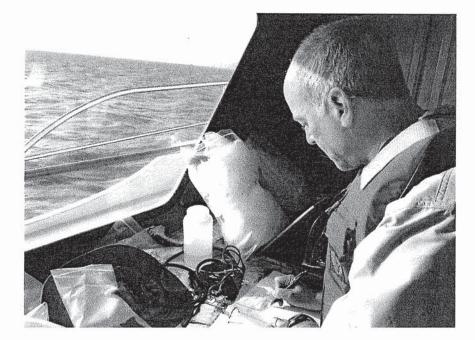
RMP Technical Report: San Leandro Bay Priority Margin Unit Study, Phase Two Data Report (2017)

The Bay was placed on the California's 303(d) list of impaired waterways in 1998 as a result of elevated concentrations of dioxins and furans (commonly referred to as only 'dioxins') in fish. The RMP has monitored dioxins to support review of the 303(d) listing and establishment of a TMDL development plan or alternative. RMP dioxin studies from 2009-2014 addressed key information gaps in loadings from small tributaries, atmospheric deposition, concentrations in Bay sediment and water, and concentration trends in sport fish and bird eggs.

Sources of dioxin are expected to decrease nationally and locally due to past and current management efforts towards reducing emissions. Overall, it appears that dioxin will be a pollutant impairing beneficial uses in the Bay for a long time to come, with slow recovery, and modest progress on a Bay-wide scale unless interventions beyond the load reductions that are already underway are taken.

#### and the second second second

RMP Technical Report: Current Knowledge and Data Needs for Dioxins in San Francisco Bay (2018)



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Harmful algae can produce toxins that pose health risks to humans and wildlife. Monitoring for algal toxins is therefore critical for public health advisories. Since September 2015, SFEI has been conducting biweekly collections of naturally occurring mussels from 10 sites around the Bay, and collaborating with researchers at UC Santa Cruz to measure relevant phycotoxins (toxins produced by harmful algae). Multiple toxins have been regularly detected in mussels throughout Central and South Bay, including: domoic acid (amnesic shellfish poisoning toxin); saxitoxin (paralytic shellfish poisoning toxin); and microcystin (hepatotoxin). While domoic acid levels were always 100-200 fold lower than regulatory thresholds, saxitoxin and microcystin levels at some sites have exceeded regulatory thresholds. This monitoring led the California Department of Public Health to issue a consumption advisory for shellfish in Alameda and Contra Costa counties in March-May 2018. This advisory was in addition to the annual mussel quarantine normally in place from May 1 through October 31 anywhere on the California coast including bays, inlets, and harbors. The mussel-toxin data are also being used to inform mechanistic understanding of spatial and temporal variation of toxin sources.

#### STUPS INFORMATIONS

California Department of Public Health News Release: CDPH Warns Consumers Not to Eat Sport-Harvested Bivalve Shellfish from Alameda and Contra Costa Counties (March 2018)

Collaborator Journal Article: Blurred lines: Multiple freshwater and marine algal toxins at the land-sea interface of San Francisco Bay, California (2018)

On the 2017 water cruise. Photograph by Meg Sedlak.

**RMP UPDATE 2018** 



#### Autrients: Dissolved Oxygen and Fish Habitat in Lower South Bay

Dissolved oxygen (DO) is a key water quality parameter that is often related to nutrient enrichment in estuaries around the world. In 2017-2018, SFEI launched a study to investigate the potential effects of DO on habitat quality in Lower South Bay (LSB) to inform decisions about nutrient regulation. The study approach involved convening a team of experts to advise on methods, analyzing high frequency DO measurements from seven mooring stations in LSB, and partnering with researchers from UC Davis to interpret several years of monthly fish abundance data in LSB relative to DO and other factors.

High-frequency DO measurements showed that low concentrations likely originate in sloughs and other margin habitats. In particular, sloughs that have been reconnected to former salt ponds appear to contribute to an especially high oxygen demand. The relationships between fish species abundances and DO were less clear. Species abundances exhibited substantial variability among the monthly trawls, and water quality variables also varied substantially. However, DO, temperature, and salinity strongly covary, making it difficult to make inferences about how fish abundances vary relative to any single water quality variable. To address these challenges, advanced statistical techniques (e.g., general additive models, GAMs) were used to disentangle the independent effects of DO, temperature, and salinity on fish abundances. The inital results suggest that the GAM approach could yield valuable information for some fish species. Proposed next steps include developing mechanistic models to predict DO concentrations throughout Lower South Bay and improving the statistical models of fish abundance.

#### THE WEAR MALLAND

RMP Technical Report: Dissolved Oxygen in South San Francisco Bay: Variability, Important Processes, and Implications for Understanding Fish Habitat (2018)

#### Selenium: North Bay Selenium Studies

Studies under the RMP Selenium Strategy began in 2014, and have been aimed at establishing improved methods for obtaining information on impairment in the North Bay to support implementation of the North Bay Selenium TMDL.

Two multi-year sturgeon monitoring studies have been conducted. First, a non-lethal method of monitoring selenium concentrations in muscle biopsies from white sturgeon (the species and tissue established as the impairment indicator in the TMDL) was implemented in 2015-2017. These samples were collected in collaboration with a California Department of Fish and Wildlife tagging study. Selenium concentrations were significantly lower during the high flows of 2017 relative to the two prior drought years, confirming a pattern that was expected based on long-term trends in the clams that are a primary component of the sturgeon diet. Second, sturgeon were also monitored through coordination with an annual sturgeon fishing derby in the western Delta, also in 2015-2017. This study showed that selenium concentrations in muscle are correlated with concentrations in ovaries and liver (tissues that are more closely linked to fish health risk), and that concentrations in muscle plugs are well-correlated with concentrations in muscle fillets.

A third project developed a selenium monitoring design for the North Bay, with an emphasis on early detection of changes that could warrant changes in management approaches. Available data were reviewed and power analyses were conducted as a foundation for an integrated sampling design that includes monitoring of water, clams, and sturgeon.

#### MORE INFORMATION:

RMP Technical Report: North Bay Selenium Monitoring Design (2018)

RMP Technical Report: Selenium in Muscle Plugs of White Sturgeon from North San Francisco Bay, 2015-2017 (2018)

RMP Technical Report: Selenium in White Sturgeon from North San Francisco Bay: The 2015-2017 Sturgeon Derby Study (2018)



#### ediment: XMP boes Ait-in an adiment Studies

Sediment delivered from watersheds is a precious and dwindling resource for the Bay. The goal for wetland restoration around the Bay is to restore 100,000 acres. In 2018, the San Francisco Bay Restoration Authority granted \$18 million of Measure AA funds to work toward this goal. However, preliminary estimates show that there is not enough sediment to reach the restoration goal, even if all the sediment delivered to the Bay were used. The deficit gets even larger when sea level rise is considered. Therefore, knowing how much sediment is being delivered from which watersheds and changes in the supply over time is critical. In 2017, the U.S. Geological Survey teamed up with the RMP to answer this question. The ensuing report, published in 2018, shows that roughly 2 billion kilograms of sediment are typically delivered to the Bay, 63% of which comes from the small tributaries around the Bay versus 37% from the Delta and Central Valley. Bedload supply, after accounting for dredging, removals, storage in flood control channels, and errors in measurements, was indistinguishable from zero. Bedload is important because the heavier sediment that is transported along the bed is needed for beaches, wave breaks, and sand mining. This report listed dozens of recommendations for sediment monitoring and modeling that are needed to inform management decisions. Therefore, the RMP has formed a new workgroup to provide technical oversight and stakeholder guidance on RMP studies addressing questions about sediment delivery, sediment transport, dredging, and beneficial reuse of sediment.

#### 制造营业制作自我的投资目的设计

RMP Technical Report: Sediment Supply to San Francisco Bay, Water Years 1995 through 2016: Data, trends, and monitoring recommendations to support decisions about water quality, tidal wetlands, and resilience to sea level rise (2018)



#### Status and Ineres: Workcoring the Sav Margins

The Bay "margins" are the mudflats and other very shallow areas around the edge of the Bay. The margins are key areas for contaminant impacts and monitoring, habitat restoration, dredged material re-use, and adaptation to sea level rise, so understanding these areas will be critical to protecting Bay water quality in the years to come. However, these areas have not historically been sampled during RMP cruises because they are too shallow for most research vessels. A RMP study conducted in 2015 and published in 2017 assessed the general level of contamination of PCBs and other contaminants in the margins of Central Bay, confirming the expectation that margin sediments have higher concentrations than the open Bay. In 2017, ambient concentrations in the large margin areas of South and Lower South Bay were monitored for PCBs, mercury, trace metals, and several emerging contaminants. A report on this study will be available by December 2018. After completion of this study, the RMP will have information on ambient concentrations in the margins everywhere south of the Richmond-San Rafael Bridge.

#### alitik Bilikharfiki

RMP Technical Report: Characterization of Sediment Contamination in Central Bay Margin Areas (2017)

Collecting a water sample. Photograph by Shira Bezalel.

#### CECs: New Data and Risk Evaluations

Water and sediment monitoring is providing information needed to evaluate the potential risks to Bay wildlife associated with plastic additives, alternative flame retardants, pesticides, and ingredients in fragrances added to personal care and cleaning products. Updates to the RMP Tiered Risk Framework for CECs will be highlighted in a 2019 CEC Strategy Update.

**2 CECs: Post-fire Non-targeted Sampling** The RMP is supporting North Bay communities devastated by last fall's wildfires through an effort to scan post-fire stormwater runoff for CECs, complementing existing assessments for conventional contaminants. This non-targeted analysis will improve our understanding of the risks associated with toxic contaminants linked to wildfires. Results will be presented in 2019. **3** Microplastic: Results and Policy Recommendations from Million Dollar Study A major Bay microplastic monitoring and modeling effort, funded primarily by the Gordon and Betty Moore Foundation with support from the RMP and others, is on its way to completion. We will distribute a report, educational materials, and policy recommendations via a public symposium

#### 4 Small Tributaries: Advanced Data Analysis

Reconnaissance data on PCBs in stormwater has provided good evidence to support management efforts in watersheds with high PCB concentrations. However, more insight can be obtained from the data for all watersheds through advanced data analysis. Enhanced ranking and fingerprinting methods for assessment of watersheds, subwatersheds, and PCB source areas will be applied to stormwater datasets to prioritize areas for management actions or further investigation. Small Tributaries: Remote Samplers for Pollutant of Concern Reconnaissance Monitoring Remote sediment samplers were pilot tested at 14 sites over the past four years and show promise as a lower-cost stormwater monitoring tool. Starting in 2019, these samplers will be used for initial characterization of new sites to determine if further storm sampling is warranted and to identify areas with high potential for cost-effective cleanup

# **6** Nutrients: Updated Science Plan and Funding Increase

During its first five years, the Nutrient Management Strategy for San Francisco Bay has implemented major monitoring programs for dissolved oxygen, harmful algae, and nutrient concentrations, and developed biogeochemical models for the Bay and Delta. In 2019, funding for the program from the Bay Area Clean Water Agencies will more than double to \$2.2 million per year. A Science Plan update in 2018 will chart the next 5-10 years of studies to answer priority management questions about nutrients in the Bay. Sediment: Measuring Sediment Flux into Lower South Bay In 2018, the US Geological Survey deployed new sensors to measure sediment fluxes at multiple depths and flocculation at the Dumbarton Bridge. The new measurements will provide managers with reliable information about how much sediment is being delivered to South Bay restoration projects. A basic report will be prepared in 2019, and a detailed interpretive report will be prepared in 2020.

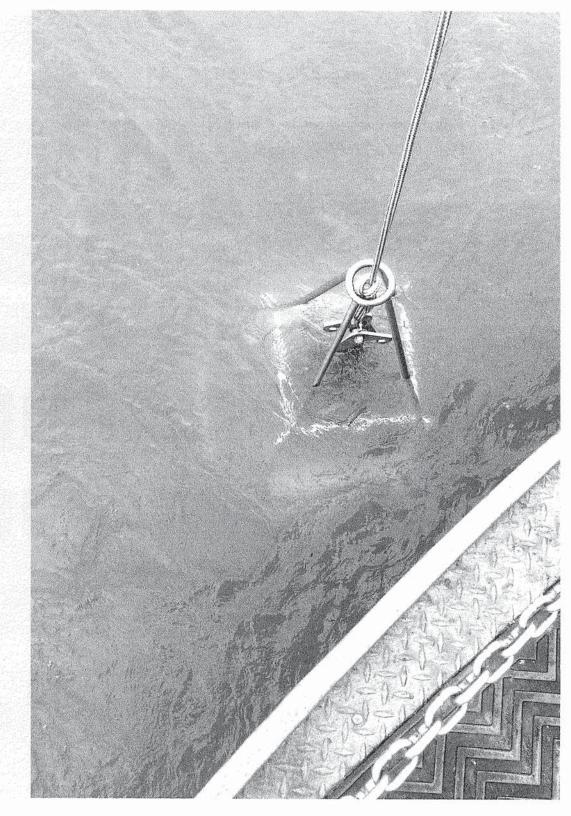
• Status and Trends: Sediment Monitoring 2018 The RMP monitors Bay sediment on a four-year cycle, with th latest round of sampling in the summer of 2018. Parameters to be measured will include PCBs, PAHs, PBDEs, fipronil, mercury and other metals. In addition, for efficiency, samples for special studies will be collected using the same research

Status and Trends: Sport Fish Monitoring 2019 The RMP monitors Bay sport fish on a five-year cycle, with the next round occurring in 2019. Parameters measured will include mercury, PCBs, selenium, dioxins, PEAS, and PBDEs. Nontargeted analysis of CECs will be performed, and samples will be archived for potential targeted analysis of microplastic and other CECs.

# **10** Pulse of the Bay 2019

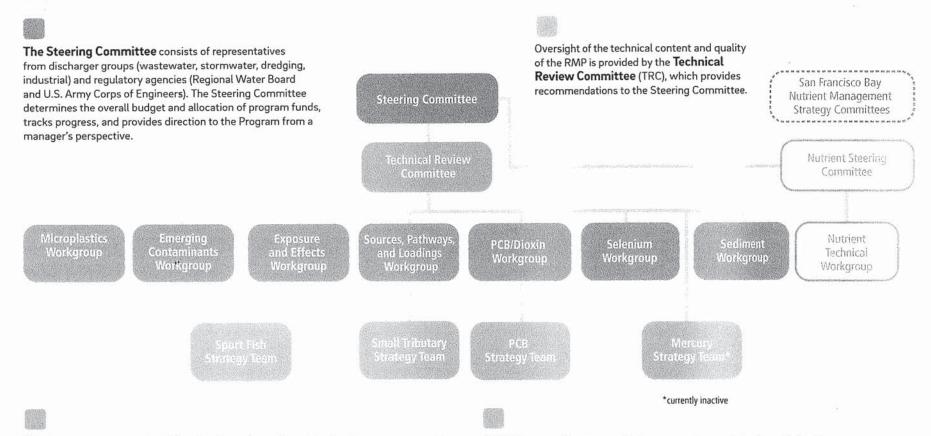
The RMP publishes The Pulse of the Bay every other year, with the next edition coming in 2019.

Retrieving a sediment sample. Photograph by Meg Sedlak.



# **PROGRAM OVERSIGHT**

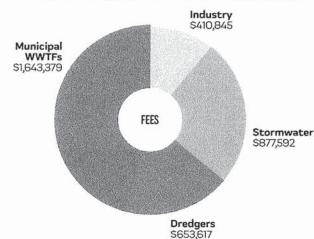
Collaboration and adaptation in the RMP are achieved through the engagement of stakeholders and scientists in frequent committee and workgroup meetings



**Workgroups** report to the TRC and address the main technical subject areas covered by the RMP. The Nutrient Technical Workgroup was established as part of the committee structure of a separate effort — the Nutrient Management Strategy. This workgroup makes recommendations to the Nutrient Steering Committee on the use of RMP and other funds that support nutrient studies. The workgroups consist of regional scientists and regulators and invited scientists recognized as authorities in their field. The workgroups directly guide planning and implementation of special studies. **RMP Strategy Teams** constitute one more layer of planning activity. These stakeholder groups meet as needed to develop long-term RMP study plans for addressing high priority topics.

# **PROGRAM MANAGEMENT**

## **RMP FEES BY SECTOR: 2018**

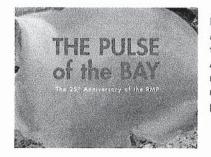


The fees target for 2018 was \$3.59 million. 2018 was the first year without any fees from Cooling Water participants. The last of these participants, the Pittsburg Power Plant, ceased to have a discharge to the Bay in 2017.

RMP expenses in 2018 were

35% for status and trends

# COMMUNICATIONS



Includes the Pulse of the Bay, Annual Meeting, Multi-Year Plan, State of the Estuary report, RMP website, Annual Monitoring Report, technical reports, journal publications, newsletter, oral presentations, posters, and media outreach.

# PROGRAM MANAGEMENT AND GOVERNANCE

Includes internal coordination (staff management), committee and workgroup meetings, coordination with Program participants, external coordination with related groups, program planning, contract and financial management, and workgroup and peer review coordination.

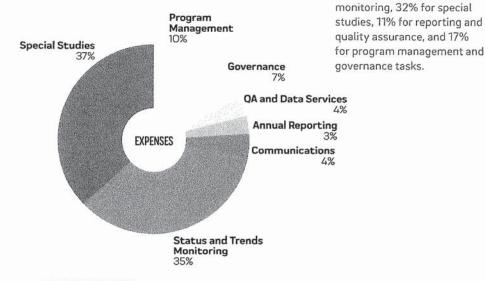
# DATA MANAGEMENT AND QUALITY ASSURANCE

The RMP database contains approximately 1.2 million records generated since the Program began in 1993. Web-based data access tools include user-defined queries, data download and printing functionality, maps of sampling locations, and visualization tools.



4.A.9.16





PROGRAM HIGHLIGHTS • 21

**RMP UPDATE 2018** 



DISTRICT BOARD Megan Clark Rabi Elias Russ Greenfield

#### Craig K. Murray Judy Schriebman

#### Agenda Item 4.A.10 Date 10/25/18 DISTRICT ADMINISTRATION

Chris DeGabriele, Interim General Manager Michael Cortez, District Engineer Mel Liebmann, Plant Manager Susan McGuire, Administrative Services Manager Greg Pease, Collection System/Safety Manager



Date:	10/22/2018
То:	Chris DeGabriele and District Board of Directors
From:	Susan McGuire, CPA <b>SM</b>

Re: Capital Facilities Charge Accounting and Reporting

#### Background:

California Government Code Section 66013 was substantially amended in 1998 that imposed more stringent accounting and reporting requirements for fees collected for sewer connection and capacity charges. Capacity charge is defined as a charge for facilities in existence at the time a charge is imposed or charges for new facilities to be constructed in the future that are of benefit to the person or property being charged.

The accounting requirements provide that the District deposit its Capital Facilities Charges (CFC) and related interest earned into a separate Connection Fees account and to account for those charges in a manner to avoid commingling with other monies of the District and to expend those charges only for the purposes for which the charges were collected. The law also requires that this information simply be made available to the public within 180 days after the end of the fiscal year.

Pursuant to the District's Ordinance Code, Title 2, Chapter 1, the District charges a Capital Facilities Charge for each Equivalent Sewer Unit as outlined in Section 907 for new connections and for the additions or alterations of existing structures. The District identifies projects which expand existing capacity and allocates funding from the Capital Facilities Charge fund as part of the annual budget.

Attached for information only is a copy of the District's annual Revenue and Expenditure Report for the fiscal year ended June 30, 2018 and report of Capital Projects budgeted for FY 2017/18 that fully comply with the accounting and reporting provisions of Government Code Section 66013.

s:\accounting\audit\audit 2017-18\financial statements\capital facilities charge accounting and reporting.docx

# 10/25/2018 BOARD REPORTS

## Agenda Item 4B1

#### Human Resources Subcommittee

- Separate item to be distributed at Board meeting
- Separate Item to be distributed prior to Board Meeting
- Verbal Report
- Presentation

#### Agenda Item 4B2 LAFCO

- Separate item to be distributed at Board meeting
- Separate Item to be distributed prior to Board Meeting
- ☑ Verbal Report
- Presentation

#### Agenda Item 4B3

#### Gallinas Watershed Council/Miller Creek Watershed Council

- Separate item to be distributed at Board meeting
- Separate Item to be distributed prior to Board Meeting
- ☑ Verbal Report
- Presentation

#### Agenda Item 4B4

#### JPA Local Task Force on Solid and Hazardous Waste

- Separate Item to be distributed at Board Meeting
- Separate Item to be distributed prior to Board Meeting
- ☑ Verbal Report
- □ Presentation

#### Agenda Item 4B5

#### NBWA

- Separate Item to be distributed at Board Meeting
- Separate Item to be distributed prior to Board Meeting
- ☑ Verbal Report
- Presentation

#### Agenda Item 4B6

#### **NBWRA/North Bay Water**

- Separate Item to be distributed at Board Meeting
- Separate Item to be distributed prior to Board Meeting
- ☑ Verbal Report
- Presentation

#### Agenda Item 4B7

#### Engineering Subcommittee

- Separate Item to be distributed at Board Meeting
- Separate Item to be distributed prior to Board Meeting
- ☑ Verbal Report
- Presentation

#### Agenda Item 4B8

#### **Other Reports**

- Separate Item to be distributed at Board Meeting
- Separate Item to be distributed prior to Board Meeting
- ☑ Verbal Report
- Presentation



# BOARD MEMBER MEETING ATTENDANCE REQUEST

Date:	Name:		
I would like to	attend the		Meeting
of			
To be held on t	he day of	from	a.m. / p.m. and
returning on	day of	from	a.m. / p.m.
Actual meeting	date(s):		
Purpose of Me	eting:		
Frequency of <b>N</b>	leeting:		
Estimated Cost	ts of Travel (if applica	ble):	

Please submit to the District Administrative Assistant, no later than 2:00 p.m. on the Friday prior to the Board Meeting.

For Office Use Only

Request was DApproved DNot Approved at the Board Meeting held on \_\_\_\_\_.

# 10/25/2018

# **BOARD AGENDA ITEM REQUESTS**

# Agenda Item 5B

 $\hfill\square$  Separate Item to be distributed at Board Meeting

□ Separate Item to be distributed prior to Board Meeting

🗹 Verbal Report

 $\Box$  Presentation

# PG&E defectors face new fees

# **PUC VOTE**

# **By George Avalos**

# Bay Area News Group

State regulators on Thursday approved a new set of exit fees for customers who defect from utility monopolies and obtain their electricity from community- based providers, but the plan also was criticized as one that's too favorable to power behemoths such as PG& E.

The Public Utilities Commission voted 5-0 to launch a plan designed to ensure that those who remain PG& E customers don't pay costs the utility incurred on behalf of ratepayers who left the company to become customers of an alternative energy provider — and that departing customers aren't saddled with costs that were not incurred on their behalf. The state agency approved a plan that was crafted by PUC Commissioner Carla Peterman.

A growing number of alternative energy providers have sprouted in California in recent years, frequently offering consumers electricity derived from green energy sources and tapping into a market for people who want to ditch their current utility company.

"The PUC decision will have the counterproductive effect of forcing San Jose and cities throughout the state to reduce the proportion of greenhouse gas-free electricity in their supply portfolio, undermining the state's ambitious climate goals," San Jose Mayor Sam Liccardo said Thursday in an interview with this news organization.

People who opt to stay with PG& E and other big power providers could see small declines in their monthly bills. However, it appears likely that customers of alternative providers of electricity, also known as community choice aggregators, or CCAs, will endure higher bills after they leave monopoly utilities such as PG& E.

"We knew this was going to be controversial," Peterman said just before the PUC voted. "Costs will go up for some customers and costs will go down for others. That couldn't be avoided."

During 2019, residential customers living in PG& E's service territory who are served by a CCA could experience a 1.68 percent increase in their monthly bills compared with 2018, Peterman said.

San Francisco-based PG& E said it was still reviewing the commission action.

"PG& E is pleased by the decision," said Lynsey Paulo, a PG& E spokeswoman.

However, some members of the public who commented before the vote warned the commission that the plan fashioned by Peterman will hurt efforts to offer more clean energy, make it too costly for people to shift to communitybased alternatives for providing electricity, and is too favorable to PG& E and other power monopolies.

Plus, the state agency's decision Thursday might harm small merchants, Mayor Liccardo warned.

# Water bond a smart plan or a gift to farmers?

# PROP 3

# **By Paul Rogers**

# Bay Area News Group

California voters may be feeling a sense of deja vu when they consider Proposition 3, an \$8.9 billion water bond on the November ballot to fund a long list of water projects — from repairing Oroville Dam to restoring Bay Area wetlands to helping Central Valley farmers recharge depleted groundwater.

Didn't the voters recently approve a big water bond? Maybe two of them?

Yes. And yes.

In June, California voters passed Proposition 68, a \$4.1 billion parks and water bond. About twothirds of that money, however, was earmarked for state parks, open space, forests and beaches.

And during the depths of the drought in 2014, voters overwhelmingly gave thumbs-up to another water measure, Proposition 1. That \$7.5 billion bond has funded water recycling, conservation and new dam projects, including \$814 million for Sites Reservoir west of Maxwell in Colusa County.

But more is needed, say supporters of Proposition 3. California is an arid state with a growing population, a fragile farm economy, climate change threats and lots of fish and wildlife in need of help, they contend.

"We are not done fixing our water system," said Jerry Meral, who wrote the proposition and has been its main promoter. "We need to bring it up to date."

Lots of people agree. Prop 3 has been endorsed by U.S. Sen. Dianne Feinstein, D-Calif., and Republican gubernatorial nominee John Cox, although Gov. Jerry Brown and Cox's chief rival, Democratic Lt. Gov. Gavin Newsom, have not taken a position.

## **Supporters**

The measure is backed by union groups like the California Labor Federation, and business organizations, including the California Chamber of Commerce and the Silicon Valley Leadership Group.

Also endorsing it are most of the state's major farm organizations, led by the California Farm Bureau Federation; and many of the state's environmental groups, including the Nature Conservancy, National Audubon Society, Peninsula Open Space Trust, Save the Redwoods League and Save the Bay — but not the Sierra Club.

Critics call the 39-page measure a costly boondoggle. They have characterized it as a giveaway to the same organizations who helped write it.

Unlike the last two water bonds, which were put on the ballot by state lawmakers after public hearings, this one was written mostly by Meral, a former deputy secretary of the California Natural Resources Agency in the Brown administration, kayaking pioneer and longtime environmentalist who has organized other bond measures over the past 30 years. Meral shopped around the draft language to roughly 300 groups and many of them ended up donating to the campaign after making suggestions on what it should fund.

"It was all negotiated behind the scenes," said Kathryn Phillips, director of Sierra Club California, which opposes Prop 3. "There are some things in there that are good, but not enough to justify all the bad things. A lot of the money is going to a few big farming interests in the Central Valley."

# **Canal costs**

Along with the Sierra Club, other opponents include the League of Women Voters, Friends of the River, Restore the Delta and Assembly Speaker Anthony Rendon, D-Los Angeles.

The chief item that irks many critics is \$750 million to repair the Friant- Kern Canal and the Madera Canal, which run across about 200 miles of the San Joaquin Valley from Chowchilla to Bakersfield. The canals are critical for irrigating farms and have been damaged by years of farmers over-pumping groundwater, which has led to the ground sinking.

Critics say the farmers should pick up the bill for the canals.

"Whoever benefits from a key water project should be the ones paying for it from their rates," said Phillips. "You'll have people from all over the state paying for a few factory farms in the Central Valley."

But supporters say many of the growers are small farmers, and there are statewide interests at stake.

"Everything we eat comes out of there," said Meral. "We just can't let it go. You might also say, why should the state pay for urban water conservation? Why should the people who don't have kids pay for schools? An agricultural water supply means we have a food supply. You have to invest in the state."

# Fundraising

The No campaign has not raised any money. The Yes campaign has raised \$4.7 million so far. Much of that has come from farm groups, such as Western Growers (\$275,000), the California Fresh Fruit Association (\$215,080) and the California Rice Industry Association (\$200,000).

Large donations also have come from duck-hunting groups, such as the California Waterfowl Association (\$495,000) and Ducks Unlimited (\$400,000). There is significant money in the bond to fund wetlands restoration, which benefits ducks and geese.

The bond also includes \$2.49 billion for restoring watershed lands, including \$200 million for Sierra Nevada forests, \$100 million for San Francisco Bay, \$200 million for the Salton Sea, \$150 million to restore the Los Angeles River, \$80 million to remove Matilija Dam in Ventura County and \$60 million for land conservation around Lake Tahoe.

There is another \$2.12 billion for water recycling, storm water capture, upgrades to drinking water plants and conservation programs, such as funding lawn replacement programs and rebates for lowflush toilets. There isn't any money for new dams or for Brown's controversial Delta tunnels plan. There is \$200 million toward the \$1 billion Oroville Dam repair, \$250 million for Bay Area projects that could include expanding Los Vaqueros Reservoir, and another \$1 billion for groundwater cleanup and management, much of which is expected to go to farm areas under a state grants program.

Bonds are like IOUs. The state sells them to investors, and then pays them back with interest, usually over 30 or 40 years, with money from the state general fund. Between 1993 and June 2018, California voters have approved 32 of 40 bond issues, an 80 percent success rate.

"This measure is basically a Christmas tree for a whole lot of people," said Jay Lund, director of the UC Davis Center for Watershed Sciences. "It's hard to turn down a big pot of money. I would give it a very high probability of passing."



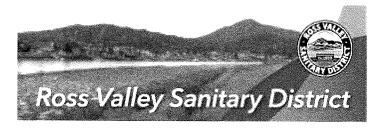
Construction crews are working to rebuild the Oroville Dam. Proposition 3 includes \$200 million toward the \$1 billion repair project.

# LAURA A. ODA - BAY AREA NEWS GROUP ARCHIVES

Friday, 10/12/2018 Pag.A01

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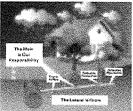


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Thursday, 10/18/2018 Pag.A08

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#### County moves to shore up Santa Venetia flood berm

#### SAN RAFAEL

Board of Supervisors sets \$840K toward Gallinas Creek plan

#### By Richard Halstead

#### rhalstead@marinij.com

The county has assembled a prospective plan to upgrade the timber-reinforced berm that protects some 900 homes in Santa Venetia from flooding.

The Board of Supervisors set aside \$840,000 from the county's general fund on Tuesday for possible use in helping to fund the \$5 million project.

In addition to the county's contribution, the plan counts on a \$3 million grant from the Federal Emergency Management Agency, which has not yet been approved, and a \$800,000 loan secured by a parcel tax on residents living in Flood Control Zone 7, which will require voter approval.

The tax measure would amount to \$189 per parcel over a five-year period. The remaining funds would come from Zone 7's maintenance and operations budget.

"I'm very much in support of it," said Russ Greenfield, president of the Santa Venetia Neighborhood Association.

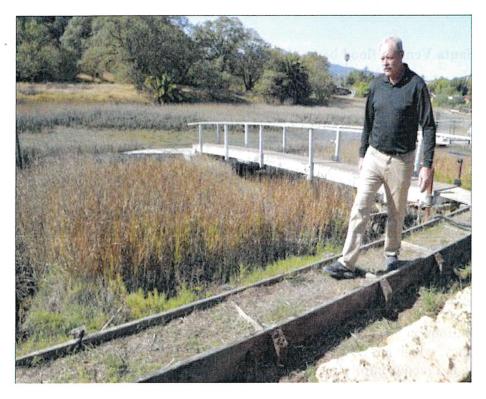
Greenfield said the county presented a different plan in 2017 that was rejected by the Santa Venetia community. That plan didn't include any county or FEMA contributions, and it would have required homeowners to approve a nine-year, \$250 parcel tax that would have raised about \$1.9 million.

Julian Kaelon, a spokesman for the county Department of Public Works, said the \$5 million project cost assumes \$900,000 will have to be spent securing easements.

The entire perimeter flood protection system, which borders Gallinas Creek from Meadow Drive to Vendola Drive east of San Rafael, measures 2 miles in length.

Only about 45 percent of the system is located on countyowned land, the rest is private property. For the project to succeed, Zone 7 has to secure easements from all the private property owners along the border.

"We need 100 percent participation," Tony Williams, prin-



Russ Greenfield, president of the Santa Venetia Neighborhood Association in San Rafael, walks along the levee by the Gallinas Creek on Thursday. It was built after devastating floods in the 1980s.

PHOTOS BY JAMES CACCIATORE — MARIN INDEPENDENT JOURNAL



Gallinas Creek runs near properties in Santa Venetia. In addition to facing rising sea levels, the neighborhood could be sinking several inches per decade.

cipal civil engineer with Marin's Flood Control and Water Conservation District, told supervisors Tuesday.

"The budgets I mentioned earlier don't include any extravagant compensation to create an easement," Williams said, "We're hoping that people will volunteer an easement."

Built adjacent to Gallinas Creek on marshland that was filled in 1914, Santa Venetia's initial development was modeled after Venice, Italy, complete with canals.

"From the get-go the neighborhood experienced flooding," Williams said.

Williams said he found a reference to the area in a 1971 drainage study that said the area "experiences major flooding at least once a year."

The timber-reinforced berm was built in 1984 atop a pre-existing earthen levee/berm following devastating flooding in 1982 and 1983. The timber-reinforced berm consists of two vertical panels of wood separated approximately 3 feet from each other.

The panels are fastened to wooden posts and the area between the panels is filled with compacted soils. The structure runs along Vendola Drive transitioning to a full earthen levee along the Santa Venetia Marsh Preserve.

"The problem is since 1984 a majority of that original construction has deteriorated," Williams told supervisors.

Currently, Williams said, Zone 7 is coping by repairing the most seriously deteriorated sections of the timber-reinforced berm on an annual basis. The district gets about \$500,000 in annual revenue and spends between \$300,000 and \$400,000 a year on maintenance and operations, he said.

The proposed project would remove and replace the existing timber-reinforced berm with a similarly constructed berm using composite lumber — a mixture of wood fiber, plastic and thermoplastic resin — that has a typical design life of 50 years. The new berm would also be higher.

"The goal is to raise the height of that berm such that we would at least meet the FEMA 100-year tidal elevation," Williams said. For Santa Venetia, that would be 9.8 feet high.

Williams said the increase in the berm's height should also provide the area with flood protection given projected sea-level rise due to global warming through 2050.

Supervisor Kate Sears asked, "What does that sea level rise equate to in actual inches?"

Williams said he didn't have that information at his fingertips. On Thursday, Kaelon wrote in an email that the 2050 sea level expectation Williams referenced is 20 inches.

"But in addition to that," Kaelon wrote, "geotechnical analysis estimates that Santa Venetia's land could sink 3 to 4 inches every 10 years for the next several decades."

Greenfield said improvement of the berm could reduce the amount that Santa Venetia residents pay for flood insurance. He estimates that about 75 percent of the community lives in the flood zone.

Supervisor Damon Connolly conducted a town hall meeting to discuss the proposal with Santa Venetia residents in September. Greenfield said response at the meeting was positive. The hope is that a tax measure could go on the Nov. 5, 2019, ballot.

At Tuesday's meeting, Connolly said, "This is going to have to be a strong partnership between residents and the county."



Santa Venetia resident Tom Ellermann, left, confers Thursday with Russ Greenfield, president of the neighborhood association, about the levee that runs behind his house along the Gallinas Creek.

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JAMES CACCIATORE - MARIN INDEPENDENT JOURNAL

Friday, 10/19/2018 Pag.A01

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# THE COUNTY

Board pay often escapes public attention

# **By Matthew Pera**

# mpera@marinij.com @MatthewRPera on Twitter

James Holmes was surprised when he saw a legal notice this month that said members of the Central Marin Sanitation Agency's directors would be voting to more than double their own pay.

He wasn't surprised to hear that no residents showed up at the Oct. 9 board meeting when that vote passed. Intrigued by regulators' suggestions over the years that sanitation districts should consolidate, the Larkspur resident said the pay increase illustrates what some say is the issue with those organizations — "exploiting their obscurity," Holmes called it. A lack of public participation and community oversight, he argues, allows the agencies to fly largely under the radar.



A Central Marin Sanitary Agency operator works at the plant in San Rafael on Friday. The agency's board recently raised its meeting pay from \$100to \$225.

ALAN DEP — MARIN INDEPENDENT JOURNAL

"This reinforces the narrative that these special districts When fully staffed, Fried said, his commission would are unaccountable, out of control and taking unreasonable actions that largely escape notice because grand jury fears otherwise. of the obscurity of these agencies," he said.

Roomy, red chairs assembled in neat rows were empty the night of Oct. 9 inside the Central Marin Sanitation Agency's board room. A plate of oatmeal, chocolate chip and sugar cookies sat out untouched while the five present board members approved their own pay raises without much debate.

"This would put us pretty much in the middle — not the highest, not the lowest," board President Diane Furst told her fellow directors, whose stipends have now jumped from \$100 to \$225 per meeting.

The agency operates wastewater treatment infrastructure for four of Marin County's sanitary districts. Its six-member board meets monthly and, unlike other wastewater agencies whose boards are elected by voters, directors for Central Marin Sanitation are appointed by officials from each of its member agencies.

be prepared to accomplish what it needs to. But the

"Handling an influx of requests for consolidations, annexations and other boundary changes will most likely require additional resources," the April report states.

LAFCo has just begun the planning process for a merger between Ross Valley Sanitary District and Murray Park Sewer, according to Fried. But the agency hasn't received any other merger applications, which some say is for the better.

Opponents of the push to consolidate special districts say the smaller agencies provide more local control and that mergers wouldn't save as much money as some groups tout.

"It's an easy sell to say you can consolidate, but you're not saving a whole lot and you're losing control," said Ronald Kosciusko, who is on the board of directors for the Richardson Bay Sanitary District. "You can get rid of the boards, sure, but then what happens is you're 6.11

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The board — which discussed an appropriate amount to raise the stipend at a prior meeting — hadn't altered its pay since 1987, and some officials say the increase was, by all means, justified.

"Over the years, our business has become more involved and heavily regulated and complex, and definitely includes more board member involvement," said Jason Dow, the agency's general manager since 2002. "I understood why they were receiving (a raise) and I thought their change was warranted."

Dow, one of 44 full-time employees, has a base salary this year of \$270,227.

"I'd say the board members probably spend a couple hours reviewing our agenda packets before the meetings, they call me and talk about things, their meeting is a couple hours, and then some follow up," he said. "So it's a lot of time."

But Holmes said he thought the board members were, essentially, making the case against their own agency.

"The more exorbitant the benefits, the more compelling the argument for consolidation because of the resulting need to eliminate all of that excessive admin-istrative overhead," he said.

Other special district directors in Marin make more money for each meeting they attend. At Ross Valley Sanitary, board members are paid \$314, the highest of any special district in Marin.

Felicia Newhouse, interim general manager for that district, said the stipend is higher than others because, under a previous policy, it had periodically increased automatically. Directors ended that policy last year.

"There was a recognition by our board of directors last year that we had really a pretty generous meeting compensation rate so we've frozen it just recently," she said. "They decided we were outpacing inflation and other agencies around us and we needed to rethink this."

At some agencies, including the Bolinas Fire Protection District, board members are volunteers.

Chris Martinelli, a battalion chief with the Marin County Fire Department who serves on the Bolinas fire board, said he serves as a director because it's a good way to give back to his town.

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dealing with a bureaucracy. ... It sounds like roses but it isn't."

Kosciusko in 2013 opposed a ballot measure struck down by voters that would have consolidated four Southern Marin sewer districts into one agency.

"At the time, we had a \$10 million reserve," he said. "If I'm one of those other boards, I'd say I'll agree. But that doesn't work for our \$10 million. ... They were talking about taking over our plant and our trucks and everything the district has paid for over the years."

The director said he's kept up with the various reports urging consolidation, but hasn't ever felt the specifics have been addressed.

"If those people who talk about consolidation can come up with a reasonable financial and administrative concept that works, I'd be glad to listen to it," he said.

# **District evolution**

Marin's many special districts, some say, weren't formed with a master plan in mind.

Many who lived in Marin during the late 19th century were opportunists who hadn't had luck in the California gold industry, according to Marcie Miller, a local historian with the Marin History Museum.

"What they discovered was the valuable range land we had," Miller said.

According to Miller, dairy ranchers along with cheese and butter makers were able to capitalize off that land and sell their products to consumers in San Francisco, which, prior to the 1937 opening of the Golden Gate Bridge, was only accessible by ferry.

As small, isolated communities sprang up during late 19th century and early 20th century, agencies formed to meet the needs of residents, including fire, sewer and police. Development over the years has connected Marin's communities, but the special districts have remained — for better or worse.

In a 2014 report titled, "The Scoop on Marin County Sewer Systems," the grand jury wrote: "In total, there are 17 special districts, 2 municipalities, 2 JPAs, the National Park Service and the California State Park Service providing wastewater services to a population of 256,000 in an area just over 100 square miles."

# "I just like helping the community out," he said.

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# 'Flush and forget'

The Marin County Civil Grand Jury, which has repeatedly urged sanitation districts to consolidate, said in a 2011 report that the lack of oversight is, in part, a result of the public's tendency to shy away from the topic of wastewater.

"No one wants to think about sewers or pipes or overf lows," the report states. "They want to flush and forget."

The grand jury in April recommended immediate consolidation of some of Marin's smallest wastewater agencies and the eventual creation of a single, countywide sanitation district.

Consolidation, the jury said, would allow the districts to better prepare for the effects of climate change by pooling funds needed to protect infrastructure in areas prone to floods and sea-level rise. It would also benefit taxpayers by reducing administrative overhead.

"One administrative department supporting one board of directors should cost less than several administration But despite the hiccup, which is preventing the full, offices each with a board of directors," the report states.

Last year, Marin's Local Agency Formation Commission, or LAFCo — tasked with regulating the physical development of cities, towns and special districts — released results from a study it conducted of Central Marin wastewater services, which provides a blueprint for the consolidation of some sanitation districts in that area. The 393-page document recommends the agencies reorganize around boundaries defined by watersheds and dissolve districts with especially small service areas, including Murray Park Sewer Maintenance District, a 0.1 square mile residential area between Larkspur and Kent Woodlands, and San Quentin Village Sewer Maintenance District, which is 0.01 square miles.

Jason Fried, who became interim executive director of LAFCo in June after eight years leading the same agency in San Francisco, said he's perfectly comfortable working with districts that want to consolidate and his commission is prepared to take on those processes. But he doesn't like the idea of demanding mergers.

"You don't necessarily want to force it on people," he said. "It leaves a bad taste in their mouths."

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The Central Marin Fire Department hopes it jumped through the last hoops this week in its yearslong consolidation process which merged firefighting resources between Corte Madera and Larkspur.

City and town council members from both jurisdictions approved a compromise this week with the California Public Employees' Retirement System, or CalPERS, in which both parties agreed to share equal responsibility for pensions of Central Marin fire employees in case the agency disbands.

The retirement system is exercising extra caution after it cut the pensions of about 200 former employees of a disbanded jobtraining agency in Los Angeles County because the four cities that formed that agency denied responsibility for those payments.

The formation of a joint firefighting agency in Central Marin is one of the first consolidation efforts in California since CalPERS began requiring pension liability agreements, and some say the merger will set a precedent throughout the state.

legal formation of Central Marin fire, officials say the agency is already successfully operating as one entity.

"If you're a member of the public, you already think we're done," said Dan Schwarz, Larkspur's city manager. "That, to me, is a testament that it's going really well."

Larkspur and Corte Madera aren't strangers to the concept of sharing emergency response services. The two cities began sharing a police force in the early 1980s and in 2013 formed the Central Marin Police Authority, which also includes San Anselmo.

"I think it's been a tremendous success," Schwarz said of the resource-sharing initiatives. "If you look at the police for example, none of the towns could have a full detective bureau on their own, but we now have an investigative bureau in Central Marin. ... Our residents are getting a very high level of service at a cost we can manage."

Scott Shurtz, chief of the Central Marin Fire Department, said the de facto centralized fire agency has already provided its service area with better quality emergency response without raising costs.

"We hope this success encourages other, similar consolidations," he said.

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In its April report, the grand jury recommended county officials allocate more funding toward LAFCo so the agency can get to work on consolidations — not just among sanitation agencies but also the numerous other special districts in Marin, including those that oversee police, water, fire and community services.

Fried is LAFCO's only active staff member. An additional full-time employee is on disability leave and the agency is currently hiring for an open position.



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Board members at the Novato Sanitary District receive \$252.70per meeting and \$200a month for health care.

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